

Public Document Pack

CABINET

Monday, 7th June, 2010
at 5.00 pm

COUNCIL CHAMBER

This meeting is open to the public

Members

Councillor Samuels (Leader)
Councillor White, Cabinet Member for Adult Social
Care and Health
Councillor Holmes, Cabinet Member for Children's
Services and Learning
Councillor Smith, Cabinet Member for Economic
Development
Councillor Dean, Cabinet Member for Environment
and Transport
Councillor Williams, P, Cabinet Member for
Housing and Local Services
Councillor Hannides, Cabinet Member for Leisure,
Culture and Heritage
Councillor Moulton, Cabinet Member for Resources
and Workforce Planning
Councillor Walker, Cabinet Member for
Safeguarding Children and Youth Services

(QUORUM – 3)

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BACKGROUND AND RELEVANT INFORMATION

The Role of the Executive

The Cabinet and individual Cabinet Members make executive decisions relating to services provided by the Council, except for those matters which are reserved for decision by the full Council and planning and licensing matters which are dealt with by specialist regulatory panels.

Executive Functions

The specific functions for which the Cabinet and individual Cabinet Members are responsible are contained in Part 3 of the Council's Constitution. Copies of the Constitution are available on request or from the City Council website, www.southampton.gov.uk

The Forward Plan

The Forward Plan is published on a monthly basis and provides details of all the key executive decisions to be made in the four month period following its publication. The Forward Plan is available on request or on the Southampton City Council website, www.southampton.gov.uk

Key Decisions

A Key Decision is an Executive Decision that is likely to have a significant

- financial impact (£200,000 or more)
- impact on two or more wards
- impact on an identifiable community

Decisions to be discussed or taken that are key

Implementation of Decisions

Any Executive Decision may be "called-in" as part of the Council's Overview and Scrutiny function for review and scrutiny. The relevant Overview and Scrutiny Panel may ask the Executive to reconsider a decision, but does not have the power to change the decision themselves.

Southampton City Council's Six Priorities

- Providing good value, high quality services
- Getting the City working
- Investing in education and training
- Keeping people safe
- Keeping the City clean and green
- Looking after people

Procedure / Public Representations

Reports for decision by the Cabinet (Part A of the agenda) or by individual Cabinet Members (Part B of the agenda). Interested members of the public may, with the consent of the Cabinet Chair or the individual Cabinet Member as appropriate, make representations thereon.

Smoking policy – The Council operates a no-smoking policy in all civic buildings.

Mobile Telephones – Please turn off your mobile telephone whilst in the meeting.

Fire Procedure – In the event of a fire or other emergency, a continuous alarm will sound and you will be advised, by officers of the Council, of what action to take.

Access – Access is available for disabled people. Please contact the Cabinet Administrator who will help to make any necessary arrangements.

Municipal Year Dates (Mondays)

2010	2011
7 June	17 January
21 June	7 February
5 July	14 February
2 August	14 March
6 September	11 April
27 September	
25 October	
22 November	
20 December	

CONDUCT OF MEETING

TERMS OF REFERENCE

The terms of reference of the Cabinet, and its Executive Members, are set out in Part 3 of the Council's Constitution.

BUSINESS TO BE DISCUSSED

Only those items listed on the attached agenda may be considered at this meeting.

RULES OF PROCEDURE

The meeting is governed by the Executive Procedure Rules as set out in Part 4 of the Council's Constitution.

QUORUM

The minimum number of appointed Members required to be in attendance to hold the meeting is 3.

DISCLOSURE OF INTERESTS

Members are required to disclose, in accordance with the Members' Code of Conduct, **both** the existence **and** nature of any "personal" or "prejudicial" interests they may have in relation to matters for consideration on this Agenda.

PERSONAL INTERESTS

A Member must regard himself or herself as having a personal interest in any matter:

- (i) if the matter relates to an interest in the Member's register of interests; or
- (ii) if a decision upon a matter might reasonably be regarded as affecting to a greater extent than other Council Tax payers, ratepayers and inhabitants of the District, the wellbeing or financial position of himself or herself, a relative or a friend or:-
 - (a) any employment or business carried on by such person;
 - (b) any person who employs or has appointed such a person, any firm in which such a person is a partner, or any company of which such a person is a director;
 - (c) any corporate body in which such a person has a beneficial interest in a class of securities exceeding the nominal value of £5,000; or
 - (d) any body listed in Article 14(a) to (e) in which such a person holds a position of general control or management.

A Member must disclose a personal interest.

Cont/...

Prejudicial Interests

Having identified a personal interest, a Member must consider whether a member of the public with knowledge of the relevant facts would reasonably think that the interest was so significant and particular that it could prejudice that Member's judgement of the public interest. If that is the case, the interest must be regarded as "prejudicial" and the Member must disclose the interest and withdraw from the meeting room during discussion on the item.

It should be noted that a prejudicial interest may apply to part or the whole of an item.

Where there are a series of inter-related financial or resource matters, with a limited resource available, under consideration a prejudicial interest in one matter relating to that resource may lead to a member being excluded from considering the other matters relating to that same limited resource.

There are some limited exceptions.

Note: Members are encouraged to seek advice from the Monitoring Officer or his staff in Democratic Services if they have any problems or concerns in relation to the above.

Principles of Decision Making

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

AGENDA

Agendas and papers are now available via the Council's Website

1 APOLOGIES

To receive any apologies.

2 DISCLOSURE OF PERSONAL AND PREJUDICIAL INTERESTS

In accordance with the Local Government Act, 2000, and the Council's Code of Conduct adopted on 16th May, 2007, Members to disclose any personal or prejudicial interests in any matter included on the agenda for this meeting.

NOTE: Members are reminded that, where applicable, they must complete the appropriate form recording details of any such interests and hand it to the Democratic Support Officer

3 STATEMENT FROM THE LEADER

4 RECORD OF THE PREVIOUS DECISION MAKING

Record of the decision making held on 19th April 2010, attached.

5 MATTERS REFERRED BY THE COUNCIL OR BY THE OVERVIEW AND SCRUTINY COMMITTEE FOR RECONSIDERATION (IF ANY)

There are no matters referred for reconsideration.

6 REPORTS FROM OVERVIEW AND SCRUTINY COMMITTEES (IF ANY)

A) SOUTHAMPTON NIGHT TIME ECONOMY

Report of the Chair of the Environment and Sustainability Scrutiny Panel, presenting the Panel's report relating to Southampton's Night Time Economy, attached.

B) OBESITY INQUIRY

Report of the Chair of the Healthy City Scrutiny Panel, presenting the Panel's report, relating to obesity in Southampton, attached.

7 EXECUTIVE APPOINTMENTS

Report of the Solicitor to the Council, detailing the executive appointments to all organisations and bodies which relate to executive functions, attached.

ITEMS FOR DECISION BY CABINET

8 APPROVAL OF FIRST YEAR REVIEW OF THE CHILDREN AND YOUNG PEOPLE'S PLAN 2009-2012

Report of the Cabinet Member for Children's Services and Learning seeking approval of the review of the Children and Young People's Plan 2009-2012, attached.

9 THE INTRODUCTION OF NEW GOVERNANCE ARRANGEMENTS FOR THE COUNCIL'S REGISTRATION SERVICES

Report of the Cabinet Member for Environment and Transport seeking approval for the introduction of new governance arrangements, attached.

10 HOUSING REVENUE ACCOUNT (HRA) CAPITAL PROGRAMME PROJECT APPROVAL - DECENT NEIGHBOURHOODS 2010/11

Report of the Cabinet for Housing and Local Services, seeking approval for expenditure on Decent Neighbourhoods Projects, attached.

THURSDAY, 27 MAY 2010

SOLICITOR TO THE COUNCIL

ITEM NO: 4

EXECUTIVE DECISION MAKING

RECORD OF THE DECISION MAKING HELD ON 19 APRIL 2010

Present:

Councillor Holmes	-	Children's Services and Learning
Councillor Williams	-	Housing and Local Services
Councillor Hannides	-	Leisure, Culture and Heritage
Councillor Walker	-	Safeguarding Children and Youth Services

COUNCILLOR WILLIAMS, CHAIRMAN

186 RECORD OF THE PREVIOUS DECISION MAKING

The record of the Executive decision making held on 15th March 2010 and 19th March 2010 were received and noted as a correct record.

187 REPORTS FROM OVERVIEW AND SCRUTINY COMMITTEES (IF ANY)

On consideration of the report of the Chair of the Safer Communities Scrutiny Panel detailing the Panel's inquiry and presenting its final report into Domestic Violence the decision maker agreed the following:

- (i) To receive the attached inquiry report on domestic violence to enable the Executive to formulate its response to the recommendations contained within it, in order to comply with the requirements set out in the Council's Constitution.

188 HOUSING REVENUE ACCOUNT (HRA) CAPITAL PROGRAMME - VARIOUS SCHEME APPROVALS PHASE 1 2010/11

DECISION MADE: (Ref: CAB 09/10 3140)

On consideration of the report of the Cabinet Member for Housing and Local Services, seeking formal approval of Phase 1 Various Schemes in the approved HRA Capital Programme commencing in 2010/11, the decision maker agreed the following:

- (i) To approve in accordance with Financial Procedure Rules an overall increase in the approval to spend across the following schemes

	2010/11 £000s	2011/12 £000s
<u>Decent Homes</u>		
Structural Works	400	0
Total Decent Homes	<u>400</u>	
<u>Decent Homes Plus</u>		
Adaptations for Disabled People	1,350	1,350-
Energy Saving Programme	400	-
Heating System Upgrade Programme	250	
Window Replacement Programme	648	1,150
Programme Management Fees	400	-
Door Entry – Millbrook/Maybush (formerly Crime Reduction and Safety 2010/11)	450	-
Total Decent Homes Plus	<u>3,498</u>	<u>2,500</u>
TOTAL	<u>3,898</u>	<u>2,500</u>

- (ii) To approve, in accordance with Financial Procedure Rules, an amendment to the HRA Capital Programme in relation to the Millbrook Parking capital project to rephase expenditure of £225,000 from 2011/12 to 2010/11

189 **NEWTOWN ADVENTURE PLAYGROUND: APPROVAL TO SPEND ON REBUILDING PROJECT**

DECISION MADE: (Ref: CAB 09/10 3214)

On consideration of the Head of Infrastructure and Capital Projects seeking approval for expenditure on the rebuilding of Newtown Adventure Playground, the decision maker agreed the following:

- (i) To vire in accordance with Financial Procedure Rules a sum of £422,900 within the Children's Services and Learning Capital programme for the Newtown Adventure Playground, funded from Extended Schools and Modernisation Grant
- (ii) To approve in accordance with Financial Procedure Rules capital expenditure in the sum of £422,900 including fees from the Children's Services and Learning Capital Programme for the rebuilding of the play building at Newtown Adventure Playground (Northumberland Road)

190 **ACCEPTANCE OF ADDITIONAL GOVERNMENT FUNDING FOR TARGETED MENTAL HEALTH IN SCHOOLS PROGRAMME**

DECISION MADE: (Ref: CAB 09/10 3228)

On consideration of the report of the Cabinet member for Safeguarding Children and Young People seeking acceptance of additional Government funding for the Targeted Mental Health in Schools project , the decision maker agreed the following:

- (i) To accept Government grant funding of £222,500 for one year for the Targeted Mental Health in Schools programme
- (ii) To delegate authority to the Executive Director of Children's Services and Learning to do anything necessary to deliver the TaMHS project subject to remaining within the overall approved funding

191 **EXCLUSION OF THE PRESS AND PUBLIC - CONFIDENTIAL PAPERS INCLUDED IN THE FOLLOWING ITEM**

Councillor Williams moved that in accordance with the Council's Constitution, specifically the Access to Information Procedure Rules contained within the Constitution, the press and public be excluded from the meeting in respect of any consideration of the Confidential Appendices 1 and 2 to Item No 12.

Confidential Appendices 1 and 2 contain information deemed to be exempt from general publication by virtue of Category 3 of paragraph 10.4 of the Council's Access to Information Procedure Rules as contained in the constitution.

The appendices include details of a proposed transaction which, if disclosed prior to entering into a contract, could put the Council at a commercial disadvantage in the future. In applying the public interest test it is not considered appropriate to make public offers made as this could lead to a revision of bids and therefore publication of this information could be to the Council's financial detriment.

192 **PURCHASE OF PROPERTY IN CONNECTION WITH THE ESTATE REGENERATION PROGRAMME**

DECISION MADE: (Ref: CAB 09/10 3439)

On consideration of the report of the Cabinet Member for Housing and Local Services, seeking authority to purchase properties in relation to the Estate Regeneration Programme, the decision maker agreed the following:

- (i) To negotiate and acquire by agreement any legal interests in the properties listed at Confidential Appendix 2 and not held by the Council;

- (ii) To delegate authority to Head of Property and Procurement to negotiate final terms and to undertake such ancillary action as necessary in order to exchange contracts for the purchase of the property with vacant possession;
- (iii) To authorise the Solicitor to the Council to enter into any legal documentation necessary in respect of the purchase and any ancillary action to facilitate the purchase;
- (iv) To hold the acquired properties within the Housing Revenue Account pending future estate regeneration;
- (v) To reduce the uncommitted provision in the 2012/2013 HRA capital programme for "Future Estate Regeneration schemes" by the sum specified in Confidential Appendix 1 and to add a scheme to the 2010/2011 HRA capital programme for the "Acquisition of properties" for the same value; and
- (vi) To approve, in accordance with Finance Procedure Rules, expenditure in 2010/2011 in the sum set out in the Confidential Appendix 1 for the acquisition of properties.

PAPERS ATTACHED TO ITEM NUMBER 6

6a

Covering report for the Night Time Economies inquiry
Final report of the Environment and Sustainability Scrutiny Panel

6b

Covering report for the Obesity Inquiry
Obesity Inquiry - Summary of Recommendations
Obesity Inquiry - Final report of the Healthy City Scrutiny Panel

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DECISION-MAKER:	CABINET		
SUBJECT:	REPORT OF THE ENVIRONMENT AND SUSTAINABILITY SCRUTINY PANEL – NIGHT TIME ECONOMY INQUIRY		
DATE OF DECISION:	7 JUNE 2010		
REPORT OF:	CHAIR OF THE ENVIRONMENT AND SUSTAINABILITY SCRUTINY PANEL		
AUTHOR:	Name:	Caronwen Rees	Tel: 023 8083 2524
	E-mail:	caronwen.rees@southampton.gov.uk	

STATEMENT OF CONFIDENTIALITY

None

SUMMARY

At its meeting on 18th June 2009, the Overview and Scrutiny Management Committee authorised the Environment and Sustainability Scrutiny Panel to undertake an Inquiry into exploring the role of the Night Time Economy (NTE) including the impact of existing and future Council policies and partner relationships in the renaissance of the City Centre and contribution to the local economy. The Overview and Scrutiny Management Committee (OSMC) considered the final draft of the Inquiry report on 22nd April 2010 and approved it for submission to the Executive. The Scrutiny Inquiry report contains 10 key recommendations. The Cabinet needs to formally respond to these recommendations to meet the requirements in the Council's constitution.

RECOMMENDATIONS:

- i To receive the attached Inquiry report on the Night Time Economy to enable the Executive to formulate its response to the recommendations contained within it, in order to comply with the requirements set out in the Council's Constitution.

REASONS FOR REPORT RECOMMENDATIONS

1. The overview and scrutiny procedure rules in part 4 of the Council's Constitution requires the Executive to consider all Inquiry reports that have been endorsed by the Overview and Scrutiny Management Committee and to submit a formal response to the recommendations contained within them.

CONSULTATION

2. The Environment and Sustainability Scrutiny Panel received evidence from the Cabinet Member for Economic Development, the Assistant Chief Executive (Economic Development and Regeneration), Executive Director of Neighbourhoods, Head of City Development and Economy, David Geddes from Locum, Streets Ahead Southampton Ltd (City Centre Management Company) Parks and Street Cleansing Manager, the Police, the Director of Public Health, Dr Nick Sheron, a leading Liver Consultant, SCC Travel and Transport Policy Manager, Blue Star Bus Company, Ward Councillors as well as a range of people from the business sector, the Universities, residents, students and the voluntary sector. A full list of consultees is detailed in the

attached report. The Chair of the Panel visited Brighton to learn about the way they manage their NTE and a member of the Panel visited the NTE in Southampton to observe first hand, the issues and actions taken locally.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

3. None

DETAIL

4. On 18th June 2009 OSMC agreed the indicative Terms of Reference for an Inquiry into exploring the role of the Night Time Economy (NTE) including the impact of existing and future Council policies and partner relationships in the renaissance of the City Centre and contribution to the local economy. OSMC requested that the Environment and Sustainability Scrutiny Panel conduct the Inquiry and report back their findings.
5. The Environment and Sustainability Scrutiny Panel undertook the Inquiry over 7 meetings between September 2009 and March 2010 and agreed, at its meeting on 10th March 2010, the 10 recommendations contained within the Inquiry report attached at Appendix 1.
6. At the first meeting the Panel gained an understanding of the policy context within the city and the links to major initiatives, plans and strategies relating to city centre development, culture and safety which have an impact on the night time economy.
7. The second meeting focussed on the impact of the existing policies and practices relating to Crime and Disorder in the Night Time Economy. The meeting also covered an understanding of the planning, regulatory and legal context within the city and the links to major plans and strategies which have had an impact on the development of the night time economy in its current form.
8. The presentations at the third meeting assisted the Panel to gather evidence on the impact of the existing policies and practices relating to the Night Time Economy to analyse the causes for existing problems, in particular health, street scene and city centre management.
9. The fourth meeting covered the impact of the existing policies and practices relating to transport and the Night Time Economy to analyse the causes for existing problems.
10. The fifth meeting covered the Brighton visit and explored with the Cabinet Member for Economic Development and the Assistant Chief Executive (Economic Development and Regeneration) their views on the NTE in Southampton.
11. The focus of the penultimate meeting was to listen to the experiences and ideas of key stakeholders in the NTE including residents, students, businesses, Universities, ward councillors, Federation of Southampton Tenants and Residents Association (FOSTARA), Street Pastors Coordinator, Mayflower Theatre, The Orange Rooms, De Vere Grand Harbour Hotel and Business Southampton.
12. The Inquiry's 10 key recommendations detailed in the report emanated from the discussions identified above.
13. The Overview and Scrutiny Management Committee considered the Scrutiny Panel's final report, attached at Appendix A, at its meeting on 22nd April

2010. It agreed that the Night Time Economy Scrutiny Panel had met its terms of reference for the review and that the report should be forwarded to Cabinet to enable the Executive to formulate its response to the recommendations contained within it.

14. The Panel have made 10 key recommendations to the Cabinet Member for Economic Development on the steps that can be taken to towards achieving the vision set out in the report. The recommendations to the Cabinet Member for Economic Development are supported by a series of further recommendations for each of the key Partnerships under the leadership of Southampton Partnership and are these are detailed in Appendix D of the attached report.
15. The Executive needs to consider the Night Time Economy Inquiry Panel's recommendations relating to these issues and to formally respond to this report within two months in order to meet the requirements set out in the Council's constitution.

FINANCIAL/RESOURCE IMPLICATIONS

16. Whilst several of the actions identified in the Plan can be integrated into existing programmes of work and budget streams (i.e. PFI lighting, City Renaissance Projects, improvements to existing services) there are others that will require varying levels of investment in order to be successful. The Council in conjunction with the Southampton Partnership will need to consider how existing resources can be redirected in order to support the implementation of the Action Plan in its response to this Inquiry report.

Property

17. None

Other

18. None

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

19. The duty to undertake overview and scrutiny is set out in Section 21 of the Local Government Act 2000 and the Local Government and Public Involvement in Health Act 2007. This report is presented in accordance with section 7.1 of the Overview and Scrutiny Procedure Rules which requires the Executive to submit its response to the inquiry recommendations.

Other Legal Implications:

20. None

POLICY FRAMEWORK IMPLICATIONS

21. The proposals contained within the appended report are in accordance with the Council's Policy Framework.

SUPPORTING DOCUMENTATION

Non-confidential appendices are in the Members' Rooms and can be accessed on-line

Appendices

1	Night Time Economy Inquiry - Final report of the Environment and Sustainability Scrutiny Panel
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Documents In Members' Rooms

	None
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Background Documents

Title of Background Paper(s)

Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)

1.	None	
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Background documents available for inspection at:

FORWARD PLAN No: Not applicable **KEY DECISION?** No

WARDS/COMMUNITIES AFFECTED:	Not applicable
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**Report of the
Environment and Sustainability Scrutiny Panel**

Night Time Economy Inquiry

September 2009 – March 2010

Panel Membership

Cllr Thomas (chair)
Cllr Drake
Cllr Galton
Cllr Jones
Cllr Odgers
Cllr Payne
Cllr Willacy



Vision

Southampton will be a regional centre of excellence for evening and night time entertainment, offering a diverse and vibrant choice of activities for all its residents and visitors

CONTENTS

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2. Introduction
3. Key Facts
4. The Issues
5. Developments that can impact on the issue
6. Recommended Actions for Southampton Partnership
7. Resourcing the Actions
8. Measuring the impact of change
9. Conclusion
10. Appendices
 - a. Terms of reference and Outline Plan
 - b. Assessment against the NTE Inquiry Plan, 2001
 - c. NTE Score Card
 - d. Action Plan
 - e. Summary of evidence
 - f. Summary of other information, including comparative data

Executive Summary

Introduction

1. The Environment and Sustainability Scrutiny Panel conducted the Inquiry on Night Time Economy between September 2009 and March 2010 to explore the role of the Night Time Economy (NTE) in the City. Evidence was gathered from a number of witnesses and sources of information on the NTE.
2. The City has made significant progress since the 2001 NTE strategy and has many best practice initiatives in place.
3. The Panel felt strongly that the NTE is an area which needs an increased focus and investment given the significant role the NTE plays in the growth and vibrancy of the city's economy as well as shaping the image and perception city as a destination of choice for residents and visitors.

The Issues

4. The Panel identified several issues with the NTE from the substantial amount of evidence they received. The key issues include
 - A lack of strong leadership, profile and co-ordination to improve and diversify the NTE
 - Poor level of knowledge about the NTE
 - Lack of diversity of offer to attract visitors with different interests and at different times in the day, evening and night
 - Poor lighting, signage and pedestrian routes in some areas
 - Limited use of events and cultural activities to attract the public after hours
 - Lack of public toilets
 - Crime and ASB including noise created by people leaving the NTE disturbing local residents
 - Perception of the town centre at night not consistent with the reality
 - NTE needs to be more mainstreamed into the policies and plans of council and partners
 - Need to improve effectiveness of planning policies on NTE
 - Could make more use of licensing powers and review the cumulative impact policy
 - Lack of visible signage, marking and interpretation and poor clarity of the links between pedestrian routes and transport hubs, for the whole city centre – this needs to be balanced by a need to manage people's movement during late night periods.

Future Developments

5. There are many developments taking place in Southampton that provide significant opportunities to improve the evening and NTE. Key future developments expected to have a positive impact include city renaissance projects and other plans and service improvements which could have transformational impact including:
 - Implementation of Strategic Plans – including City Centre Action Plan; Transport Plan
 - Completion of Physical Developments – including Watermark WestQuay; QE 2 Mile; Cultural Quarter; Mayflower Plaza; Old Town; Royal Pier, Tudor House Museum; Tudor Merchants Hall; Bargate/ Eastern site redevelopment
 - Delivery of Service Improvements – including Street Lighting PFI; NTE Action Plan (crime and disorder), Highway Services Partnership, Legible Cities.
6. It is vital that the impact on the NTE is properly considered in these developments and the potential they bring is harnessed to achieve the NTE vision detailed in this report.

Vision and Aims

7. The vision below developed by the Panel is intended to cover the next 10 - 15 years and will only be achieved by joint working between the public and private sectors facilitated by the leadership of Southampton Partnership.

Southampton will be a regional centre of excellence for evening and night time entertainment, offering a diverse and vibrant choice of activities for all its residents and visitors

8. Excellence is defined as accreditation by the Association of Town Centre Management's Purple Flag Scheme and is likely to be a medium term ambition. The following aims underpin the vision and provide the outcomes the Panel believe can be achieved.
- To provide a clean, safe, welcoming city centre that is accessible to all during the evening and into the night time
 - To offer and promote a variety of high quality and sustainable facilities in clearly defined areas which cluster together similar venues to provide a "mosaic" of different types of experience in different areas
 - To move away from a linear, late night drinking culture and create a smoother transition between the daytime and night time economy
 - To Make the most of our heritage, environment and diversity to provide a varied and innovative programme of cultural events
 - To achieve a balance between protecting the amenities and quality of life of residents living in the city centre and promoting an attractive, vibrant but safe night life
 - To complement the city centre offer with improved local night time facilities and offer within district centres with reference to the aims and recommendations of the District Centres Inquiry.

Recommendations to the Cabinet Member for Economic Development

9. The Panel have made 10 key recommendations to the Cabinet Member for Economic Development on the steps that can be taken to towards achieving these aims
- Nominate a champion/ leader to co-ordinate to promote and build on the NTE vision and aims and implement the quick wins detailed in the report and to seek sustainable funding for this.
 - Examine the effectiveness of planning policy in establishing hubs, creating attractive public open spaces, pedestrianisation of the city centre to deliver the NTE vision detailed in the report
 - Examine the use of the licensing policy, the Cumulative Impact Policy and licensing powers to discourage the negative impact of drinking, and protect residents in popular residential zones by working closely with Planners within the planning policy context
 - Make more use of the history and heritage that Southampton has to offer and opportunities presented by future developments e.g. Watermark West Quay and the Cultural Quarter to improve the evening and night time economy
 - Target effort and focus to grow the early and mid evening offer, make it pleasant and attractive for all people (e.g. jazz bars and clubs, café culture etc) so that people stay on and come into the city centre in the evening
 - Agree that the NTE champion/ leader will be a statutory consultee for major projects to ensure they do what they can to enhance their NTE offer
 - Brand the evening and NTE offer, promote and market it including more high profile events in the city (e.g. Light Nights), lighting up public buildings, to draw more people in to enjoy the city centre offer and link each NTE zone using distinctive pathway, unique identify, lighting, seating, etc
 - Develop, encourage and promote healthy living initiatives in the NTE and in particular, non alcoholic drinks and promotions, encourage responsible pricing and promotion offers e.g. discounts for non alcoholic drinks and pricing of soft drinks below the price of alcoholic drinks and healthy eating

- Develop and promote the overall package offered for the NTE by linking the entertainment offer, public transport, including taxis, parking and encourage branding the City Loop so that it is easier for people to come in and enjoy the NTE zones
- Enhance safety and perception of safety in the NTE by improving the provision of public toilets and increasing access to them, extending the ICE Bus and providing a safe place for people who cannot look after themselves.

Suggested Actions for Southampton Partnership

10. The recommendations to the Cabinet Member for Economic Development are supported by a series of further recommendations for the each key Partnerships under the leadership of Southampton Partnership and are detailed in Appendix D. These recommendations relate to the themes of the Purple Flag Scheme and will be useful in evaluating progress towards it. The themes are Policy, Place, Appeal, Well Being and Movement.

Conclusion

11. In order for progress to continue and the NTE to benefit from the developments and investments that are currently taking place in Southampton, strong leadership, a clear vision and investment will be required. This will need to be supported by a more proactive approach to the NTE. The benefits to the city of taking such an approach will be far reaching and impact much wider than just the NTE.

Introduction

1. The Environment and Sustainability Scrutiny Panel conducted the Inquiry on Night Time Economy between September 2009 and March 2010. The purpose was to explore the role of the Night Time Economy (NTE) in the City Centre and its contribution to the local economy, including the impact of existing and future Council policies and partner relationships. The Terms of Reference and Outline Inquiry Plan area attached at Appendix A.
2. Evidence was gathered from a number of witnesses and sources of information on City Centre Regeneration, Culture, Crime and Disorder, Licensing, Planning, Street Cleansing, Alcohol and Health, Transport. The Panel also received feedback from a variety of stakeholders including ward councillors, representatives from the 2 Universities, Students Union, businesses and Residents Associations. The Chair of the Panel visited Brighton to observe and learn about their Night Time Economy. Another Panel member also had a 'walk about' with the City Centre Manager on a Student Night and spoke with pub and club managers, door staff and owners.
3. At the request of the council, the Association of Town Centre Management facilitated a workshop on the assessment criteria for the Purple Flag scheme for assessing and improving city and town centres based on 5 themes: Policy, Place, Well Being, Appeal and Movement.
4. The City has made significant progress since the 2001 NTE strategy (assessment attached at Appendix B) and has many best practice initiatives. These include city centre regeneration, development of a successful regional retail offer, plans for the Cultural Quarter development as well as many projects to reduce crime and disorder including funding for a NTE manager, the Street Pastors project, Designated Public Place Order, Best Bar None, Cumulative Impact Policy, ICE bus, the collection of Emergency Department data collection, night buses and taxi marshals. Partnership working in relation to crime and disorder in the NTE is strong and the initiatives above are starting to show real results.
5. The Panel felt strongly that this is an area which needs an increased focus and investment, given the significant role the NTE plays in the growth and vibrancy of the city's economy as well as shaping the image and perception city as a destination of choice for residents and visitors. The Panel concluded that the positive contributions of the NTE far outweigh the negative impact it can have. The latter can be mitigated through proactive policies and actions and by responding to the huge opportunities the city has to offer in the medium term.
6. The Panel identified key issues in relation to the NTE (detailed later in this report) and in response made 10 recommendations to the Cabinet Member for Economic Development and a list of suggested actions for Southampton Partnership.

Key Facts

Demographics

7. There are an estimated 234,000 people living within the city boundary, amounting to approximately 18% of the Hampshire area. Of these, just under 75% of the working age population are economically active. 54% of the city's population is under 35 years of age with 13% over 65. The student population in Southampton is around 41,500, an increase of around 25% since 1998/99. Each year approximately 6,000 graduates enter the labour market, with about 30% staying within the Southampton area after graduating to seek career opportunities.

Economy

8. In 2006 Southampton's economy was worth over £4,756 million, 28% higher than in 2001. This is coupled with around 7,700 businesses operating in the city providing employment for 114,000 people. Southampton is ranked as one of the top five performing cities in England for employment, population growth and skills by the Institute for Public Policy Research (IPPR).
9. The majority of businesses in Southampton are micro businesses that employ less than 10 people. However it is the larger companies that provide most jobs in Southampton. Southampton is home to many key household names in the UK, such as Skandia, B&Q, John Lewis, Ordnance Survey and most recently IKEA. The largest public sector employers in Southampton include the NHS Hospital Trusts and Southampton City Council. Southampton is also the home to Carnival UK and is the UK's cruise capital with a world-class port and one of the country's leading commercial dockyards, contributing over £2 billion to the economy.
10. The number of cruise passengers passing through the Port of Southampton has been increasing over the years. Southampton Port now serves 50% of the UK cruise market, doubling over the last 5 years. In 2008 alone, passenger throughput reached record levels of over 970,000, and in 2009 a million passengers are estimated to have passed through the port. Further to this, almost 2 million passengers departed from the International Airport between 2008 and 2009.
11. In addition, in 2008 Southampton was ranked 15th in the top retail destinations in the UK demonstrating the strength and continued demand for retail in the city centre. However, by 2018 predictions see Southampton being ranked the 18th top retail destination in the UK. There are a large number of proposed developments including Watermark WestQuay as well as the creation of a Cultural Quarter and other public enhancements which could boost the centre and improve its ranking over the next 8 years prior to 2018.

Health

12. Alcohol related hospital admissions are increasing. Between 01 January – 30 June 2009 there were 3976 Emergency Department attendances which were alcohol related. This is 9.4% of the total attendance and likely to be an underestimate. The majority of alcohol related admissions occur on a Friday, Saturday and Sunday.
13. On an typical night out a male Southampton student will drink on average 20 units of alcohol and a female 13 units. In 2005 over 25% of deaths in males aged 16 – 24 are caused by alcohol. For females of the same age the figure is around 15%. Most of these deaths are caused by road traffic accidents and intentional self harm.
14. Research carried out to inform Southampton's Joint Needs Assessment in 2007 found that 10,000 people are drinking dangerously and an estimated 70,000 working days are lost due to alcohol, over 1,000 people are developing cirrhosis, 750 people may die from other alcohol related causes. Alcohol misuse costs the local NHS £8.1 million a year.

Tourism

15. It is estimated that around 568,000 overnight tourism staying trips were made to Southampton in 2008. Of these trips, domestic visitors made 86% of trips (489,000) and overseas visitors made 14% of trips (79,000). Compared to 2006, the volume of domestic overnight trips dropped by 4%, and inbound overnight trips dropped by 5%. In total, it is estimated that around £105,311,000 was spent by staying visitors on their trip to Southampton in 2008, down by 1% compared to 2006.
16. It is estimated that around 6.9 million tourism day trips were made to Southampton in 2008, up 2%, generating a further £241,769,000 trip expenditure, up 11% compared to 2006. Just over a third are estimated to involve day trips to West Quay. In total, around £347,081,000 was spent on trips to Southampton in 2008 by staying and day visitors, up 7% compared to

2006. Twenty-two percent of this expenditure was made by domestic staying visitors; 8% by overseas staying visitors and 70% by day visitors.

17. Around a third of total trip expenditure (31%) was spent in catering establishments and a further 37% was spent in the retail sector. Approximately 10% of total trip expenditure went on visits to attractions and other entertainment. Further additional expenditure spent by visitors on second homes and by friends and relatives, who visitors are staying with or visiting, needs also to be accounted for as this represents a significant additional source of income for local businesses. It is estimated that this 'additional' expenditure generated a further £13,715,000 of direct turnover for local businesses in 2008.

18. Of the £347,081,000 estimated to have been spent by visitors on their trip and the £13.7 million additional trip-related expenditure, around £343,249,000 directly benefited local businesses from hotels and restaurants to cafes, shops and attractions in Southampton. Drawing together direct business turnover, supplier and income induced expenditure, and the additional expenditure spent on second homes and by friends and relatives, the total value of tourism activity in Southampton in 2008 is estimated to have been around £427,316,000.

19. This income to the local economy is estimated to have supported around 5,753 Full-Time Equivalent Jobs and 7,968 Actual Jobs (with the addition of seasonal and part-time employment). These jobs are sustained in a wide number of sectors including hospitality, retail, catering and travel.

Comparisons

	Southampton	Brighton	Bournemouth
Population	234,000	250,000	163,900
Students	41,500	44,494	Approx 25,500
Visitors Evening/ Night Time Day time	6.9M day trips	1.5M 6.5M visitors	N/A
Value of tourism activity in 2008	£427,316,000	£408 (2006)	N/A
Number of festivals per year	Under 25	Over 60	over 30
Number of licensed premises in the city centre	408	2,782 (Whole of Brighton)	approx 320
Perception of safety - after dark (Place Survey 2008)	37%	62.8%	47%
Perception of safety - during the day (Place Survey 2008)	85%	93.5%	90%
Percentage of respondents feeling that people being drunk or rowdy in public places is a problem (Place Survey 2008)	45%	33.9	37%
Percentage of respondents feeling that rubbish or litter lying around is a big problem (Place Survey 2008)	43%	41.2	33%

NTE Offer

20. Around 28,000 people visit the city centre on Friday/ Saturday nights, of whom two thirds are estimated to be Southampton residents. There are various permanent **performance venues** within the city, the largest and most well-known of these being The Mayflower theatre. In 2008/09 The Mayflower saw slightly fewer performances being held than the

previous year, with 347 performances taking place. Overall attendance decreased with a total of just over 400,000 people attending the theatre, a drop of 6%. The main reason for this decrease in attendance numbers in 2008/09 compared to the previous year is due to the popularity of the show Chitty Chitty Bang which attracted over 120,000 patrons in 2007/08 with over 40 performances. The biggest selling shows of 2008/09 were Cinderella, High School Musical, West Side Story, Blood Brothers and Calendar Girls. As well as performances, 5,411 people attended conferences and corporate events in 2008/9, a decrease of 4% on the previous year.

21. Throughout 2008/09 the City Art Gallery held five major exhibitions and successfully toured two of these exhibitions to other galleries in the UK. The popularity of these exhibitions is reflected in the visitor figures which have continued to increase year on year from 59,756 visitors in 2007/8 to 60,860 visitors in 2008/09, with 17,042 of these being children. This reflects a 1.9% increase in visitor numbers between 2007/8 and 2008/9 and an increase of 7.9% over the past four years.
22. Throughout 2008/09 the city centre and adjacent areas have hosted a variety of **events and festivals** including the annual Southampton Boat Show (Mayflower Park) in September. The Bargate and Above Bar pedestrian precinct were alive with street entertainers, bands, roadshows and a host of different events throughout the year. During the Christmas period Above Bar pedestrian precinct hosted the annual German market that has become a feature of the festive season.
23. Alongside retail, leisure uses have a significant presence in the city centre. The city centre land use mix shows that A1 uses, including convenience, durables and services, represent the largest sector by floorspace (71%), with leisure uses (A3, A4, A5, and D2) collectively constituting 9.5% of the total floorspace. The Offer in the city centre including Town Quay, Oxford Street, London Road/Bedford Place (and in between) and Ocean Village:
 - 95 Cafés and Restaurants
 - 52 Drinking Establishments
 - 38 Hot Food Takeaways
 - 1 Regional Theatre
 - 3 Cinemas,
 - 3 Casinos
 - 2 Art Galleries
24. The number and range of leisure uses in the city centre has stayed relatively consistent with the levels seen in 2007/08. There has been a slight increase in the number of restaurants/ coffee bars/ fast food outlets and take-aways in the city centre which reflects the continuing demand for such facilities. Amusement arcades and hotels have remained consistent with the figures from last year; however one of the nightclubs in the City Centre has now closed. This closure and the associated increase in the number of public houses and wine bars may reflect the popularity of the latter typed venues and an increase in the number of late licenses being granted at these premises. However the future developments detailed in the section below will have an impact on both the number and range of leisure uses in the city.

Safety

25. Violent crime is 23% of all crime in Southampton. A quarter of all recorded incidents of violent crime occur on a Friday and Saturday night in the city centre. Violence offences peak in line with peak night economy operating and closing times (23:00 to 03:00). 62% of offences are linked to licensed premises. Criminal Damage offences correlate with pub and club closing times and in April -June 2009, more than 50% of 115 criminal damage offences were in Bedford Place and Polygon area. In nine months the Street Pastors removed 2500 bottles/glasses from the pavements and swept up 290 pieces of broken glass.

26. Local use of IonTrak (a device to detect traces of drugs from customers entering a licensed premises) found comparatively low levels of drugs in the NTE in Southampton. Local hospital admissions to the Emergency Department as a result of assault in the city centre between the hours of 18:00 and 09:00 are around 1,100 per annum, with a big concentration on weekends. Alcohol is a contributing factor in 84% of cases. Emergency Dept data for assaults (total 290 May-July 2009) –dominated by those induced by alcohol and taking place at the weekend. Injuries from the night economy account for 71% of Emergency Department admissions requiring immediate transport by ambulance coming from the NTE area.
27. Feedback in the 2009 Place Survey showed that only 23% of local residents thought the Police and Council are tackling crime and anti-social behaviour and perceptions of drunk and rowdy behaviour as a problem also featured as a big concern for local people. Residents who do not feel safe in their local area at night who live in city centre wards is 45%.

Transport

28. In 2008 the city was listed 9th in the country for having the best international transport links and 10th for the best external transport links (Cushman & Wakefield, UK Cities Monitor report 2008) demonstrating the high quality transport links the city provides. Southampton International Airport welcomes around 2 million passengers a year and serves over 40 destinations throughout Europe. During 2009/10 Southampton Airport invested around £10 million in improving facilities for passengers. Southampton Airport has been named as the top airport in Europe for having the most helpful and courteous staff.
29. Southampton Central railway station is the hub of the region's rail network, with frequent services operating from many destinations throughout the country with dedicated buses that link directly to the Isle of Wight ferries.
30. The City Council subsidises Nightlink services operating hourly to the east and west of the city between 00.00 and 03.30 on Friday and Saturday nights. These complement the commercial hourly 'Bluestar' services to Winchester, Waterside and Eastleigh and also the Eastleigh Borough Council funded hourly services to Botley, Netley, Hamble, Chandler's Ford, Winchester, Eastleigh and Fair Oak operated by Bluestar on Friday and Saturday nights.
31. Taxis are widely available in Southampton. Principal ranks can be found at key strategic points. In May 2008 there were 263 licensed Hackney Carriages in operation with the number set to increase by 20 additional carriages over the next three years to meet current demand. Private Hire Taxis continue to rise with 550 in operation in 2008/9, an increase of 12% from the 2007/8 level of 490. Two new ranks at Lower Bannister Street and Bevois Valley have been established to serve the night time hubs. In addition the rank adjacent to London Road has been relocated into London Road and there is also a new rank outside the casino on the Town Quay at night time only.
32. Over the past year there were no significant changes to the parking provision, however, significant maintenance and upgrading work continues to be undertaken on City Council owned multi-storey car parks in the city centre. Overnight charges were put in place for all City Council multi-storey car parks (£2 from 1800 - 0500).

The Issues

33. The Panel identified several issues related to the NTE from the substantial amount of evidence they received. These have been grouped using themes suggested by the Association of Town Centre Management's Purple Flag Scheme.

34. Policy

- **Stronger leadership and profile needed to improve and diversify the NTE.**

- **NTE needs to be more mainstreamed into the policies and plans of council and partners**
- **Need to improve effectiveness of planning policies on NTE**
- **Could make more use of licensing powers and review the cumulative impact policy**
- Lack of reliable and up to date knowledge about the NTE users and non users
- Need a broader approach to managing the NTE which delivers a strategic contribution wider than just crime and alcohol

35. Place

- **Lack of diversity of offer to attract visitors with different interests and at different times in the day, evening and night**
- **Lack of visible signage, marking and interpretation and poor clarity of the links between pedestrian routes and transport hubs, for the whole city centre – this needs to be balanced by a need to manage people’s movement during late night periods**
- Over domination of vertical drinking establishments
- Attractions are dispersed over a large geographical area without the connectivity to arrival points being clear
- More imaginative and creative use of developments and street furniture/ arts to enhance the public realm and offer at night is required
- Need to make more of the city’s heritage
- Lack of sense of place for the NTE
- Need to reduce litter in the NTE i.e. near takeaways, glass bottles, broken glass on roads

36. Appeal

- Limited use of the city’s history, heritage and culture through events and activities to attract the public after hours
- Need to create packages between the theatre offer, shopping, dining out etc with links to parking offer, public transport etc
- Opening hours of Public buildings is traditional - museums, art galleries, library, heritage sites are not open later in the evening
- Need greater use of parks and other public open spaces for attracting city centre workers and visitors to stay on after 5 pm
- Limited choice and diversity of food and dining for families, old and young
- Lack of evening live entertainment in non traditional venues (e.g. civic centre, church halls etc)
- Lack of an holistic experience in the NTE
- Poor lighting in some areas

37. Well Being

- Current practice does not actively promote healthy lifestyles and encourage responsible drinking habits
- Alcohol related crime, ASB and other safety related issues
- **Lack of public toilets** and resulting problem of urinating in alley ways, doorways and parks (Environmental Health / personal safety issues particularly for women in the parks)
- Noise created by people leaving the NTE disturbing local residents
- Awareness raising of drug and alcohol harm
- Application of Designated Public Place Order – many people are not aware of it due to limited publicity and signage, enforcement issues
- Problems with Licensing Link Radio – the current private system does not make it easy to obtain one.
- Visible police presence is not consistent
- Perception of the town centre at night not consistent with the reality

- Preloading – people coming into the city already drunk as a result of consuming cheap alcohol at home or elsewhere

38. Movement

- Car parking charges in the evening and night
- Poor pedestrian routes in some areas that need improved lighting
- Better information about late night travel
- More pedestrianisation required particularly around Bedford Place, Carlton Place.

Future Developments

39. There are many developments taking place in Southampton that provide significant opportunities to improve the evening and NTE. Key future developments expected to have a positive impact include city renaissance projects and other plans and serve improvements which could have transformational impact include strategic plans, future developments and planned service improvements:

Strategic Plans

- **City Centre Action Plan**

40. As part of the development of the Local Development Framework the Council are looking at how the city centre could develop over the next 20 years. There is an initial plan called the City Centre Action Plan. This has the potential to radically change the way the city centre looks by 2026. Consultation on the preferred options for the CCAP is due to take place from May this year with the final document published for consultation in 2011.

- **Local Transport Plan 3**

41. The LTP 3 is currently being developed. Unlike previous transport plans this one will set out the strategy for transport across the whole of south Hampshire area. This includes Hampshire County Council, Portsmouth and Southampton City councils. The three authorities will then produce separate implementation plans. A consultation to the options and interventions will take place in the summer of this year.

Physical Developments

- **Watermark WestQuay**

42. Watermark WestQuay will transform the former Pirelli factory site into one of the most exciting and attractive new mixed-use developments in the UK. The £150M development centres around a new public plaza with the internationally significant medieval town walls forming a spectacular backdrop for a new restaurant quarter and external shopping environment. The proposals feature a luxury 14 screen multiplex cinema, a range of new cafés and restaurants, public open space and pocket park, a new retail offer for the city, a hotel with up to 150 bedrooms and a landmark residential building, including 240 apartments. The new public plaza will be a place where contemporary and historic influences meet to create an exciting and unique public space providing a safe and accessible route through Watermark WestQuay and designed to host a range of events. The development is intended to help reinvigorate the southern area of central Southampton and will create over 1000 new jobs for the city. It will bring new energy to Southampton's visitor economy through an inspiring combination of high quality retail and leisure offer.

- **The Cultural Quarter**

43. The Cultural Quarter development is helping to bring in around £175m of private and public investment to this area of the city. The investment in the cultural quarter is expected to bring in more than 2000 direct jobs and an additional £21m of visitor spend each year. It is intended to be an area alive with arts, heritage, entertainment, events, music, colour and dramatic architecture. A setting to which artists and performers will be drawn and a place that the public can visit and enjoy.

44. The Sea City Museum, Guildhall Square and Southampton's new arts complex will sit in the same area as existing art galleries, city centre parks, the Guildhall and the Mayflower theatre to make the Above Bar Cultural Quarter a dynamic and creative urban space at the heart of Southampton in which people meet to relax, enjoy and participate during the

daytime and into the night.

- **Royal Pier Waterfront**

45. Southampton City Council is working with Associated British Ports and The Crown Estate to achieve a world class waterfront and improved facilities for the Southampton International Boatshow

- **Old Town**

46. The City Council has begun work on the redevelopment of this unique location in the heart of Southampton's medieval Old Town quarter. The plans for the area include retail, hotel, restaurants, cafes and bars, residential, heritage and open space. The redevelopment will need to incorporate and realise the opportunities provided by the archaeological remains on the site, and protect the environment of the adjacent school. As part of the development it is intended to create restaurant cluster will be created around focussing on the proposed upgrade of the public realm around Holyrood Church. The refurbishment of the Dolphin Hotel as a 4 star hotel will strengthen the cluster (as well as increase footfall and commercial interest in the High Street). Two new restaurants have opened in the area bringing the total number of Restaurants/Cafes in the Holyrood area to 12, a 20% increase over September 2009.

47. In 2008 Locum produced a destination development plan for Southampton. While they accepted that it is impossible to accurately predict what the impact of the above 4 proposals would be they gave an indication of what the impact might be. They estimated the additional appeal that each might add to the city as a destination and, therefore, the additional spend that they might create by visitors from outside the city.

48. Locum's findings are outlined in the table below. The descriptions of the projects in the table below are now out of date. The *Arts Village* is now known as the Cultural Quarter and *Festival Park* is now known as Royal Pier Waterfront.

Figure 1: Estimated impact of the Four "Big Projects"

	<i>% Added Appeal</i>	<i>Additional direct spend by visitors (£ millions) in 2007 terms</i>
West Quay 3	15%	£31
Arts Village	10%	£21
Festival Park	15%	£31
Below Bar	5%	£10
<i>Total:</i>	<i>50%</i>	<i>£104</i>

This produces a target of approximately £530 million direct spend by visitors in 2015, sustaining an additional c 3,000 FTE jobs.

Figure 2: Targets for the Destination Development Plan

	<i>Direct spend by visitors (£ Millions)</i>	<i>Economic Impact including indirect and induced effects (£ Millions)</i>	<i>FTE Jobs supported</i>
Total direct expenditure 2004:	£208	£305	4,200
Annual baseline growth:	5%		
<i>Forecast direct expenditure 2008:</i>	<i>£253</i>	<i>£371</i>	<i>5,105</i>
Forecast for 2011 without major projects:	£293	£429	4,862
Additional Growth Target 2011 - 2 "Big Projects" Complete	25%		
Target for 2011:	£366	£536	6,078
Forecast for 2015 without major projects:	£356	£522	5,910
Additional Growth Target 2015 - 4 Big Projects Complete:	50%		
Target for 2015:	£534	£782	8,865
Incremental effect of Big Four projects:	£178	£261	2,955

- **Mayflower Plaza**

49. Mayflower Plaza will be a mixed-use development comprising of circa 100,000 sq m (115,000 sq ft) of grade A office space over 8 floors, 180 residential units- a mixture of studio, one- and two-bedroom flats over 14 levels and an 150-bed hotel. The introduction of a fully accessible plaza will make significant contribution to the public realm. It is envisaged that the hotelier will operate a restaurant/ bar at ground level, further enlivening the public space.

- **Tudor House Museum and Tudor Merchants Hall**

50. Significant investment by the Heritage Lottery Fund and Council is turning Tudor House Museum into a welcoming and enjoyable visitor attraction with new facilities, displays and experiences which will tell the story of the house and the people who lived and worked there. There will be lots to appeal to residents and visitors to the city including a café overlooking the beautiful gardens. The project also includes a removable canopy which will allow King John's Palace to be better utilised throughout the year. This will be a venue suitable for a wide range of events from theatrical performances to music recitals and exhibitions. Tudor Merchants Hall will also benefit from many improvements including a lift and ramp, making the first floor accessible to disabled people. There will also be new toilet facilities. It will also be a flexible attractive bookable venue.

- **Ocean Village**

51. Ocean Village is a key waterfront location in Southampton and will provide a successful mix of leisure and living facilities, offering events space, marina and a new four star hotel. The 224 bedroom Millennium Hotel will include amenities for marina berth holders in addition to two waterside restaurants and bars with external terraces. Modern banqueting, conference and events facilities will accommodate over 650 people and will also be able to serve as media centres. Work on the hotel is due to commence in autumn 2010.

Service Improvements

- **Street lighting PFI**

52. Southampton City Council, Hampshire County Council and West Sussex County Council have joined forces in the biggest street lighting Private Finance Initiative (PFI) project in the country. Tay Valley Lighting have been now been appointed the preferred bidder to carry out the PFI. Southampton's £30 million share of the project will see the majority of the city's

28,000 street lights, illuminated signs and bollards replaced or upgraded with the latest energy efficient equipment. During the first five years 14,000 lights, signs and bollards will be replaced or upgraded – the remainder will be maintained. The focus for the following 20 years will be on maintaining and operating all the city's lights to a high standard.

- **Highways Service Partnership**

53. There is a significant backlog of road and pavement maintenance. In order to tackle this issue a Public Private Partnership is being established to ensure amount of funding available going into the network is maximised. The aim of this is to achieve more service for the same funding. The contract is currently being procured with works intended to commence in September.

- **NTE Action Plan**

54. The Night Time Economy Action Plan is being developed by the Safe City Partnership to reduce crime and disorder in the NTE. It is based on the findings of an audit of best practice which was developed specifically for Southampton and then used as a self-assessment tool to identify gaps and areas for improvement. Delivery of the NTE Plan is intended to positively impact on a range of Performance Indicators around crime and disorder but includes in particular a reduction in violent crime and an improved comparative position for the city in the Most Similar Group for Violent Crime. It is also anticipated that delivery of the Plan will contribute positively to public perception targets.

- **Legible Cities**

55. Southampton Legible City is a city information and communication system. It aims to improve the image, identity and user experience of Southampton for the benefit of residents, businesses and visitors and for developers looking to invest in the city. A new range of products and services are proposed, linked by a specially commissioned visual identity. The new identity has been designed to enhance and market the city and improve the quality of streets and spaces. At the same time it will make it easier to move around, promoting active travel and healthy lifestyles. The project will highlight the city's assets, revealing the special character of its areas as places to shop, relax, meet and play. By creating pedestrian-friendly places, people will be encouraged to explore on foot and to spend more time outdoors, supporting the local economy and creating safer streets. The Southampton Legible Cities project will help connect and integrate transport and movement and the city's destinations and attractions, promoting Southampton's businesses and improving the everyday experience of the city for everyone.

- **City Branding**

56. A distinctive brand is a way of projecting a unique, clear and consistent impression of a product, service or place. Southampton's brand is designed to help people to understand what is special about the city, and what to expect from it as a place to live, work, visit, learn and do business in. By communicating with local, regional, national and international audiences in a distinctive, consistent and inspiring way, Southampton's brand can shape people's perceptions of the city and positively contribute to its future success. Work is continuing to refine the City Brand and partners are working together to strengthen the image and promotion of the City.

National Changes

- **Licensing Laws**

57. In November 2009, the Policing and Crime Act 2009 received Royal Assent and sets the legal framework pursuant to the 'selling alcohol responsibly'. The legislation amends the Licensing Act 2003 to allow the Secretary of State to establish no more than 9 mandatory licensing conditions relating to the supply of alcohol for all new and existing licensed premises. 5 mandatory conditions were announced by the Government earlier this year and include - banning irresponsible promotions such as 'all you can drink...', or women drink free' deals that encourage people to drink quickly or irresponsibly, ensuring all those who sell alcohol have an age-verification policy in place, requiring them to check the ID of

anyone who looks under-18 and ensuring small measures of beers, wine and spirits are made available to customers.

58. The Act also introduces a provision whereby individual members of Licensing Authorities may now be 'interested parties'. Therefore allowing Local Authority members to object to licensing applications in their own right and/or to call for a Licensing Review (powers which currently only apply to 'responsible bodies or interested parties' – such as the Police or residents). However, the evidential rules still apply – that is the Local Authority like the Police must provide hard evidence of a breach of the Licensing Act and apply it on a case-by-case basis.
59. It is vital that the impact on the NTE is properly considered in these projects, service improvements and other initiatives and the potential they bring is harnessed. If the NTE is fully considered the potential impacts as a result of the developments include:
- A more diverse offer and welcoming city centre for people of all ages and diverse backgrounds and interests, that is accessible to all during the evening and into the night time
 - Promotion of a variety of high quality and sustainable facilities and activities within the city centre in the early evening and late night
 - Facilities and co-ordinated offer that enable a smoother transition between the daytime and night time economy
 - A varied and innovative programme of cultural events that make the most of the city's heritage, environment and diversity
 - Vibrant but safe night life with reduced alcohol related crime.

Vision and Aims

60. The Inquiry Panel believe Southampton's NTE already has a lot of positives to offer and there is currently a huge potential to build on these. However until now the management of the NTE in Southampton has very much focused of addressing crime and disorder. A more holistic approach is needed to improve the NTE and build on the successes in this area. This will be through securing the maximum benefits from the opportunities presented by future developments and service improvements. There needs to a clear vision and ambition to improve. The vision below developed by the Panel is intended to cover the next 10 - 15 years and will only be achieved by joint working between the public and private sectors, led by the Cabinet Member for Economic Development and facilitated by Southampton Partnership.

Southampton will be a regional centre of excellence for evening and night time entertainment, offering a diverse and vibrant choice of activities for all its residents and visitors

61. The following aims underpin the vision and provide the outcomes the panel believe can be achieved.
- To provide a clean, safe, welcoming city centre that is accessible to all during the evening and into the night time
 - To offer and promote a variety of high quality and sustainable facilities in clearly defined areas which cluster together similar venues to provide a "mosaic" of different types of experience in different areas
 - To move away from a linear, late night drinking culture and create a smoother transition between the daytime and night time economy
 - To Make the most of our heritage, environment and diversity to provide a varied and innovative programme of cultural events
 - To achieve a balance between protecting the amenities and quality of life of residents living in the city centre and promoting an attractive, vibrant but safe night life
 - To complement the city centre offer with improved local night time facilities and offer within district centres with reference to the aims and recommendations of the District Centres Inquiry.

62. The vision, aims and actions identified are strongly linked to the vision set out in the City of Southampton Strategy - to be recognised as the region's economic social and cultural driver with a varied cultural landscape and innovating and creative leisure opportunities, fine parks and open spaces. In order to improve the NTE to meet this vision, opportunities to reshape planned investment will need to be considered and additional investment may also be required.

Recommendations to the Cabinet Member for Economic Development

63. The Panel have made 10 key recommendations to the Cabinet Member for Economic Development on how the vision and aims can be achieved. These recommendations are set out below:

- a. Nominate a champion/ leader to co-ordinate to promote and build on the NTE vision and aims and implement the quick wins detailed in the report and to seek sustainable funding for this.
- b. Examine the effectiveness of planning policy in establishing hubs, creating attractive public open spaces, pedestrianisation of the city centre to deliver the NTE vision detailed in the report
- c. Examine the use of the licensing policy, the Cumulative Impact Policy and licensing powers to discourage the negative impact of drinking, and protect residents in popular residential zones by working closely with Planners within the planning policy context
- d. Make more use of the history and heritage that Southampton has to offer and opportunities presented by future developments e.g. Watermark West Quay and the Cultural Quarter to improve the evening and night time economy
- e. Target effort and focus to grow the early and mid evening offer, make it pleasant and attractive for all people (e.g. jazz bars and clubs, café culture etc) so that people stay on and come into the city centre in the evening
- f. Agree that the NTE champion/ leader will be a statutory consultee for major projects to ensure they do what they can to enhance their NTE offer
- g. Brand the evening and NTE offer, promote and market it including more high profile events in the city (e.g. Light Nights), lighting up public buildings, to draw more people in to enjoy the city centre offer and link each NTE zone using distinctive pathway, unique identify, lighting, seating, etc
- h. Develop, encourage and promote healthy living initiatives in the NTE and in particular, non alcoholic drinks and promotions, encourage responsible pricing and promotion offers e.g. discounts for non alcoholic drinks and pricing of soft drinks below the price of alcoholic drinks and healthy eating
- i. Develop and promote the overall package offered for the NTE by linking the entertainment offer, public transport, including taxis, parking and encourage branding the City Loop so that it is easier for people to come in and enjoy the NTE zones
- j. Enhance safety and perception of safety in the NTE by improving the provision of public toilets and increasing access to them, extending the ICE Bus and providing a safe place for people who cannot look after themselves.

64. However the impact and contribution of the Night Time Economy extends well beyond the functions of the city council and indeed, the public sector. Therefore, the Panel have made recommendations for the Southampton Partnership and suggested the use of a NTE Scorecard to monitor progress. In addition to the top recommendations outlined above, the Panel have made a series of further recommendation to the each of key Partnerships under the leadership of Southampton Partnership. It is worth noting that given the work that is happening parallel to this inquiry to develop the NTE Action Plan (Crime) the Panel has avoided duplicating recommendations likely to be included in that Plan.

65. Appendix D details these recommendations and links them with the issues they are intended to address and the likely outcomes. They have also been grouped by the Purple Flag scheme areas and includes several quick wins. The Panel feels strongly that each of

the suggestions included in the appendix should be implemented as the recommendations are intended to work as a whole to address NTE issues holistically.

Resourcing the Actions

66. The Panel recognise that this is a long term and ambitious plan; however they also feel that in the past the NTE has not been given enough prominence (with the exception of crime and disorder) and resources have reflected this. Whilst several of the actions identified in the Plan can be integrated into existing programmes of work and budget streams (i.e. PFI lighting, City Renaissance Projects, improvements to existing services) there are others that will require varying levels of investment in order to be successful. The Council in conjunction with the Southampton Partnership will need to consider how existing resources can be redirected in order to support the implementation of the Action Plan in its response to this Inquiry report.
67. The Panel also recommends a cost benefit analysis is carried to ascertain the viability of undertaking these improvements as many have the potential to result in reduced pressure on the Police, council or PCT, increased investment in the City, greater spend in the local economy, an increase in tourism or an improvement in the image of the City. There are also creative ways to fund some of the actions that could be considered such as section 106 monies and joint working with licensees and entertainment venues in the NTE. Additionally external grants and funding sources should be fully explored, particularly in relation to maximising the use of the cultural quarter. The Panel recognise that a lack of baseline data in some of these areas makes it difficult to assess the impact of actions in some areas and therefore further research into the NTE is recommended as an urgent priority.

Measuring the impact of change

68. In order to monitor the success of otherwise of the proposed actions and progress towards the vision, the Panel has developed a NTE Scorecard (Appendix C) which will help measure the impact of change. The Panel recognise that some of the indicators included in the Scorecard currently lack baseline data but there are actions included in the Action Plan which will address this and provide a more comprehensive evidence base.

Conclusion

69. The NTE in Southampton has many examples of best practice and progress is being made in reducing crime and disorder. However, for too long the focus has been on crime and disorder at the expense of considering the NTE in a holistic way. In order for progress to continue and the NTE to benefit from the developments and investments that are currently taking place in Southampton, a broader approach is required.
70. For this to be achieved strong leadership, a clear vision and investment will be required. The benefits to the city of taking such an approach will be far reaching and impact much wider than just the NTE. Moving forward in this way will help realise the vision set out in the City of Southampton Strategy and Southampton will become a regional centre of excellence for evening and night time entertainment, offering a diverse and vibrant choice of activities for all its residents and visitors.

Terms of Reference and Outline Plan

Terms of Reference: Night Time Economy

1. Scrutiny Inquiry Panel: Environment and Transport
2. Nature of the Inquiry: Full
3. Membership:
 - a. Councillor Thomas (Chair)
 - b. Cllr Drake
 - c. Cllr Galton
 - d. Cllr Payne
 - e. Cllr Odgers
 - f. Cllr Jones
 - g. Cllr Willacy
4. Purpose:
 - a. Exploration of the role of the Night Time Economy (NTE) including the impact of existing and future Council policies and partner relationships in the renaissance of the City Centre and contribution to the local economy.
5. Background:
 - a. Five year strategy and plan on the Southampton Night Time Economy commissioned by the City Centre Management and published in 2001.
 - b. Night Time Zones and Hubs identified by the above strategy have been incorporated into the City of Southampton Local Plan Review.
 - c. Cumulative Impact Policy with regard to licensed premises in the City Centre.
6. Objectives:
 - a. To develop a vision for Southampton's Night Time Economy and how this will be achieved, in light of the examination of the characteristics of the existing Night Time Economy and how this needs to change to encourage a wider range of residents and visitors to participate
 - b. To investigate the impact of Council Policies on night time activity in the following areas and to explore ways of mitigating these:
 - Licensing
 - Anti-Social behaviour
 - Violent crime
 - Community Safety including drug/alcohol abuse and underage drinking
 - Street Cleansing
 - Transport Policy
 - Public realm and Streetscene
 - Leisure and Culture
 - Development Plan
 - Promotion and Marketing of the Night Time Economy
 - Tourism
 - City Centre Management
 - c. To assess the potential for the future growth of the Night Time Economy, its contribution to the local economy and its role as an agent for renaissance including identifying external examples of best practice.
7. Methodology and Consultation:
 - a. Examination of existing policies and practices regarding the Night Time Economy.

- b. Interviews and discussions with key stakeholders including City Centre Management incorporating the shopping centres and Mayflower Theatre, Police, voluntary sector, universities, business organisations. Licensed Link, Bus and Taxi operators, Southampton Disabled Persons Consultative Group and residents' associations.
 - c. Consultation with Cabinet Members, Policy coordinators, Heads of Service and key officers.
 - d. Examination of good practise in other cities, e.g. Bristol, Reading, etc
8. Proposed Timetable:
7 meetings: 30th September 2009, 14th October 2009, 4th November 2009, 25th November 2009, 9th December 2009 and 13th January, 2010. All meetings will commence at 4.30pm and will be held in a Civic Centre meeting room.

DATE	MEETING THEME	TOPIC DETAIL	EVIDENCE PROVIDED BY
30th September 2009	Introduction to inquiry	Gain an understanding of the policy context within the city and the links to major initiatives, plans and strategies relating to city centre development, culture and safety which have an impact on the night time economy.	Tim Levenson, Head of City Development and Economy and David Geddes, Locum - City Context, related strategies and plans: including the Economic Development Action Plan, Southampton Night Time Economy Strategy 2001 (developed by LOCUM) and Southampton Destination Development Plan (developed by LOCUM). Nick Murphy, Executive Director of Neighbourhoods highlighted the key role of culture in terms of broadening the appeal of the night economy in the city centre.
4th November 2009	Community Safety, Planning and Licensing	Gather evidence on the impact of the existing policies and practices relating to Crime and Disorder in the Night Time Economy. Gain an understanding of the planning, regulatory and legal context within the city and the links to major plans and strategies which have had an impact on the development of the night time economy in its current form.	Linda Haitana, Safer Communities Manager and Chief Inspector Alison Scott, Hampshire Constabulary on crime and disorder in the Night Time Economy Planning policy: Paul Nichols, Head of Planning and will include the Local Plan which identifies Night Time Zones and planning policies Regulatory context: Richard Ivory, Assistant Solicitor to the Council and will include the Cumulative Impact Policy (of licensing)
25th November 2009	Street Scene and Health	Gather evidence on the impact of the existing policies and practices relating to the Night Time Economy to analyse the causes for existing problems, in particular health, street scene and city centre management.	Presenters included:: Ian Welland, Chair of Streets Ahead Southampton Ltd (City Centre Management Company) re Promotion and Marketing of the Night Time Economy, Tourism and City Centre Management John Horton, Parks and Street Cleansing Manager on the impact that Southampton's Night Time Economy has on the street scene in Southampton The Chair allowed Mr M Moore, East Bassett Residents Association to address the Panel on the concerns of numerous residents Andrew Mortimer Director of Public Health and Dr Nick Sheron, Consultant on the alcohol related impact that existing policies and practices relating to the Night Time Economy have on health in Southampton.

DATE	MEETING THEME	TOPIC DETAIL	EVIDENCE PROVIDED BY
9th December 2009	Transport and the NTE	Gather evidence on the impact of the existing policies and practices relating to transport and the Night Time Economy to analyse the causes for existing problems.	Frank Baxter, Travel and Transport Policy Manager, Mr A Hornby, Blue Star Bus Company and Richard Ivory, Assistant Solicitor to the Council. on the issues relating to the impact of the Night Time Economy (NTE) and transport.
13th January 2010	Learn from good practice and vision development.	Learn from experiences in other places through desk top research as well as a visit to a city which is recognised for using the Night Time Economy as an agent for renaissance and successfully implementing this vision (e.g. Brighton, Bristol, Nottingham, and Bournemouth). Recap on evidence received and start developing in vision for the NTE.	Cllr Don Thomas, Chair of the Panel on his personal account of the visit to Brighton Mr C Cesar, Night Time Economy Manager, Streets Ahead Southampton Ltd about new initiatives in the City. Royston Smith Cabinet Member for Economic Development and the Dawn Baxendale Assistant Chief Executive (Economic Development and Regeneration) on their views on the NTE in Southampton Suki Sitaram Head of Policy and Improvement, summarising the information and evidence gathered so far and vision development.
3 February 2010	Feedback from key stakeholders	To hear the experiences and idea of key stakeholders in the NTE including residents, students and business .	Councillors Bogle and Parnell, Mr A Kebble, Federation of Southampton Tenants and Residents Association (FOSTARA), Mr R Pitt, Street Pastors Coordinator, Mr T Thorne, Solent University, Ms R Bell, Southampton University, Mr S Ward, Vice President Student Support Solent University Student Union, Mr R Hancock, Public Relations Mayflower Theatre. Mr D Shear, Assistant Manager The Orange Rooms, Mr S Grant, General Manager De Vere Grand Harbour Hotel and Ms S Lynskey, CX Business Southampton.
March 10 2010	Agree final report	Agree recommendations and approve report for submission to Overview and Scrutiny Management Committee	

Appendix B

Assessment against the NTE Inquiry Plan, 2001

	Action Plan	Responsibility	Indicative Cost	Potential Funding from	Action
1	The Local Plan should demarcate night zones and night corridors to prevent future friction between night activity and residential development.	SCC Planning Policy Department			<i>Principle accepted by Strategic & Economic Development Portfolio 7 Jan 2002.</i>
2	It should also demarcate three night hub areas – a primary hub called “Below Bar” (including Bargate, Upper High Street, East Street and City Plaza) and secondary hubs in the Cultural Quarter and Leisure World.	SCC Planning Policy Department			<i>Addressed in Local Plan Review (2006) CLT15 5.51</i>
3	Upper High Street, Bargate and East Street should be closed to traffic, and restaurants and bars encouraged to spill out on to the pavements, and a Master Plan for its development prepared (inc. landscaping, architectural lighting, transport hubs, development, links with City Plaza etc) Note: Pedestrianisation can be implemented in advance of preparing and implementing the landscaping work and can be done on a trial basis.		£40,000 Master plan £1-3million Infrastructure	Existing funds, Developers, High Street traders, Heritage Lottery Fund etc	<i>Upper High Street and Bargate closed to traffic in 2005. Landscaping etc awaiting approval of funding as part of QE2 Mile scheme. No start date agreed.</i>
4	Quiet at Night Zones should be created in the Old Town west of the High Street and in the Polygon.	SCC	£100,000		<i>Addressed in Local Plan Review (2006) CLT15 5.52 – 5.54. Strategic & Economic Development Portfolio 7 Jan 2002 did not support blocking of pedestrian routes through the Old Town.</i>
5	Night time users of the city centre should be surveyed to ascertain who they are, where they come from, how they get there and back, what they do, and their opinions of different aspects of the experience.	City Centre Management using Southern Tourist Board	£4,000		<i>No survey of Night Time Users has taken place. Note: the Southern Tourist Board was abolished in 2002 and replaced by Tourism South East. (Source: David Wood Tourism Manager, SCC)</i>
6	Surveys should also be carried out in the	SCC using	£500-£2,500		<i>Unable to identify whether any surveys have taken</i>

	Action Plan	Responsibility	Indicative Cost	Potential Funding from	Action
	proposed Quiet at Night areas to ascertain exactly what the scale and nature of the problems are.	University of Southampton & Southampton Institute (now Southampton Solent University)			<i>place.</i>
7	The University should be encouraged to proceed as soon as possible with their scheme for Night Bus services, and First Southampton should be asked to experiment with the provision of services themselves.	SCC, University of Southampton, First Southampton		Self funding	<i>Night Bus services were relaunched in 2006 and are now run by Bluestar to locations across the region including Eastleigh, Hedge End, Millbrook, Shirley, Netley, Bitterne, Thornhill, Waterside and Winchester. Buses pick up hourly all over the city centre between 12.30am and 3.30am Friday and Saturday and have supervised boarding in Above Bar. http://www.southampton.gov.uk/visitors/traveltransport/buses.aspx http://www.bluestarbus.co.uk/routelist_nightstar.shtml</i>
8	A shuttle service, sponsored by commercial beneficiaries, should be introduced between the High Street, Bedford Place and Leisure World, starting with Friday and Saturday nights.	SCC, City Centre Management, First Southampton, Leisure World	£10,000 pa		<i>No action identified.</i>
9	Business Improvement Associations, made up of landlords and tenants and under the ambit of City Centre Management, should be established for Below Bar, the Cultural Quarter and Bedford Place. They should recruit Night Managers and provide them with sufficient operational budget to take measures to improve the security appeal and appearance of	City Centre Management	£50,000 pa each		<i>A city centre Business Improvement District referendum was unsuccessful in February 2009. A Night Time Manager was appointed by Streets Ahead Southampton Ltd (City Centre Management) in 2009.</i>

	Action Plan	Responsibility	Indicative Cost	Potential Funding from	Action
	the areas at night.				
10	A Rapid Reaction police unit should be stationed on the High Street and Bedford Place between 10.30pm and 3am on Friday and Saturday nights to provide backup for CCTV and Southampton Licensing Link. Establishments operating at night should contribute to the <i>marginal</i> cost through Club Watch or the Below Bar Business Improvement Association.	Hampshire Constabulary	To be established		<i>There are currently up to 30 police officers in the High Street/Above Bar/Bedford Place areas on Friday/Saturday nights. (Source: Sgt Martin Conlan, Hampshire Constabulary Safer Neighbourhoods team for Southampton City Centre.)</i>
11	Security measures should be boldly advertised, especially on the High Street and Bedford Place.	Hampshire Constabulary, Club Watch	£5,000		<i>The above security measures are not advertised by the police.</i>
12	One section of the city should be branded as "Gastronomic Village" or similar. This could be Oxford Street, West Quay Phase 3 or the Cultural Quarter	City Centre Steering Group	£5,000		<i>No action identified.</i>
13	At least two major city centre night events should be planned by City Centre Management: we suggest a German Style Christmas Market on the High Street, and a mid summer evening music festival.	City Centre Management, City Council	£50,000 each	Sponsorship, exhibitor fees, Arts Council	<i>A German Style Christmas Market has been running on Above Bar pedestrian precinct since 2004, however this is mainly a day time event. It is open into the evening during December but is not a late night venue. Music events, under the banner of Emerging Artistic Talent and Music in the City, were held 29 April- 1 May and on 6 August 2006 which included evening performances.</i>

NTE Scorecard

<p>Policy/Partnership</p> <ul style="list-style-type: none"> • Shared action plan and accountability • Check list for developments and plans to take into account the positive or negative impact the NTE • Continuous improvement in the NTE with a view to securing a purple flag in the medium term • Consistent understanding of the City Centre NTE area allowing for data comparisons • A mature dialogue with stakeholder groups including those who would go out more if the offer was improved and those concerned with the impact of the NTE 	
<p>Place</p> <ul style="list-style-type: none"> • Clearly defined and well communicated distinctive areas of the city • Improvement in perception • Reduction in fear of crime at night time • Provision of public toilets • Reduction in proportion of vertical drinking establishments • Clean and well maintained streets at night 	<p>Appeal</p> <ul style="list-style-type: none"> • Increase in diversity of venues other than vertical drinking establishments • Creative use of public buildings to extend the offer • Increased arts and culture activities and events • More use of open space for public events • An increase in visitor numbers both from within and outside Southampton and the retention of more cruise ship passengers in the city for overnight visits • Increase in diversity of people using the NTE • Reduction in the % of residents who identify more activities for teenagers as an improvement area in the Place Survey
<p>Movement</p> <ul style="list-style-type: none"> • Live time information in venues across the city centre • Co-ordinated transport links • Convenient and efficient means of arrival and departure, including at peak times. • Entertainment offer which includes parking, transport, theatre/cinema and dining • Improved signage from and between key points 	<p>Safety/Well Being</p> <ul style="list-style-type: none"> • Reduced levels of alcohol and drug-related crime, noise, nuisance and anti-social behaviour. • A reduction in alcohol-related hospital admissions. • Improvement in perception of safety after dark • Reduction in percentage of offences that are linked to licensed premises • Reduction in the percentage of Criminal Damage offences that occur in the Bedford Place and Polygon • Absence of street fouling

Appendix D

Recommended Draft Action Plan for Southampton Partnership

Key: P: Policy; PI: Place; A: Appeal; WB: Well Being; M: Movement; Bold
Italics: Quick Wins

Purple Flag Category	Issues	Actions	Outcomes
Economy and Enterprise Board			
P	<ul style="list-style-type: none"> • NTE needs to be more mainstreamed into the policies and plans of council and partners • Need a broader approach to managing the NTE which has a strategic remit and is wider than just crime and alcohol • The improvement and diversification of the NTE needs stronger leadership and profile • Lack of an holistic experience in the NTE 	<ul style="list-style-type: none"> • <i>Introduce a cross cutting partnership NTE Delivery Board led by Streets Ahead</i> • Develop a joint NTE strategy with the NTE action plan integrated and that links to and influences other key council strategies. The communication of the new strategy to all stakeholders will need to be a priority in order to raise the profile of the vision for the NTE. Consider a conference for all local stakeholders. • Closer partnership between Planning and Licensing • Ensure impacts on the NTE are considered for all new policies and projects - see checklist 	<ul style="list-style-type: none"> • A coherent and joined up approach to the whole of the Night Time Economy • Continuous improvement in the NTE with a view to securing a purple flag in the medium term • Added value through collaboration, avoidance of policies cancelling each other out. • Champions committed to the vision for the NTE and its achievement
P, M	<ul style="list-style-type: none"> • Lack of knowledge and data about the NTE – including perceptions of users and non users, information about late night travel flows, market analysis. 	<ul style="list-style-type: none"> • Undertake detailed research/consultation to better understand the NTE • Need to define and align boundaries for NTE. City Centre plan needs to ensure it includes leisure world/Bedford place/London road/ocean village and town quay. Need to consider Portswood and Bevois Valley – should they be included? • Introduce an annual NTE scorecard, possibly integrated into 	<ul style="list-style-type: none"> • Focused intervention based on good data • Consistent understanding of the City Centre NTE area allowing for data comparisons • Policy making informed by relevant research • Understanding of market opportunities • A mature dialogue with stakeholder groups including those who would go out more if the offer was improved and those concerned with the impact of the NTE

Purple Flag Category	Issues	Actions	Outcomes
		<p>the city health check which should be expanded to include the NTE.</p> <ul style="list-style-type: none"> Local Economic Assessment – need to ensure NTE is included 	
<p>P, A, WB, PL</p>	<ul style="list-style-type: none"> Over domination of vertical drinking establishments Areas with a high concentration of bars and clubs Lack of diversity of offer to attract visitors with different interests and at different times in the day, evening and night Limited choice and diversity of food and dining for families, old and young More imaginative and creative use of developments and street furniture/ arts to enhance the public realm and offer at night needed 	<ul style="list-style-type: none"> Facilitate a Café culture with more use of street tables and chairs Review the NTE zones and facilitate an approach which creates distinctive areas of the city (e.g. cultural zone, restaurant zone, bars/clubs zone) Encourage through planning and licensing food and drink establishments that are more diverse and attract a wider clientele e.g. family-friendly, serve the incomers for the Mayflower Theatre, attract the after work crowd, appeal to older NTE users/potential users. Alternate uses for empty shops and shop windows – i.e. cover with quality images, offer to universities, local artists for exhibits. Need to improve pedestrian routes and lighting between Old Town and Oxford Street so that proposed developments link with Oxford Street Ensure appropriate engagement with and encouragement to developers regarding the NTE offer including development of a checklist to ensure impacts on the NTE are considered 	<ul style="list-style-type: none"> Increase in the number of people using the city centre on Fri/Sat nights from c.28,000 in 2009 and increasing the proportion of local residents from two thirds An increase in visitor numbers both from within and outside Southampton and the retention of more cruise ship passengers in the city for overnight visits Existing offer to be complemented by a diverse range of non alcoholic and dining offer attracting families, older people etc An increase in the number of people who feel safe in the city centre after dark
<p>WB</p>	<ul style="list-style-type: none"> Lack of public toilets and resulting 	<ul style="list-style-type: none"> Facilities in pubs and clubs (particularly toilets) in the area 	<ul style="list-style-type: none"> Reduction in public urination Increased safety of

Purple Flag Category	Issues	Actions	Outcomes
	<p>problem of urinating in alley ways, doorways and parks. High numbers. Women in the parks. Environmental Health / personal safety.</p>	<p><i>should be maintained to a good standard to encourage customers to use them before they leave – regular environmental health inspections</i></p> <ul style="list-style-type: none"> • Undertake detailed assessment of options for addressing toilet shortages (including s106 agreements, consortia funding, portable facilities, public toilet scheme and pop up facilities) 	<p>women as a result of not putting themselves at risk.</p>
WB	<ul style="list-style-type: none"> • Litter associated with late night take-aways 	<ul style="list-style-type: none"> • Introduction of Street Litter Control Notices for take-aways that persistently have a problem with litter on and near their forecourts 	<ul style="list-style-type: none"> • Clean and well maintained streets at night
Safe City Partnership			
WB	<ul style="list-style-type: none"> • Alcohol related crime, ASB and other safety related issues • Visible police presence – currently not consistent i.e. observed lots of police early on Friday evenings very few on Tuesday student nights • Perception of the town centre at night not consistent with the reality • Preloading 	<ul style="list-style-type: none"> • Delivery of the NTE Operational Action Plan • Collect and share information on the hard core offenders of alcohol abuse • Review the application of the Designated Public Place Order to ensure sufficient publication and enforcement. • Make a case to the relevant departments and GOSE about the importance of introducing alcohol minimum pricing legislation is also applied to the retail trade. 	<ul style="list-style-type: none"> • Reduction in crime and disorder • An increase in the number of people who feel safe in the city centre after dark • Decrease in the percentage of local residents who perceive drunk and rowdy behaviour as a problem from 23% in 2009. • Reduction in alcohol related emergency hospital admissions
WB, A	<ul style="list-style-type: none"> • Areas with a high concentration of bars and clubs • Alcohol related crime, ASB and other safety related issues 	<ul style="list-style-type: none"> • Use licensing powers to limit or remove licenses of premises where drink-related violence most occurs • Ensure opportunities provided by future changes to the Licensing Act are used creatively, 	<ul style="list-style-type: none"> • Reduction in crime and disorder • Reduction in alcohol related emergency hospital admissions • Clean and well maintained streets at night • Reduction in glass related injuries.

Purple Flag Category	Issues	Actions	Outcomes
	<ul style="list-style-type: none"> Cheap drinks promotions Glass bottles,(but saw several door staff/managers picking up glass as do street pastors) and broken glass on roads (taxi's driving over) 	<ul style="list-style-type: none"> Polycarbonate glasses for all late license venues and those within the night time hubs to be a license condition 	
M, WB	<ul style="list-style-type: none"> Attractions are dispersed over a large geographical area without the connectivity to arrival points being clear Poor pedestrian routes in some areas need increased lighting Poor lighting in some areas Dangerous proximity of drinkers to cars around Bedford Place, Carlton Place area. Need to create links between the theatre offer, shopping, dining out etc with links to parking offer, public transport etc 	<ul style="list-style-type: none"> Alteration of parking policy so that people need not leave the theatre/dinner to top up their parking ticket Extend taxi marshals where viable in hotspots Ensure the additional street lighting provided by the lighting PFI is used to improve poorly lit pedestrian routes in and around the city centre Enable other safe and fun ways of getting around the city that would connect it up better at night-time, e.g. NTE bus between different bits of city (Leisure World, High St, Bedford Place, Oxford St, Ocean Village), rickshaws, Carry out a study as to the benefits of pedestrianising the area around Bedford Place on Student Night and the weekend nights. Review the effects of the introduction of night-time parking charges on the NTE 	<ul style="list-style-type: none"> An increase in safer routes home Avoidance of 'no go areas' after dark Creation of a safe pedestrian environment including outside busy venues at peak times Reduction in crime and disorder
WB	<ul style="list-style-type: none"> Problems with licensing link radio – the current system does not make it easy to obtain one 	<ul style="list-style-type: none"> Wider role out of Licensing link in the city centre– better promotion, dedicated website, easier to obtain a radio, include as criteria in Best Bar 	<ul style="list-style-type: none"> Increased collaborative working Reduction in crime and disorder Reduction in hospital admissions

Purple Flag Category	Issues	Actions	Outcomes
	(licensees need to sign up and then buy own radio rather than a single process)	<i>None</i>	
WB	<ul style="list-style-type: none"> Noise created by people leaving the NTE disturbing local residents 	<ul style="list-style-type: none"> Engagement with residents living in the areas most affected in order to establish the scale of the problem. Introduction of 'quiet zones' in areas most affected 	<ul style="list-style-type: none"> Decrease in the percentage of local residents who perceive drunk and rowdy behaviour as a problem from 23% in 2009. Reduction in crime and disorder
Children and Young People's Trust			
P, A	<ul style="list-style-type: none"> Lack of knowledge and data about the NTE – what families and young people like and would like introduced Little for under 18s to do in the city centre in the evening 	<ul style="list-style-type: none"> Carry out research with children and young people into their aspirations for the evening and NTE economy and the cultural quarter Research with families into their perceptions and desires for the NTE 	<ul style="list-style-type: none"> Increase in diversity of young people using the NTE Reduction in the % of residents who identify More activities for teenagers as an improvement area in the Place Survey
Health and Well Being Partnership			
WB	<ul style="list-style-type: none"> Alcohol related crime, ASB and other safety related issues Awareness raising of alcohol harm 	<ul style="list-style-type: none"> Build on drug and alcohol awareness campaigns Facilitate the introduction of promotions for non alcoholic drinks e.g. buy alcohol get non alcoholic drink free, drivers get free drinks etc 	<ul style="list-style-type: none"> Reduction in crime and disorder Reduction in alcohol related hospital admissions
A, WB	<ul style="list-style-type: none"> Lack of knowledge and data about the NTE 	<ul style="list-style-type: none"> Carry out research on identifying and reducing inequalities in the NTE and encouraging more involvement from under represented groups (i.e. disability, religion, sexuality) 	<ul style="list-style-type: none"> Increase in diversity of People using the NTE
City Branding Group			
M, M, PL	<ul style="list-style-type: none"> Attractions are dispersed over a large geographical area without 	<ul style="list-style-type: none"> Improved signage. Introduce r electronic signs (like in European cities) that show what's going on and how to get 	<ul style="list-style-type: none"> An increase in safer routes home On street guidance and co-ordination Integration of modes of

Purple Flag Category	Issues	Actions	Outcomes
	<p>the connectivity to arrival points being clear</p> <ul style="list-style-type: none"> • Lack of visible signs way marking and interpretation, and poor clarity of the links between pedestrian routes and transport hubs, for the whole city centre • Need to create links between the theatre offer, shopping, dining out etc with links to parking offer, public transport 	<p>there (perhaps interactive) throughout the city centre. Explore the use of human signage for key events.</p> <ul style="list-style-type: none"> • Live travel information available in key venues 	<p>movement and communication leading to increased appeal and safety.</p>
A, WB	<ul style="list-style-type: none"> • Perception of the town centre at night not consistent with the reality • Make more of our heritage 	<ul style="list-style-type: none"> • PR and promotion of alternative side of city, e.g. 3rd biggest theatre, heritage, sports and leisure, waterfront activities - (link up with Southampton Partnership plans) • Work with partners to market Southampton as an exciting evening and night time destination and increase cross-promotional work with neighbouring authorities • A campaign to showcase the NTE to coincide with the cultural quarter launch • Publicity – introduce a what's on guide and restaurant guide • Targeted marketing of events – ensure mosaic knowledge is used to reach target audiences. e.g. vaults wine tasting. 	<ul style="list-style-type: none"> • An increase in visitor numbers both from within and outside Southampton and the retention of more cruise ship passengers in the city for overnight visits • An increase in the number of people who feel safe in the city centre after dark • Decrease in the percentage of local residents who perceive drunk and rowdy behaviour as a problem from 23% in 2009. • Increase in diversity of people using the NTE
WB	<ul style="list-style-type: none"> • Perception of the town centre at night not consistent with the reality 	<ul style="list-style-type: none"> • Improve consultation and communication with residents and visitors over the NTE. • Article in City View on new initiatives – 	<ul style="list-style-type: none"> • An increase in the number of people who feel safe in the city centre after dark • Decrease in the percentage of local

Purple Flag Category	Issues	Actions	Outcomes
		<i>asb/violent crime figures going down</i>	<p>residents who perceive drunk and rowdy behaviour as a problem from 23% in 2009.</p> <ul style="list-style-type: none"> • Increase in diversity of people using the NTE • An increase in visitor numbers both from within and outside Southampton and the retention of more cruise ship passengers in the city for overnight visits • A mature dialogue with stakeholder groups including those who would go out more if the offer was improved and those concerned with the impact of the NTE
SHAPe			
A, PL	<ul style="list-style-type: none"> • Opening hours of Public buildings is traditional - museums, art galleries, library, heritage sites are not open later in the evening • Need greater use of parks and other public open spaces for attracting city centre workers and visitors to stay on after 5 pm • Use of events and cultural activities to attract the public after hours • Need to make more of our heritage • Lack of evening live entertainment in non traditional venues (e.g. civic centre, 	<ul style="list-style-type: none"> • <i>Need to ensure events including the events planned for this year in the old town and guildhall square do not finish too early and encourage people to stay and enjoy the NTE</i> • Events by water in Mayflower Park and Ocean Village that attract families and a mix of people - can link in to maritime heritage from Mayflower to Titanic to Olympic themes or link in with cruise ship arrivals on a more organised basis • Put on open air arts-related events in Guildhall Square to encourage people to think of the area as an Arts Quarter over the next few years as it changes, e.g. fireworks, son et lumiere, cinema, night-time food market, open-air theatre and performance, musical events - get sponsorship from local business • Open up the Art Gallery 	<ul style="list-style-type: none"> • More arts and culture events and an increased focus on promoting the history and heritage of the City • An increase in visitor numbers both from within and outside Southampton and the retention of more cruise ship passengers in the city for overnight visits • Increase in diversity of people using the NTE • An increase in the number of people who feel safe in the city centre after dark

Purple Flag Category	Issues	Actions	Outcomes
	<ul style="list-style-type: none"> church halls etc) Lack of diversity of offer to attract visitors with different interests and at different times in the day, evening and night 	<ul style="list-style-type: none"> till 10pm at weekends or trial it Friday or Saturday night with the cafe open more like a restaurant Look at how public spaces can be used for evening and night time entertainment Establish an annual night time festival along the lines of white nights etc. This could be timed to co-inside with the Boat Show. 	
A, PL	<ul style="list-style-type: none"> Over domination of vertical drinking establishments Areas with a high concentration of bars and clubs Lack of diversity of offer to attract visitors with different interests and at different times in the day, evening and night Limited choice and diversity of food and dining for families, old and young More imaginative and creative use of developments and street furniture/ arts to enhance the public realm and offer at night needed 	<ul style="list-style-type: none"> Ensure the NTE is a consideration in the development of the old town and how arts and culture can be used to regeneration the area 	<ul style="list-style-type: none"> Existing offer to be complemented by a diverse range of non alcoholic and dinning offer attracting families, older people etc
A	<ul style="list-style-type: none"> Lack of diversity of offer to attract visitors with different 	<ul style="list-style-type: none"> Explore with LOCOG the possibility of securing a BBC big screen for Guildhall Square 	<ul style="list-style-type: none"> An increase in visitor numbers both from within and outside Southampton and the retention of more cruise ship passengers in

Purple Flag Category	Issues	Actions	Outcomes
	<p>interests and at different times in the day, evening and night</p> <ul style="list-style-type: none"> • Need greater use of parks and other public open spaces for attracting city centre workers and visitors to stay on after 5 pm 		<p>the city for overnight visits</p> <ul style="list-style-type: none"> • Increase in diversity of people using the NTE
Later Years Partnership			
P, A	<ul style="list-style-type: none"> • Lack of knowledge and data about the NTE – what older people like and would like introduced • Little for under 18s to do in the city centre in the evening 	<ul style="list-style-type: none"> • Engagement with older people regarding the NTE 	<ul style="list-style-type: none"> • Increase in diversity of people using the NTE

Appendix E

Summary of evidence: Key statistics quoted by people making submissions

Statistic	Source	Comment
There are 859 licensed premises in the city, 408 in the city centre	Richard Ivory, Assistant Solicitor to the Council	Might be useful to categorise them and map them to show clusters.
Capacity of licensed establishments is c.30,000-35,000. Oceana (capacity 4,000) is the largest club on the South Coast.	Linda Haitana, Safe City Partnership	Could perhaps be usefully be broken down by zone.
“Ballpark estimate” that c.28,000 people use the city centre on Fri/Sat nights.	Safe City Partnership	
Two thirds estimated to be Southampton residents - based on Emergency Dept postcode data and a small survey in 2008.	Safe City Partnership	This implies c.9-11,000 people from outside the city on Fri/Sat nights, perhaps suggesting c.£300,000 is spent by people from outside the city every Fri and Sat night
Most bars and clubs stay open to 3 a.m. There are no 24 hours premises in Southampton and only a very small number open to 04:00 or 04:30.	Safe City Partnership	
Violent crime is 23% of all crime in Southampton. A quarter of all recorded incidents of violent crime occur on a Friday and Saturday night in the city centre. Violence offences peak in line with peak night economy operating and closing times (23:00 to 03:00).	Safe City Partnership	It is unclear what the nature of the crime is and exactly how it is stimulated by the night economy.
Error! Reference source not found. shows where violent offences took place. Tagging on Police systems show that 62% of offences are linked to licensed premises.	Safe City Partnership	
Criminal Damage offences correlate with pub and club closing times. In Apr-Jun 2009, more than 50% of 115 criminal damage offences were in Bedford Place and Polygon area.	Safe City Partnership	As with other evidence provided to the Panel, this points to the need for a most rigorous management regime in Bedford Place/Polygon.
Local use of IonTrak a device to detect traces of drugs from customers entering a licensed premise found comparatively low levels of drugs in the NTE in Southampton.	Safe City Partnership	The Panel has had little information on drug use.
Local hospital admissions to the Emergency Department as a result of assault in the city centre between the hours of 18:00 and 09:00 are around 1,100 per annum, with a big concentration on weekends. Alcohol is a contributing factor in 84% of cases	Safe City Partnership	
Southampton Emergency Department	Dr Andrew	Not clear how much of this is

Statistic	Source	Comment
Admissions – 3,976 admissions alcohol-related 9.4% of total. c.1,300 male 15-34, female c.750. c.650 admissions, 58 to intensive care.	Mortimore, Director of Public Health	directly attributable to the night economy, however, as opposed to alcohol intake elsewhere.
Emergency Dept data for assaults (total 290 May-July 2009) –dominated by those induced by alcohol and taking place at the weekend.	Director of Public Health	
Injuries from the night economy account for 71% of Emergency Department admissions requiring immediate transport by ambulance coming from the NTE area	Safe City Partnership	Not clear if this is only during night economy or only Friday and Saturday.
Latest Home Office data on Crimes per 1,000 residents (01 Jun 09 to 31 Aug 09) for Violence Against the Person (VAP) ranks Southampton 14th out of 15 in the Most Similar Group. VAP per 1,000 residents in that group ranged from Greater Manchester with 2,989 through to Cardiff with 5,115, Portsmouth with 6,751, Bristol 7,691 to Southampton 8,573 and Blackpool 8,843. Similarly Criminal Damage in the city (often used as a proxy measure for ASB) is also comparatively high.	Safe City Partnership	
c.17 incidents per week of drunken pedestrians on streets, 7 on Saturday night. 14 under age 30.	Frank Baxter	Source, area and period covered unclear.
About 6 incidents of drunk driving in the city centre per week, most under the age of 30.	Frank Baxter	Ditto
Recent Place Survey: only 23% of local residents thought the Police and Council are tackling crime and anti-social behaviour and perceptions of drunk and rowdy behaviour as a problem also featured as a big concern for local people.	Safe City Partnership	
Median intake by Southampton University Students on a night out – 20 units male, 13 units female.	Director of Public Health	

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DECISION-MAKER:	CABINET		
SUBJECT:	OBESITY INQUIRY		
DATE OF DECISION:	7 JUNE 2010		
REPORT OF:	CHAIR OF THE HEALTHY CITY SCRUTINY PANEL		
AUTHOR:	Name:	Mark Pirnie	Tel: 023 8083 3886
	E-mail:	mark.pirnie@southampton.gov.uk	

STATEMENT OF CONFIDENTIALITY

None

SUMMARY

From March 2010 to April 2010 the Healthy City Scrutiny Panel undertook an inquiry into obesity. The Overview and Scrutiny Management Committee (OSMC) considered the final draft of the inquiry report on 20th May 2010 and approved it for submission to the Executive. The scrutiny inquiry report contains 18 recommendations which have been highlighted in Appendix 1. The Cabinet needs to formally respond to these recommendations within two months to meet the requirements in the Council's constitution.

RECOMMENDATIONS:

- (i) To receive the attached Obesity Inquiry report to enable the Executive to formulate its response to the recommendations contained within it, in order to comply with the requirements set out in the Council's Constitution.

REASONS FOR REPORT RECOMMENDATIONS

1. The overview and scrutiny procedure rules in part 4 of the Council's Constitution requires the Executive to consider all inquiry reports that have been endorsed by the Overview and Scrutiny Management Committee and to submit a formal response to the recommendations contained within them within two months of their receipt.

CONSULTATION

2. The Healthy City Scrutiny Panel received evidence from a variety of organisations, individuals and officers from Southampton City Council. A list of witnesses who provided evidence to the inquiry is shown within Appendix 2 of the Inquiry report.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

3. None

DETAIL

4. On 19th November 2009 the OSMC agreed the Terms of Reference for an inquiry examining obesity in Southampton, with a focus on how the City Council can have an impact on addressing obesity. The Healthy City

Scrutiny Panel undertook this Inquiry over 5 meetings between March and April 2010 and agreed, at its meeting on 28th April 2010, 17 recommendations.

5. The OSMC considered the Scrutiny Panel's final report, attached at Appendix 2, at its meeting on 20th May 2010. It agreed that the Healthy City Scrutiny Panel Inquiry report should be forwarded to the Cabinet to enable the Executive to formulate its response to the recommendations contained within it. In addition the OSMC inserted the following additional recommendation:
 - That Cabinet works with the University of Southampton, through the utilisation of PHD Students, to explore how they can undertake research to improve understanding of the effectiveness of various initiatives being delivered in Southampton to reduce obesity levels.

The Inquiry's 18 recommendations are summarised in Appendix 1.

6. Evidence presented to the Scrutiny Panel identified that obesity is set to become the number one cause of preventable premature death in England that costs Southampton £147 million per annum, and this is estimated to rise to £217 million by 2015.
7. This evidence, and information gathered throughout the Inquiry, has led the Scrutiny Panel to conclude that obesity is a significant problem for Southampton and the burden on society is huge and growing. A large number of initiatives are currently being delivered by various Southampton City Council services, voluntary sector organisations, and partner agencies, predominantly by the PCT and Southampton University NHS Trust, to address the causes of obesity. There exists a real opportunity for Southampton City Council to take a lead in this fight by ensuring that services delivered by the Authority contribute to reducing obesity levels, and to use the Council's ability to influence other organisations to identify strategies and practices that might help address levels of obesity, and to target resources and initiatives more effectively.
8. The report of the Healthy City Scrutiny Panel contains 18 recommendations that have the potential to, alongside numerous initiatives being delivered across Southampton, reduce levels of obesity and improve the health of residents of Southampton and Council employees. Whilst recognising that each recommendation within the report is important, the Scrutiny Panel identified the following recommendations to be of highest priority:
 - Recommendation 2 - Encourage all schools to extend times given for breaks and lunchtime, which should be a minimum of 45 minutes, to give children the opportunity to be more active and to have a healthier and appealing lunch. It is recognised that this would require a fundamental review of the length of the school day.
 - Recommendation 11 - To improve the consistency of the message review the City Council's marketing and communication approach to promoting active and healthy lifestyles and commit to promoting this through its internal/external publications as well as its web based facilities at least 4 times/year. Link with information contained within Mosaic to help target approaches.

- Recommendation 17 - Taking into account all of the preceding recommendations from this Inquiry, the rapidly rising cost to society and public services of obesity, Cabinet be asked to review the costs of obesity in the city. This should focus on how investment in jointly commissioned programmes could reduce these costs in the longer term, including encouraging partners to work together to focus resources on integrated programmes to reduce levels of obesity.
9. The Executive needs to consider the Scrutiny Panel's recommendations and to formally respond within two months of the date of receiving this report in order to meet the requirements set out in the Council's constitution.

FINANCIAL/RESOURCE IMPLICATIONS

10. The Scrutiny Panel were of the opinion that a significant number of the recommendations within the appended report could be progressed by re-focussing Council officer and partner's time and existing work programmes. A number of the recommendations may however, have financial implications for the Authority if approved by the Executive. These are listed below (paragraphs 11 to 20).

Capital

11. Recommendation 8 - Resources are identified to aid the completion of the missing links within Southampton's key cycle routes and to improve the condition of cycle paths across Southampton, and where possible segregate pedestrians from cyclists.

Revenue

12. Recommendation 6 - Continue to offer free or subsidised swimming to children and young people aged 16 and under when funding for the existing two year initiative expires in March 2011.
13. Recommendation 7 - Southampton City Council and partners seek to increase and sustain participation in cycling training to levels currently achieved in the Isle of Wight. Current grant funding for cycle training expires in 2011/12.
14. Recommendation 9 – Identify sustainable funding for Active Options, the successful GP referral system that is currently funded up to September 2010. A funding gap of £30k per annum has been identified.
15. Recommendation 10 - The Council commits appropriate resources to attract an additional mass participation sporting event to the City to encourage the engagement of local people. A figure of approximately £50k was identified as a guide cost to attracting a mass participation sporting event to Southampton.
16. Recommendation 13 – Offer group support for staff around weight management issues using a Health Trainer type model. This is supported by public consultation conducted by the PCT.
17. Recommendation 18 - That Cabinet works with the University of Southampton, through the utilisation of PHD Students, to explore how they can undertake research to improve understanding of the effectiveness of various initiatives being delivered in Southampton to reduce obesity levels.

18. It will be for the Executive to identify whether they can accommodate taking forward any of the recommendations outlined in Appendix 1 within agreed budgets. Precise revenue implications will depend on:
- a) How the individual recommendations are implemented
 - b) The level of external funding that can be generated, if this is considered to be necessary.
19. Implementing Recommendation 17 could identify efficiency savings that could help to support the implementation of the recommendations.
20. In addition Recommendations 7 and 8 could potentially be funded by Local Transport Plan 3. A goal within LTP 3 is to contribute to better safety, security and health. Specific objectives within LTP3 relate to:
- Promoting active travel as a viable alternative to making short trips by car;
 - Further increase the attractiveness of walking and cycling, particularly in the City Centre and District Centres.

Property

21. None.

Other

22. None

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

23. The duty to undertake overview and scrutiny is set out in Section 21 of the Local Government Act 2000 and the Local Government and Public Involvement in Health Act 2007.

Other Legal Implications:

24. None

POLICY FRAMEWORK IMPLICATIONS

25. The proposals contained within the appended report are in accordance with the Council's Policy Framework and if implemented, the recommendations will amongst others, help to support delivery of objectives within the Health and Well Being Strategy and the Children and Young People's Plan.

SUPPORTING DOCUMENTATION

Appendices

1.	Obesity Inquiry - Summary of Recommendations
2.	Obesity Inquiry - Final report of the Healthy City Scrutiny Panel

Documents In Members' Rooms

	None
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Background Documents

Title of Background Paper(s)

Relevant Paragraph of the
Access to Information
Procedure Rules / Schedule
12A allowing document to be
Exempt/Confidential (if
applicable)

1.	None	
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Background documents available for inspection at:

KEY DECISION? No

WARDS/COMMUNITIES AFFECTED:	Not applicable
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ITEM NO: 6b Appendix 1

Obesity Inquiry – Summary of Recommendations

Recommendation	Responsible Officer	Target Date for Completion	Action Taken / Comments
<p>Children & Young People (0-5 yrs)</p> <ol style="list-style-type: none"> 1. Develop a Healthy Early Years Setting kitemark, akin to the Healthy Schools standard, to ensure consistency, quality and sustainability across the range of initiatives on offer. 			
<p>Children & Young People (5-19 yrs)</p> <ol style="list-style-type: none"> 2. Encourage all schools to extend times given for breaks and lunchtime, which should be a minimum of 45 minutes, to give children the opportunity to be more active and to have a healthier and appealing lunch. It is recognised that this would require a fundamental review of the length of the school day. 3. Encourage all schools to provide basic skills of cooking healthy meals, menu planning and budgeting for all children, and to provide and promote breakfast clubs. 4. Monitor the provision of PE within schools to ensure that all schools are providing, as a minimum, the national curriculums prescribed levels of PE for all pupils. 5. Urge greater community usage of school sports facilities and publish a list indicating the availability of community usage on the City Council's website. 6. Continue to offer free or subsidised swimming to children and young people aged 16 and under when funding for the existing two year initiative expires in March 2011. 			

Recommendation	Responsible Officer	Target Date for Completion	Action Taken / Comments
<p>Physical activity</p> <p>7. Southampton City Council and partners seek to increase and sustain participation in cycling training to levels currently achieved in the Isle of Wight.</p> <p>8. Resources are identified to aid the completion of the missing links within Southampton's key cycle routes, to improve the condition of cycle paths across Southampton, and where possible segregate pedestrians from cyclists.</p> <p>9. Identify sustainable funding for Active Options, the successful GP referral system that is currently funded up to September 2010.</p> <p>10. The Council commits appropriate resources to attract an additional mass participation sporting event to the city to encourage the engagement of local people.</p> <p>11. To improve the consistency of the message review the City Council's marketing and communication approach to promoting active and healthy lifestyles and commit to promoting this through its internal/external publications as well as its web based facilities at least 4 times/year. Link with information contained within Mosaic to help target approaches.</p>			
<p>Workplace</p> <p>12. To make sure that food purchased and served by Southampton City Council's is both healthier and provided as sustainably as possible it is recommended that Southampton City Council signs up to adopting the new "<i>Healthier Food Mark</i>" (FSA) – Gold or Silver across the organisation.</p> <p>13. Offer group support for staff around weight management issues</p>			

Recommendation	Responsible Officer	Target Date for Completion	Action Taken / Comments
<p>using a Health Trainer type model. This is supported by public consultation conducted by the PCT.</p>			
<p>Wider environmental / whole system approach</p> <p>14. Review advertising policies on Council's external sources such as ticket machines to enforce an embargo on 'fast food chain', 'junk' food products being promoted or advertised, and ensure that the Planning and Development Service takes opportunities, as they arise, to review the provision of fast food outlets in Southampton.</p> <p>15. That addressing obesity is a priority when the City Council and the PCT are joint commissioning health and well-being services, and in the development of the new Joint Strategic Needs Assessment.</p> <p>16. Include consideration of the impact on obesity levels when completing an Integrated Impact Assessment (IIA). An IIA is completed when the Council is developing new policies, strategies, projects and major service changes.</p>			
<p>Joint Working</p> <p>17. Taking into account all of the preceding recommendations from this Inquiry, the rapidly rising cost to society and public services of obesity, Cabinet be asked to review the costs of obesity in the city. This should focus on how investment in jointly commissioned programmes could reduce these costs in the longer term, including encouraging partners to work together to focus resources on integrated programmes to reduce levels of obesity.</p>			

Recommendation	Responsible Officer	Target Date for Completion	Action Taken / Comments
<p>The Obesity Inquiry report was considered by the OSMC on 20th May 2010 and the Committee agreed that the following recommendation should be included:-</p> <p>18. That Cabinet works with the University of Southampton, through the utilisation of PHD Students, to explore how they can undertake research to improve understanding of the effectiveness of various initiatives being delivered in Southampton to reduce obesity levels.</p>			

ITEM NO: 6b Appendix 2

Report of the Healthy City Scrutiny Panel

Obesity Inquiry

March 2010 – April 2010



PANEL MEMBERSHIP

Councillor Cooke (Chair)
Councillor Capozzoli
Councillor Daunt
Councillor Drake
Councillor McEwing
Councillor Marsh-Jenks
Councillor Osmond



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Chair's Foreword

First and foremost I would like to say thank you to the Councillors who attended the Obesity Inquiry meetings, and to the numerous witnesses who also made a contribution. As I will not be presenting this report to Cabinet I want to say a few words regarding this Inquiry and to identify areas where improvements can be made that, I believe, will benefit future scrutiny inquiries.

Difficulties experienced by the Scrutiny Panel undertaking this Inquiry has highlighted the need to ensure that future scrutiny inquiries include the following:

- A focussed terms of reference for future inquiries so that the scope is not too broad;
- Commitment from all relevant agencies to ensure representation from officers at an appropriate level of seniority to answer strategic questions posed by the Panel;
- Agendas that are not overloaded with lengthy presentations that overwhelm the Panel with information and leave little time for questions and debate on the key points;
- Well briefed witnesses who are aware of the remit of the Inquiry and what is expected of them when they attend a Scrutiny Panel meeting.

This Inquiry experienced problems relating to the issues identified above and it limited the ability of the Scrutiny Panel to develop a comprehensive understanding of the initiatives that are being delivered by the City Council to tackle the problems relating to obesity, or the effectiveness of the initiatives.

Our job was to evaluate what Southampton, was, or was not doing to combat obesity, and what else we could and should do. On reflection the Inquiry would have been more effective if we had concentrated on scrutinising the strategies already in place in Southampton, including Fit 4 Life and Active Southampton, and revisited the Obesity Strategy for Southampton 2003-2008 where we could have identified the initiatives that had been successful, or not, and what action has been initiated since the strategy became obsolete.

However, despite the difficulties highlighted above the recommendations generated by this inquiry are significant and, if implemented, would make a positive contribution in the fight to tackle the obesity epidemic in Southampton and the damaging impact it has on society. This cannot be understated. Obesity is set to become the No1 cause of preventable premature death in England that costs Southampton £147 million per annum, and this is estimated to rise to £217 million by 2015.

There exists a real opportunity for Southampton City Council to take a lead in this fight by ensuring that services delivered by the Authority contribute to reducing obesity levels, and by using the Council's ability to influence other organisations more effectively. It is an opportunity that must be taken.

Councillor Edwina Cooke
Chair of the Healthy City Scrutiny Panel

Obesity Inquiry

Executive Summary

1. National statistics for 2006 identified that 24% of adults in England were classified as obese, which is an increase from 15% in 1993. Locally, it is estimated that approximately 26.2% of the adult population are obese.¹
2. In a presentation to the Scrutiny Panel Dr Andrew Mortimore, Public Health Director, NHS Southampton City, provided the following summary relating to the national impact of obesity:²
 - The obesity epidemic is real
 - The burden on society is huge and growing
 - The burden on the NHS is huge and growing
 - Obesity is set to become the No1 cause of preventable premature death
 - It is about the way we live our lives and the context in which we do this
 - Adults are continuing to get heavier
 - It is a cause of widening inequalities
 - The rise in childhood obesity is slowing but children are getting less fit
 - Action is needed at every level, including local government, to avoid the next generation living less long than their parents.
3. In recognition of the impact of obesity on individuals, society and the financial burden on the public sector, the Overview and Scrutiny Management Committee agreed the Terms Of Reference for an Inquiry into Obesity in Southampton at its meeting on 19th November 2009, and the OSMC requested that the Healthy City Scrutiny Panel undertake the Inquiry. It was agreed that the Inquiry would focus on how the Council can have an impact on addressing obesity in the following ways:
 - as a direct provider of services and as an employer;
 - as a commissioner of services or an enabling agency;
 - as a leader of the community and a partner with other key agencies such as the NHS.
4. The Healthy City Scrutiny Panel undertook the Inquiry over 5 meetings and received evidence from a wide variety of organisations. The Scrutiny Panel arrived at the following conclusion:

Obesity is a significant problem for Southampton and the burden on society is huge and growing. A large number of initiatives are currently being delivered by various Southampton City Council services, voluntary sector organisations, and partner agencies, predominantly by the PCT and Southampton University NHS Trust, to address the causes of obesity. There exists a real opportunity for Southampton City Council to take a lead in this fight by ensuring that services delivered by the Authority contribute to reducing obesity levels, and to use the Council's ability to influence other organisations to identify strategies and practices that might help address levels of obesity, and to target resources and

¹ 'Fit 4 Life' Strategy for Southampton 2008-2013, p3

² From information presented to the Scrutiny Panel on 4th March by Dr Andrew Mortimore, Public Health Director, NHS Southampton City

initiatives more effectively.

Recommendations

5. The Healthy City Scrutiny Panel have developed a number of recommendations that have the potential to, alongside numerous initiatives being delivered across Southampton, reduce levels of obesity and improve the health of residents of Southampton and Council employees. The recommendations are divided into a number of categories.

Children & Young People (0-5 yrs) - Recommendation

6.
 - Develop a Healthy Early Years Setting kitemark, akin to the Healthy Schools standard, to ensure consistency, quality and sustainability across the range of initiatives on offer.

Children & Young People (5-19 yrs) - Recommendations

7.
 - Encourage all schools to extend times given for breaks and lunchtime, which should be a minimum of 45 minutes, to give children the opportunity to be more active and to have a healthier and appealing lunch. It is recognised that this would require a fundamental review of the length of the school day.
 - Encourage all schools to provide basic skills of cooking healthy meals, menu planning and budgeting for all children, and to provide and promote breakfast clubs.
 - Monitor the provision of PE within schools to ensure that all schools are providing, as a minimum, the national curriculums prescribed levels of PE for all pupils.
 - Urge greater community usage of school sports facilities and publish a list indicating the availability of community usage on the City Council's website.
 - Continue to offer free or subsidised swimming to children and young people aged 16 and under when funding for the existing two year initiative expires in March 2011.

Physical activity - Recommendations

8.
 - Southampton City Council and partners seek to increase and sustain participation in cycling training to levels currently achieved in the Isle of Wight.
 - Resources are identified to aid the completion of the missing links within Southampton's key cycle routes, to improve the condition of cycle paths across Southampton, and where possible segregate pedestrians from cyclists.
 - Identify sustainable funding for Active Options, the successful GP referral system that is currently funded up to September 2010.
 - The Council commits appropriate resources to attract an additional mass participation sporting event to the city to encourage the engagement of

local people.

- To improve the consistency of the message review the City Council's marketing and communication approach to promoting active and healthy lifestyles and commit to promoting this through its internal/external publications as well as its web based facilities at least 4 times/year. Link with information contained within Mosaic to help target approaches.

Workplace - Recommendations

9.
 - To make sure that food purchased and served by Southampton City Council's is both healthier and provided as sustainably as possible it is recommended that Southampton City Council signs up to adopting the new "*Healthier Food Mark*" (FSA) – Gold or Silver across the organisation.
 - Offer group support for staff around weight management issues using a Health Trainer type model. This is supported by public consultation conducted by the PCT.

Wider environmental / whole system approach - Recommendations

10.
 - Review advertising policies on Council's external sources such as ticket machines to enforce an embargo on 'fast food chain', 'junk' food products being promoted or advertised, and ensure that the Planning and Development Service takes opportunities, as they arise, to review the provision of fast food outlets in Southampton.
 - That addressing obesity is a priority when the City Council and the PCT are joint commissioning health and well-being services, and in the development of the new Joint Strategic Needs Assessment.
 - Include consideration of the impact on obesity levels when completing an Integrated Impact Assessment (IIA). An IIA is completed when the Council is developing new policies, strategies, projects and major service changes.

Joint Working - Recommendation

11.
 - Taking into account all of the preceding recommendations from this Inquiry, the rapidly rising cost to society and public services of obesity, Cabinet be asked to review the costs of obesity in the city. This should focus on how investment in jointly commissioned programmes could reduce these costs in the longer term, including encouraging partners to work together to focus resources on integrated programmes to reduce levels of obesity.
12. **The Obesity Inquiry report was considered by OSMC on 20th May 2010 and agreed that the following recommendation should be included:**
 - That Cabinet works with the University of Southampton, through the utilisation of PHD Students, to explore how they can undertake research to improve understanding of the effectiveness of various initiatives being delivered in Southampton to reduce obesity levels.

Introduction

1. Overweight and obesity is frequently measured by recording the Body Mass Index (BMI) which is calculated by dividing an individual's weight in kilograms by the square of their height in meters (kg/m²). Overweight is defined by a BMI between 25 and 29.9. Obesity is defined by a BMI over 30. People with a BMI over 40 are described as severely or morbidly obese.
2. Obesity significantly increases the risk of death at any age and for those who are severely obese, they are estimated to die on average 11 years earlier than those with a healthy weight.³
3. National statistics suggest that 24% of adults in England were classified as obese in 2006, which is an increase from 15% in 1993. Locally, it is estimated that approximately 26.2% of the adult population are obese.⁴
4. Obesity is known to lead to both chronic and severe medical problems. Not only do these conditions affect people's quality of life but they also create serious, rising financial and social burdens. Conditions include diabetes, cardio-vascular disease, hypertension, cancers as well as a range of psychological and social problems in both adults and children.
5. In recognition of the impact of obesity on individuals, society and the financial burden on the public sector the Overview and Scrutiny Management Committee agreed the Terms Of Reference for an Inquiry into Obesity In Southampton at its meeting on 19th November 2009, and requested that the Healthy City Scrutiny Panel undertake the Inquiry.
6. It was agreed that the Inquiry would focus on how the Council can have an impact on addressing obesity in the following ways:
 - as a direct provider of services and as an employer;
 - as a commissioner of services or an enabling agency;
 - as a leader of the community and a partner with other key agencies such as the NHS.

The full Terms of Reference are shown in Appendix 1.

Consultation

7. The Healthy City Scrutiny Panel undertook the Inquiry over 5 meetings and received evidence from a wide variety of organisations. A list of witnesses that provided evidence to the inquiry is detailed in Appendix 2. Members of the Healthy City Scrutiny Panel would like to thank all those who have assisted with the development of this review.

³ World Health Organization. (2000) *Obesity: Preventing and Managing the Global Epidemic*. Report of a WHO Consultation. Geneva: World Health Organization.

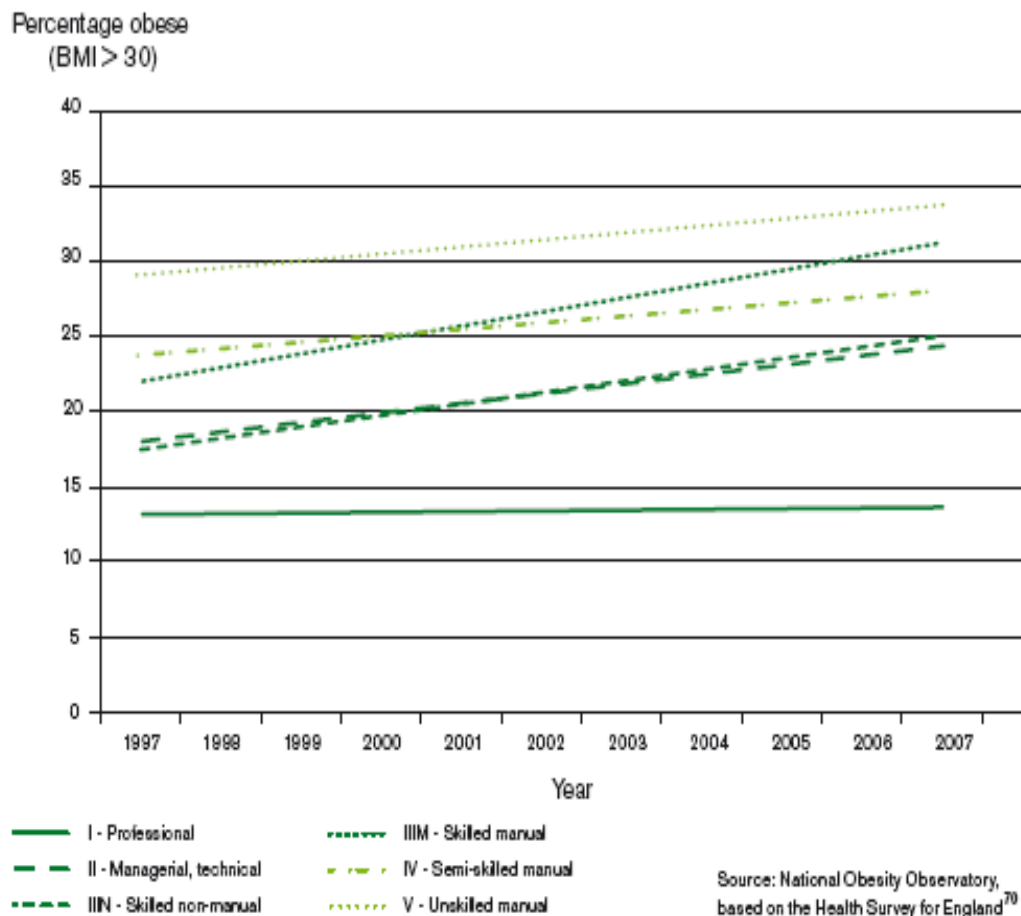
⁴ 'Fit 4 Life' Strategy for Southampton 2008-2013, p3

Key Facts - Obesity

8. Obesity Levels - Adults

National statistics suggest that 24% of adults in England were classified as obese in 2006. Which is an increase from 15% in 1993. Locally, it is estimated that approximately 26.2% of the adult population are obese, equating to approximately 56,391 adults in Southampton. This figure is rising and the Foresight report goes on to predict that by 2050, 60% of males and 50% of females could be obese.⁵

9. Obesity and Social class - gap between professional and unskilled widening



10. Obesity Levels – Children

In 2006, nationally 16% of children aged 2-15 years, were classed as obese, representing an increase from 11% in 1996.

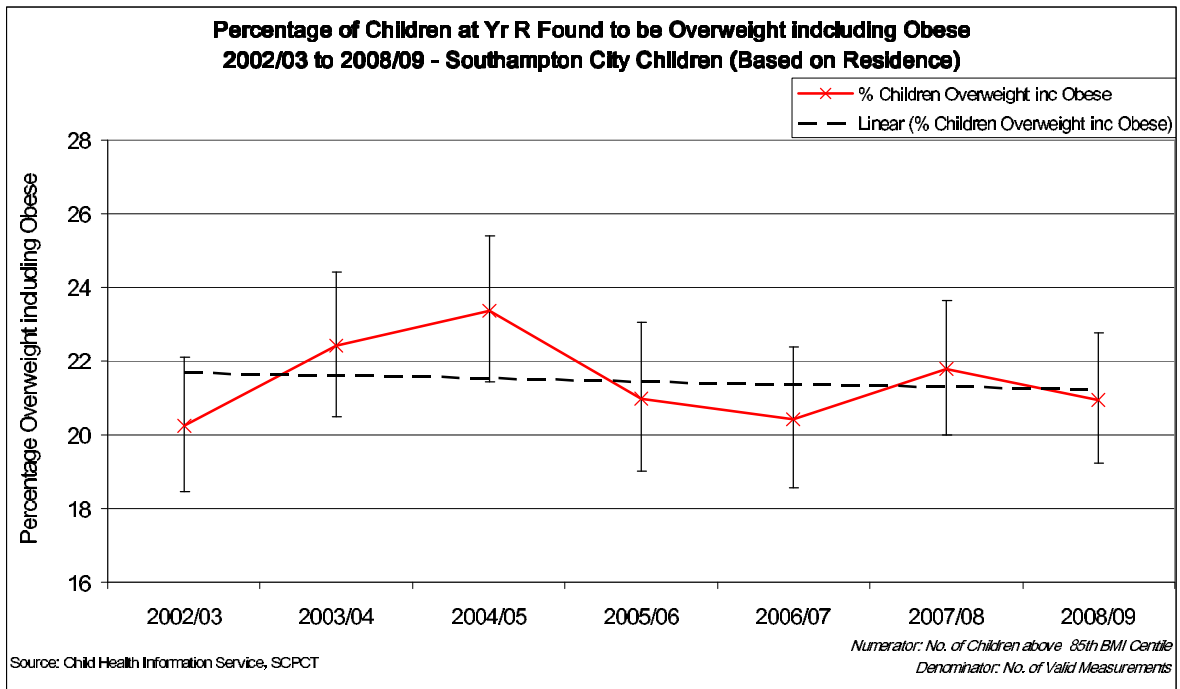
In Southampton (2008/09):

- 21% of 5 year-olds are overweight (inc Obese)
- 30% of 11 year-olds are overweight (inc Obese)
- 9% of 5 year-olds are obese
- 17% of 11 year-olds are obese

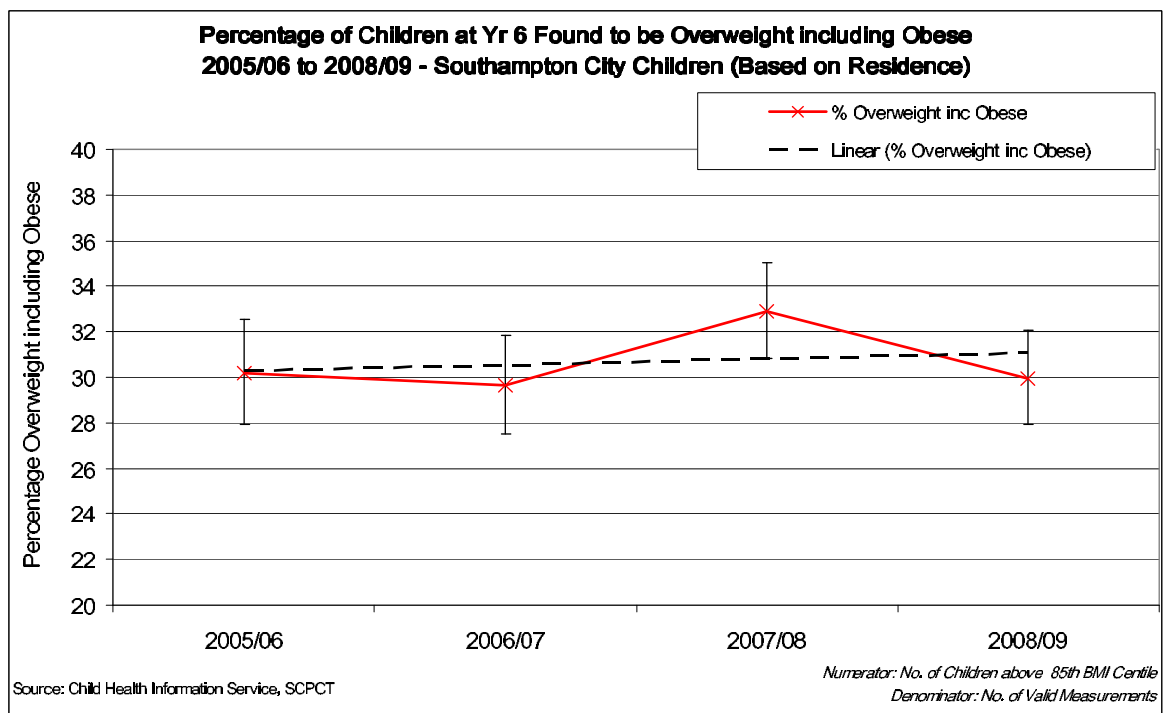
2/3rds of children who were overweight at Yr R tend to still be overweight at Yr 6.

⁵ Government Office for Science. (2007) *Foresight: Tackling Obesities: Future Choices – Project Report*. www.foresight.gov.uk

11. Obesity Trends – Children at Yr R



12. Obesity Trends – Children at Yr 6



Trend analysis identifies that the rise in childhood obesity is slowing.

13. Obesity – Activity / Exercise

Nationally, it is estimated that 40% of men and 28% of women are meeting the recommended 30 minutes of moderate intensity activity at least 5 times a week⁶. Those in the lowest income bracket are least likely to meet the recommendation.

⁶ The Information Centre. (2008) *Statistics on Obesity, Physical Activity & Diet: England*
<http://www.ic.nhs.uk/>

In Southampton 78% of Southampton adults are not doing the recommended amount of physical activity⁷ and only 25% of Year 10 girls consider themselves to be physically fit or very fit. However, 87% (5–16yrs) of Southampton students do 2 hours curriculum PE per week (08/09 Data).

14. Obesity – Diet

Southampton lifestyle survey, conducted in Summer 2006 identified that:

- 54 % do not eat 5 or more portions of fruit and vegetables per day.

Those who are less likely to say they eat five portions of fresh fruit and vegetables per day include:

- Men
- Non-white origin
- Manual social groups
- Those who are not an ideal weight.

15. Obesity – Children’s Diet

- Only 15% of Year 10 pupils in Southampton eat the recommended 5 portions of fruit or vegetables a day.

16. Costs to Southampton⁸

- To NHS - £21 million - Estimated to rise to £31 million by 2015
- To society – £147 million - Estimated to rise to £217 million by 2015.

17. Summary: ⁹

- The obesity epidemic is real
- The burden on society is huge and growing
- The burden on the NHS is huge and growing
- Obesity is set to become the No1 cause of preventable premature death
- It is about the way we live our lives and the context in which we do this
- Adults are continuing to get heavier
- It is a cause of widening inequalities
- The rise in childhood obesity is slowing but children are getting less fit
- Action is needed at every level, including local government, to avoid the next generation living less long than their parents.

⁷ Southampton lifestyle survey, Summer 2006

⁸ From information presented to the Scrutiny Panel on 4th March by Dr Andrew Mortimore, Public Health Director, NHS Southampton City

⁹ From information presented to the Scrutiny Panel on 4th March by Dr Andrew Mortimore, Public Health Director, NHS Southampton City

Future developments that could impact on levels of obesity

18. Obesity is caused by:

- The way we live our lives ...
 - What we eat (diet)
 - What we do (activity)
- ... and the context in which we live our lives
 - The “norms” of society
 - The (obesogenic) environment.¹⁰

19. The Scrutiny Panel were informed of numerous developments and initiatives that, if effective, could help to reduce levels of obesity in Southampton. Many of these developments are identified within the Fit 4 Life Strategy 2008 -2013, or within strategies such as the Health & Well being Strategy (2009-12), Southampton’s Children & Young People’s Plan (2009-12), Joint Strategic Needs Assessment (2008), Active Southampton: Action Plan 2009/10.

20. Presentations made to the Panel identified, amongst others, the following significant planned developments in the drive to tackle the causes of obesity.

21. School Sport – National targets

The Southampton PE & School Sports Partnership is working towards delivering the following national targets relating to school sport participation:

- By 2010/2011: 40% of 5 – 19 year olds taking part in 5 hours PE & Sport per week
- By 2012/2013: 60% of 5 – 19 year olds taking part in 5 hours PE & Sport per week
- By 2010/2011: 80% of 5 - 16 year olds will be taking part in 3 hours per week of PE and sport organised by schools.

Progress towards meeting these targets will clearly contribute towards encouraging more active lifestyles for young people in Southampton.

22. Active Lifestyle Project

This project, targeting inactive children, is being delivered jointly by the School Sports Partnership, Healthy Schools, and Health Promotion Services. The programme, commencing May 2010, includes healthy eating and healthy lifestyle guidance and a programme of physical activity.

23. Facility Improvement Strategy

This strategy has been developed to identify the existing provision of sports facilities, future needs, and unmet demand for sporting facilities. It is in the process of being linked to corporate planning policies and will be used to encourage applications for sporting facilities to be located in areas of unmet

¹⁰ From information presented to the Scrutiny Panel on 4th March by Dr Andrew Mortimore, Public Health Director, NHS Southampton City

demand.

24. Building Schools for the Future (BSF)

BSF will lead to improved sporting facilities within Southampton's schools and enhanced community usage of the facilities. This initiative should be strongly encouraged to promote active participation, provide choice and opportunity to the local community through effective programming, actively increase participation in physical activity in schools and the local community.

25. Cycling and Walking

To encourage greater participation in cycling and walking a number of new developments are scheduled. These include an online electronic journey planner, improving signposting and mapping through the legible cities scheme, and a walking network.

26. Local Transport Plan 3 (LTP)

A goal within LTP 3 is to contribute to better safety, security and health. Specific objectives relate to:

- Promoting active travel as a viable alternative to making short trips by car
- To further increase the attractiveness of walking and cycling, particularly in the City Centre and District Centres.

The Issues and Recommendations

27. In January 2008 the first ever national obesity strategy was launched, *'Healthy Weight, Healthy Lives: A Cross-Government Strategy for England'*. Within this the Government stated its ambition to be:

'...the first major country to reverse the rising tide of obesity and overweight in the population...' and that 'by 2020, .. to reduce the proportion of overweight and obese children to 2000 levels.'

28. Obesity is also a priority in Southampton and is highlighted in a range of policies and strategies including the Fit 4 Life Strategy (2008-2013), Health & Well Being Strategy (2009-12), Southampton's Children & Young People's Plan (2009-12), Joint Strategic Needs Assessment (2008), Active Southampton: Action Plan 2009/10, and the Later Years Strategy (2004).
29. In the limited number of meetings over which this inquiry was conducted members of the Scrutiny Panel were informed of a number of strategies, initiatives and developments that are being delivered within Southampton designed to decrease levels of obesity. The Scrutiny Panel recognise that the issue of obesity is too wide to be comprehensively evaluated within such a short period and that numerous activities that are being delivered within the City by partners and City Council service providers were not presented to the Panel. However, when evaluating the information presented the Panel identified a number of areas that could be improved to enhance the impact that the Council can have on addressing obesity either as a direct provider of services and as an employer, as a commissioner of services or an enabling agency, or as a leader of the community and a partner with other key agencies such as the NHS.
30. The Panel categorised the issues into the following areas:
- Children and Young People (0-5 years);
 - Children and Young People (5-19 years);
 - Physical activity;
 - Workplace;
 - Wider environmental / whole system approach;
 - Joint working.

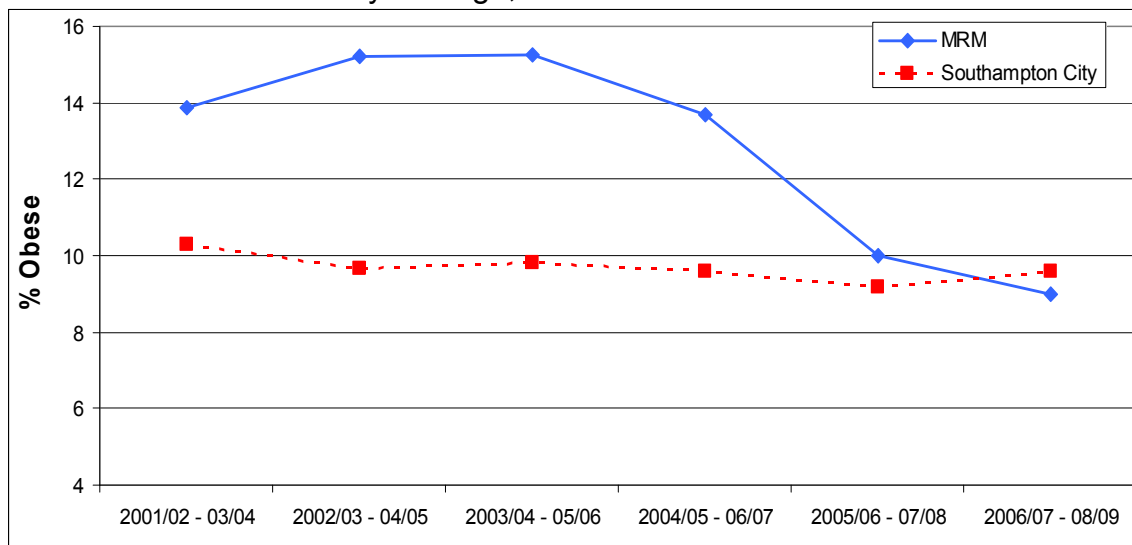
31. **Children & Young People (0-5 yrs)**

Discussed at meeting 2 of the Inquiry – see Appendix 2 for consultees

Key Points:

- There a large number of initiatives being delivered to pre-school children and their families;
- Evidence identifies that activities being delivered through Sure Start Children's Centres by various partners is demonstrating significant progress in reducing levels of obesity in some areas of Southampton. The Millbrook, Redbridge and Maybush (MRM) obesity rates were the highest out of all the 14 Sure Start areas in the city from 01/02-03/04 to 03/04-05/06. Following various initiatives in the last 3 periods there has

been a significant decline in obesity rates in MRM and they have now fallen below the city average;



- There is a need to ensure that consistent and high quality initiatives are shared by all to drive up improvements across the City.

Recommendation

1. Develop a Healthy Early Years Setting kitemark, akin to the Healthy Schools standard, to ensure consistency, quality and sustainability across the range of initiatives on offer.

32. Children & Young People (5-19 yrs)

Discussed at meetings 2 & 3 of the Inquiry – see Appendix 2 for consultees

Key Points:

- Schools are delivering or commissioning a significant number of activities to tackle obesity;
- Most schools are embracing and delivering on the healthy eating and physical activity agendas;
- 88% of Southampton's schools have achieved and maintained National Healthy Schools status (national target 85% by December 2010);
- The percentage of children and young people participating in high quality PE and sport has increased to 41% in 2009/10 against a target of 35% (NI 57);
- 87% of students aged 5-16 now do 2 hours curriculum PE per week (2008/09). This ranges from 92% for key stage 1 to only 50% for key stage 4 at secondary level;
- The limited time set aside by schools for lunchtime is impacting on students ability to eat healthily and exercise at break times;
- There is an inconsistent approach within schools to teaching basic healthy eating skills;

- The Panel were informed of the benefits to pupils associated with breakfast clubs. Benefits identified included improving pupils' attendance and punctuality, and engaging pupils in making healthier choices about their diet;¹¹
- In Southampton 33 schools out of a total of 79 schools were recorded as having breakfast clubs as at 1/4/2010;
- School sports facilities are a significant asset to the city and in many instances they will be enhanced through the Building Schools for the Future programme. There is a need to maximise community usage of school sports facilities for the benefit of the wider population;
- There are currently around 79,500 visits a year for free swimming by under 16's to Southampton City Council swimming pools. Southampton City Council offered free swimming to under 12's prior to the 2 year free swimming initiative for under 16's being introduced in April 2009. However, the City Council's 3 pools have collectively seen an increase of approximately 18,000 junior swims from 2008/09 to 2009/10.

Recommendations

2. Encourage all schools to extend times given for breaks and lunchtime, which should be a minimum of 45 minutes, to give children the opportunity to be more active and to have a healthier and appealing lunch. It is recognised that this would require a fundamental review of the length of the school day.
3. Encourage all schools to provide basic skills of cooking healthy meals, menu planning and budgeting for all children, and to provide and promote breakfast clubs.
4. Monitor the provision of PE within schools to ensure that all schools are providing, as a minimum, the national curriculums prescribed levels of PE for all pupils.
5. Urge greater community usage of school sports facilities and publish a list indicating the availability of community usage on the City Council's website.
6. Continue to offer free or subsidised swimming to children and young people aged 16 and under when funding for the existing two year initiative expires in March 2011.

33. Physical activity

Discussed at meeting 3 of the Inquiry – see Appendix 2 for consultees

Key Points:

- The City Council is delivering a number of initiatives in the drive to reduce the percentage of the adult population of Southampton who do no exercise

¹¹ Information presented to the Scrutiny Panel on 23rd March 2010 by Pawan Kaur Lall, Senior Health Promotion Specialist, Southampton Community Healthcare

at all (45%);

- In Southampton 200 children receive cycle training per annum. In the Isle of Wight (pop 132,000 in 2001 Census) 3,000 children received training. Southampton City Council has received funding this year and the Schools Partnership has also received funding for cycling training. This means that the schools will be able to get free cycle tuition for the next two years, after that the grant expires and it is then down to the schools/ parents to pay for children's training. This could have an impact on the number trained;
- The missing links within Southampton's cycling network, and the condition of roads and pavements impacts on the number of people wanting to cycle in the City;
- Over 2m people visit City Council leisure centres annually, over 200 sporting and fun events are held in the City each year, there are 4 Green Flag Parks in Southampton;
- Active Options, the successful GP Referral System, has 1,400 referrals annually. Funding beyond September 2010 has not been secured;
- Experience of the Great South Run, and the impact that this event has on Portsmouth, identified that mass participation sporting events have the capacity to generate demand for active participation and healthy eating;
- The messages promoting active and healthy lifestyles are inconsistent and uncoordinated. The Panel recognised the value in Portsmouth's Healthy Pompey branding.

Recommendations

7. Southampton City Council and partners seek to increase and sustain participation in cycling training to levels currently achieved in the Isle of Wight.
8. Resources are identified to aid the completion of the missing links within Southampton's key cycle routes, to improve the condition of cycle paths across Southampton, and where possible segregate pedestrians from cyclists.
9. Identify sustainable funding for Active Options, the successful GP referral system that is currently funded up to September 2010.
10. The Council commits appropriate resources to attract an additional mass participation sporting event to the city to encourage the engagement of local people.
11. To improve the consistency of the message review the City Council's marketing and communication approach to promoting active and healthy lifestyles and commit to promoting this through its internal/external publications as well as its web based facilities at least 4 times/year. Link with information contained within Mosaic to help target approaches.

34. **Workplace**

Discussed at meeting 3 of the Inquiry – see Appendix 2 for consultees

Key Points:

- The Active Workforce programme designed to encourage and enable increased activity amongst City Council employees was supported by the Scrutiny Panel;
- There is a need to lead by example by encouraging, enabling and supporting City Council employees to lead healthier lives, including the availability of healthy eating options.

Recommendations

12. To make sure that food purchased and served by Southampton City Council's is both healthier and provided as sustainably as possible it is recommended that Southampton City Council signs up to adopting the new "*Healthier Food Mark*" (FSA) – Gold or Silver across the organisation.
13. Offer group support for staff around weight management issues using a Health Trainer type model. This is supported by public consultation conducted by the PCT.

35. **Wider environmental / whole system approach**

Discussed at meeting 3 of the Inquiry – see Appendix 2 for consultees

Key Points:

- There is a need to ensure that Council services and policies do not contradict the healthy eating and physical activity message;
- There is a need to mainstream the impact on obesity across all areas of work with the Authority.

Recommendations

14. Review advertising policies on Council's external sources such as ticket machines to enforce an embargo on 'fast food chain', 'junk' food products being promoted or advertised, and ensure that the Planning and Development Service takes opportunities, as they arise, to review the provision of fast food outlets in Southampton.
15. That addressing obesity is a priority when the City Council and the PCT are joint commissioning health and well-being services, and in the development of the new Joint Strategic Needs Assessment.
16. Include consideration of the impact on obesity levels when completing an Integrated Impact Assessment (IIA). An IIA is completed when the Council is developing new policies, strategies, projects and major service changes.

36. Joint Working

Discussed at every meeting of the Inquiry – see Appendix 2 for consultees

Key Points:

- Numerous initiatives are being delivered by various departments and agencies to address differing elements that contribute to obesity. There is potential to reduce duplication and increase effectiveness.

Recommendation

17. Taking into account all of the preceding recommendations from this Inquiry, the rapidly rising cost to society and public services of obesity, Cabinet be asked to review the costs of obesity in the city. This should focus on how investment in jointly commissioned programmes could reduce these costs in the longer term, including encouraging partners to work together to focus resources on integrated programmes to reduce levels of obesity.

Resourcing the recommendations

37. The Panel recognise that whilst several of the recommendations generated by the Inquiry can be delivered through integration into existing programmes of work and budget streams, there are others that will require varying levels of investment in order to be successful. The Council, in conjunction with partners, will need to consider how existing services can be reshaped in order to support the implementation of the recommendations in its response to this Inquiry report. If implemented, Recommendation 17, using the principles of Total Place that looks at how a 'whole area' approach to public services can lead to better services at less cost, should identify efficiency savings that could be utilised to support the implementation of other recommendations contained within this report.
38. The Council must also take into account the potential costs of not resourcing the reports recommendations. The recommendations contained within this report have the potential to, alongside numerous initiatives being delivered across Southampton, reduce levels of obesity and improve the health of Council employees and residents of Southampton.
39. The Inquiry has identified that the annual cost of obesity to Southampton is £147 million, this is estimated to rise to £217 million by 2015¹². The costs incurred directly impact on Council finances through, amongst other things, employee absence due to the associated health problems related to obesity, and the cost of increased demand for health and social care related services, and housing adaptations. By improving the targeting of preventative work and ensuring that Council services and strategies consider the impact on obesity, this cost could be stabilised, or reduced.

Measuring the impact of change

40. In order to monitor the success of otherwise of the proposed recommendations, the Panel has against each recommendation identified performance indicators that should be impacted upon by the successful implementation of the recommendation. This is shown in Appendix 3. The Panel recognise that some of the indicators included in Appendix 3 will be impacted upon by other factors not related to the implementation of the Inquiry recommendations.

Conclusion

41. Obesity is a significant problem for Southampton and the burden on society is huge and growing. A large number of initiatives are currently being delivered by various Southampton City Council services, voluntary sector organisations and partner agencies, predominantly by the PCT and Southampton University NHS Trust, to address the causes of obesity. There exists a real opportunity for Southampton City Council to take a lead in this fight by ensuring that services delivered by the Authority contribute to reducing obesity levels, and to use the Council's ability to influence other organisations to identify strategies and practices that might help address levels of obesity, and to target resources and initiatives more effectively.

¹² From information presented to the Scrutiny Panel on 4th March 2010 by Dr Andrew Mortimore, Public Health Director, NHS Southampton City

Appendices

Appendix 1 – Obesity Inquiry Terms of Reference

- The Healthy City Scrutiny Panel has prepared terms of reference
- OSMC approved a full inquiry by the Healthy City Scrutiny Panel (HCSP) to “examine the links between obesity and diabetes, children’s health, smoking cessation and alcohol issues”
- Director of Public Health has advised on the final terms of reference
- In July 2009, the initial terms of reference were seen as far too broad
- On 3rd November 2009, HCSP considered further proposals for an inquiry into obesity
- The Panel decided that the inquiry “would focus on how *the council* can have an impact on addressing the topic in the following ways:
 - as a direct provider of services and as an employer
 - as a commissioner of services or an enabling agency
 - as a leader of the community and a partner with other key agencies such as the NHS

Also

- To identify the key factors that are producing the rising levels of obesity of children and adults in the city
- To identify any improvements to the way the council can help residents to prevent rising levels of obesity as: a service provider, a service commissioner, and through its ability to influence other organisations to identify strategies and practices that might help address the issue

Notes From OSMC In Addition To Above

- It was agreed that the Inquiry should focus on “how *the council* has impacted on addressing obesity and that the report be amended to reflect this change of emphasis”
- That meeting 1 “include the testimony of a health expert used to dealing with the issues relating to the condition of obesity”. Also suggests that “Universities in Southampton be approached for a witness to provide data on the height and weight of citizens over the past decade and make projections into the next”
- That “in addition to the site visit to Sure Start, the inquiry be given a wider picture of what is happening across the education forum including how issues relating to obesity are tackled in schools”

Appendix 2 – Project Plan (including a list of witnesses)

DATE	MEETING THEME	TOPIC DETAIL	EVIDENCE PROVIDED BY
4 th March 2010	An overview of the local and national situation	What the problems are and what is already being done?	<ul style="list-style-type: none"> • Dr Andrew Mortimore, Director Of Public Health, NHS Southampton City • Barrie Margetts, Professor of Public Health Nutrition, University of Southampton • Jennifer Davies, Fit 4 Life Lead, NHS Southampton City
23 rd March 2010	Focusing On Children And Young People and Obesity	To take evidence from a range of witnesses as to how the rise in obesity among children and young people might be halted	<ul style="list-style-type: none"> • Liz Taylor, Sure Start Public Health & Parenting Manager • Pawan Kaur Lall, Senior Health Promotion Specialist, Southampton Community Healthcare • Pam Noel, Partnership Development Manager, Southampton PE & School Sport Partnership • Mary Higgins, Secondary Phase Inspector, SCC • John Bridge, Service Manager, Youth and Community Support, SCC
7 th April 2010	Focusing On Adults	Modern eating habits and obesity, addressing the wider causes of physical inactivity within the wider environment	<ul style="list-style-type: none"> • Jayne Ludden, Sport and Recreation Services Manager, SCC • Alison Baker, Sport and Strategy Manager, SCC • Paul Hedges, Active Options Co-ordinator, SCC • Dale Bostock, Cycling Development Officer, SCC • Hilary Warwick, Nutrition and Dietetic Services Manager, Southampton University NHS Trust • Sarah Paynton, Primary Care Dietitian, Southampton Universities Hospital Trust
15 th April 2010	Looking At What Others Are Doing	Examining best practice especially the national Healthy Towns Programme	<ul style="list-style-type: none"> • Amanda McKenzie, Healthy Pompey Programme Worker, Portsmouth City Council
28 th April 2010	Agree final report	Approve report for submission to OSMC	

Appendix 3 – Table of Recommendations including Outcomes / Measurements

Recommendation	Measureable Outcome
<p>Children & Young People (0-5 yrs)</p> <ol style="list-style-type: none"> 1. Develop a Healthy Early Years Setting kitemark, akin to the Healthy Schools standard, to ensure consistency, quality and sustainability across the range of initiatives on offer. 	<p>NI 55a – Reduction in the percentage of children in reception who are obese (9.27% - 2009/10)</p>
<p>Children & Young People (5-19 yrs)</p> <ol style="list-style-type: none"> 2. Encourage all schools to extend times given for breaks and lunchtime, which should be a minimum of 45 minutes, to give children the opportunity to be more active and to have a healthier and appealing lunch. It is recognised that this would require a fundamental review of the length of the school day. 3. Encourage all schools to provide basic skills of cooking healthy meals, menu planning and budgeting for all children, and to provide and promote breakfast clubs. 4. Monitor the provision of PE within schools to ensure that all schools are providing, as a minimum, the national curriculum's prescribed levels of PE for all pupils. 5. Urge greater community usage of school sports facilities and publish a list indicating the availability of community usage on the City Council's website. 6. Continue to offer free or subsidised swimming to children and young people aged 16 and under when the existing two year initiative expires in March 2011. 	<p>NI 56a – Reduction in the percentage of children in Year 6 who are obese (17% - 2009/10)</p> <p>Increased length of lunchtime breaks in Southampton schools / Increase in the number breakfast clubs</p> <p>% of all pupils in Southampton receiving a minimum of 2 hours high quality PE each week</p> <p>Enhanced community usage of school sports facilities</p>
<p>Physical activity</p> <ol style="list-style-type: none"> 7. Southampton City Council and partners seek to increase and sustain participation in 	<p>NI 8 – To increase adult participation by 1% on annual basis which will be measured by the Active people survey annually (3 x 30 minutes of moderate</p>

Recommendation	Measureable Outcome
<p>cycling training to levels currently achieved in the Isle of Wight.</p> <p>8. Resources are identified to aid the completion of the missing links within Southampton's key cycle routes, to improve the condition of cycle paths across Southampton, and where possible segregate pedestrians from cyclists.</p> <p>9. Identify sustainable funding for Active Options, the successful GP referral system that is currently funded up to September 2010.</p> <p>10. The Council commits appropriate resources to attract an additional mass participation sporting event to the city to encourage the engagement of local people.</p> <p>11. To improve the consistency of the message review the City Council's marketing and communication approach to promoting active and healthy lifestyles and commit to promoting this through its internal/external publications as well as its web based facilities at least 4 times/year. Link with information contained within Mosaic to help target approaches.</p>	<p>intensity exercise)</p> <p>An increase in the number of people participating in cycle training in Southampton</p> <p>LTP3 – Increase in the average no. of daily cycle trips occurring within the Local Authority area</p> <p>The number of mass participation sporting events in Southampton</p>
<p>Workplace</p> <p>12. To make sure that food purchased and served by Southampton City Council's is both healthier and provided as sustainably as possible it is recommended that Southampton City Council signs up to adopting "<i>Healthier Food Mark</i>" (FSA) – Gold or Silver across the organisation.</p> <p>13. Offer group support for staff around weight management issues using a Health Trainer type model. This is supported by public consultation conducted by the PCT.</p>	<p>A reduction in Staff absence levels (8.18 days in 2009/10)</p> <p>Award of Healthier Food Mark – Gold or Silver</p>
<p>Wider environmental / whole system approach</p> <p>14. Review advertising policies on Council's external sources such as ticket machines to enforce an embargo on 'fast food chain', 'junk' food products being promoted or</p>	<p>A reduction in the % of adult population of Southampton who are obese (26.2%)</p> <p>A reduction in the annual cost of obesity to</p>

Recommendation	Measureable Outcome
<p>advertised, and ensure that the Planning and Development Service takes opportunities, as they arise, to review the provision of fast food outlets in Southampton.</p> <p>15. That addressing obesity becomes a priority when the City Council and the PCT are joint commissioning health and well-being services, and in the development of the new Joint Strategic Needs Assessment.</p> <p>16. Include consideration of the impact on obesity levels when completing an Integrated Impact Assessment (IIA). An IIA is completed when the Council is developing new policies, strategies, projects and major service changes.</p>	<p>Southampton (£147 million, this is estimated to rise to £217 million by 2015)</p>
<p>Joint Working</p> <p>17. Taking into account all of the preceding recommendations from this Inquiry, the rapidly rising cost to society and public services of obesity, Cabinet be asked to review the costs of obesity in the city. This should focus on how investment in jointly commissioned programmes could reduce these costs in the longer term, including encouraging partners to work together to focus resources on integrated programmes to reduce levels of obesity.</p>	<p>A reduction in the annual cost of obesity to Southampton (£147 million, this is estimated to rise to £217 million by 2015)</p>

Appendix 4 – Relevant National Indicators

PI Description	Target 2009/10	Projected Outturn 2009/10	Previous Year	Forecast Direction of Travel	2008/09 National Indicator Quartile Position (top quartile in brackets)
NI 55a The Percentage of Children in Reception who are obese, as shown by the National Child Measurement programme (NCMP)	9.1	9.27	9.3	N/C	2nd (8.53%)
NI 56a The percentage of children in Year 6 who are obese as shown by the National Child Measurement Programme (NCMP) (LAA Designated Target)	16.1	17.0	18.6	Improved	2nd (16.48%)
LAA 1c v Increase in the percentage of schools achieving and maintaining National Healthy School Status. Without Stretch (LAA Local Indicator)	85	88	72	Improved	N/C
LAA 1c vii Increase in the percentage of 5-16 year olds in school sports partnerships engaged in two hours a week minimum on high quality PE and School sport within and beyond the curriculum (LAA Local Indicator)	170	368	84	Improved	N/C
NI 52a Take up of school lunches - Primary Schools	30	30	34.3	Declined	N/C
NI 52b Take up of School Lunches - Secondary Schools	35	33.3	33.3	No Change	3rd (43.4%)
NI 57 Children and young peoples participation in high-quality PE and sport	35	41		N/C	N/C
NI 8 Adult participation in 30 mins of moderate intensity of exercise 3 x 30 or more a week	23.7%	21.8%	21.8%	N/C	3 rd (24.01%)

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DECISION-MAKER:	CABINET		
SUBJECT:	EXECUTIVE APPOINTMENTS 2010		
DATE OF DECISION:	7 JUNE 2010		
REPORT OF:	THE SOLICITOR TO THE COUNCIL		
AUTHOR:	Name:	KEITH TURNER	Tel: 023 8083 2418
	E-mail:	keith.turner@southampton.gov.uk	

STATEMENT OF CONFIDENTIALITY

Not applicable.

SUMMARY

Under the City Council's democratic arrangements it is a requirement that appointments to all organisations and bodies which relate to executive functions are determined by the Executive.

Although the work of the bodies/organisations listed in the Appointments Register cover all aspects of city life and Council activities and therefore affect all wards the decision to appoint to them is of administrative affect only.

RECOMMENDATIONS:

- (i) That the executive appointments for the 2010/11 Municipal Year be approved as set out in the attached revised Register; and
- (ii) That all appointments be for one year save where the terms of reference and or constitution of the body or organisation concerned specify the duration of an appointment or where the decision on any nomination by the City Council to their membership is reserved to the body or organisation concerned to determine the appointment or continuation of appointments, in light of any changes in City Council Administration.

REASONS FOR REPORT RECOMMENDATIONS

1. Member appointments are required to a number of statutory and best practice bodies, as well as a number of external organisations the Council has links with.
2. Under the constitution or terms of reference in respect of some outside organisations appointments are in some cases specified as having a term of office/appointment longer than one year or are nominations, the final decision on appointment lying with the body itself. In such cases when a change of Administration occurs and the appointment term has not expired and is of significance to the incoming administration that member/appointee should be encouraged to step down in favour of a new appointee from the incoming administration but noting that the final decision in some cases lies with the organisation or outside body concerned.

CONSULTATION

3. The executive appointments set out in the appendix to this report have been the subject of consultation and agreement with all political groups represented on the City Council.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

4. No other options are presented, it is a matter for the Cabinet to determine whether it wishes to approve the revised appointments and be represented on all the bodies set out in the attached revised Register of Appointments.

DETAIL

5. After Annual Council, numerous appointments to a variety of statutory, best practice and external organisations and bodies which require City Council Member representation need to be made by the Cabinet.
6. The following appointments were made or considered at the Annual Council on 12th May, 2010:-
 - South East Employers;
 - South East Employers (Scrutiny Network);
 - Hampshire Fire and Rescue Authority; and
 - Partnership for Urban South Hampshire – Overview and Scrutiny Committee.
7. The appointment to the Police Joint Committee (Police Authority) – was deferred to the next meeting of the Council.
8. Appointments are categorised into eight groups developed by the Solicitor to the Council as follows:-
 - a) **Statutory Partnership:** Legally defined partnership arrangements as legislated by Government such as the Children and Young People's Trust and the Safe City Partnership.
 - b) **Non-Statutory Partnership:** Arrangements which have been established by the City Council in response to local requirements such as the Economy & Enterprise Board; Health and Well-being Partnership.
 - c) **Groups where the City Council has direct control and ultimate decision making** over budgets or decision making (eg citizens panel).
 - d) **Informal groups** set up to discuss and consider specific topics (consultation groups).
 - e) **Appointments and / or financial commitments to outside bodies** where the City Council has no strategic or policy function (eg where Council provides grants and requires a place on the Board).
 - f) **Commercial Partnerships** with a view to making a profit, which are subject to the Partnership Act 1890.
 - g) **Commercial or Contractual Agreements**, even when the governance aspects are underpinned by what may be called "partnership", eg Strategic Services Partnership, Private Finance Initiative.
 - h) **Legally defined arrangements** where money is 'pooled' and governance arrangements are defined by law or joint arrangements governed by other legislation (eg Partnership for Urban South Hampshire/Transport for South Hampshire).

FINANCIAL/RESOURCE IMPLICATIONS

Capital

9. None

Revenue

10. The cost of travel and subsistence costs for Members meeting the commitment of serving as a representative on an executive appointment are met from existing budgets.

Property

11. None.

Other

12. None.

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

13. Appointments to Council Committee's and Sub-Committee's , together with Joint Committee's established under the Local Government Act 1972 are carried out in accordance with sections 101 and 102 Local Government Act 1972. Appointments to represent the Council on outside bodies are made in accordance with s.111 Local Government Act 1972 where the Council is satisfied that such appointments are necessary to, conducive to, or calculated to facilitate the discharge of their statutory functions.

Other Legal Implications:

14. None.

POLICY FRAMEWORK IMPLICATIONS

15. Cabinet approval of the appointments listed in the Register of Appointments appended to this report are in line with the City Council's Policy Framework.

SUPPORTING DOCUMENTATION

Non-confidential appendices are in the Members' Rooms and can be accessed on-line

Appendices

1.	Revised Register of Appointments
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Documents In Members' Rooms

1.	None.
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Background Documents

Title of Background Paper(s)
None.

Relevant Paragraph of the
Access to Information
Procedure Rules / Schedule
12A allowing document to be
Exempt/Confidential (if
applicable)

1.		
2.		

Background documents available for inspection at:

None.

KEY DECISION? No

WARDS/COMMUNITIES AFFECTED:	Al Wards
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ITEM NO: 7 Appendix 1

Cat	Ref No	Appt by	Committee/ Panel/ Group/ Organisation	Summary of terms of reference or purpose of organisation	Portfolio/ Council	No. Appts	Prop	Term	Membersh ip	Appt Date	Appt till	Link Officer
A. Statutory Partnership												
A	01	Cabinet	Adoption & Permanence Panel 1	Multi-agency panel to consider adoptions.	CL	1	No	3 Yr	Cunio	Jun-10	May-13	Felicity Budgen (023 8083 4899)
A	02	Cabinet	Adoption & Permanence Panel 2	Multi - agency Panel to consider adoptions.	CL	1	No	3 Yr	Parnell	Jun-09	May-11	Felicity Budgen (023 8083 4899)
A	03	Cabinet	Combined Youth Justice Standing Conference	To foster partnerships established between Local Authorities and other statutory agencies with the aim of reducing offending by young people and approve the Annual Youth Justice Plan.	CL	2	No	1 Yr	Damani Parnell	Jun-10 Jun-10	May-11 May-11	Alison Alexander (023 8083 4023)
A	04	Cabinet	Environment Agency Southern Regional Flood Defence Committee	Surveys, prepares and carries out programmes together with the maintenance of land drainage byelaws. Shared seat with Portsmouth and the Isle of Wight. Southampton's turn to make an appointment for the two years commencing 2013.	E&T	0	No	2	TBA			Rob Crighton (023 8083 2322)
A	05	Cabinet	Environmental Agency Stakeholder Board For Test And Itchen CAMS	The Environmental Agency are reviewing how the water resources of the Test and Itchen are managed. The stakeholder group has been set up to represent the various interests along the rivers and includes representation from farming, water industry, riparian owners, anglers, fish farmers, conservation groups and local government.	E&T	1	No	1 Yr	Dean	Jun-10	May-11	Rob Crighton (023 8083 2322)
A	06	Cabinet	Fostering Panel	The establishment of this Panel is required under Government Guidance. The Panel makes recommendations on the approval or not of applicants who apply to be foster carers with Southampton City Council.	CL	1	No	1 Yr	Jones	Jun-10	May-11	Felicity Budgen (023 8083 4899)

Cat	Ref No	Appt by	Committee/ Panel/ Group/ Organisation	Summary of terms of reference or purpose of organisation	Portfolio/ Council	No. Appts	Prop	Term	Membersh ip	Appt Date	Appt till	Link Officer
A	07	Cabinet	Hampshire Countryside Access Forum	A joint Forum of representatives from HCC, Portsmouth CC, SCC and countryside interest groups to provide guidance and contribute towards improving opportunities to enjoy Hampshire's countryside and coast. The City shares a seat with Portsmouth City Council with an agreement that the seat alternates between the two authorities with the next appointment from October 2011 to October 2014 to be made by Portsmouth.	LC&T	1	No	3 Yr	Walker	Oct-08	Oct-11	David Blakeway (023 8083 3987)
A	08	Cabinet	Hampshire County Council's Pension Fund Panel		Res	1	No	2 Yrs	Moulton	Nov-08	Oct-10	Rob Carr (023 8083 2885)
A	09	Council	Hampshire Fire and Rescue Authority	Promote greater understanding and responsible attitudes towards fire safety and provide a highly responsive, caring and efficient Fire and Rescue Service.	Council	3	Yes	1 Yr	Smith Marsh- Jenks Moulton	May-10 Jun-10 May-10	May-11 May-11 May-11	Suki Sitaram (023 8083 2060)
A	10	Cabinet	Hampshire Partnership Foundation Trust	To set the strategic direction of the organisation within the priorities set by the government and NHS, to oversee delivery of planned targets and ensure effective financial stewardship.		1	No	1 Yr	White	Jun-10	May-11	Carole Binns (023 8083 4785)
A	11	Cabinet	Learning Disabilities Partnership Board	Partnership Board established to take responsibility for local delivery of the Government's Valuing People White Paper, led by the Council with the active participation of all key stakeholders.		3	No	1 Yr	White Parnell Con Vacancy	Jun-10 Jun-10 Jun-10	May-11 May-11 May-11	Hilary Linssen (023 8083 4854)
A	12	Council	Police Joint Committee (Police Authority)	Joint Committee of Elected Members from HCC, SCC,PCC and IOW responsible for making appointments to Hampshire Police Authority.	Council	1	Yes	1 Yr	Vacancy	Jul-10	May-11	Suki Sitaram (023 8083 2060)
A	13	Cabinet	Safe City Partnership	The Partnership brings together senior representatives of all the local agencies involved in community safety and includes; Southampton City Council, Hampshire Constabulary, Hampshire Fire and Rescue Service, Youth Offending, Primary Care Trust and Hampshire Probation established 1998 as the primary vehicle for tackling crime and disorder issues in Southampton.		1	No	1 yr	Smith	Jun-10	May-11	Linda Haitana, (023 8083 3989)

Cat	Ref No	Appt by	Committee/ Panel/ Group/ Organisation	Summary of terms of reference or purpose of organisation	Portfolio/ Council	No. Appts	Prop	Term	Membersh ip	Appt Date	Appt till	Link Officer
A	14	Cabinet	Schools Forum	To receive information on and comment on LEA's school funding formula, other issues in connection with schools budgets and service contracts.	CL	1	No	1 Yr	Capozzoli	Jun-10	May-11	Carolyn Worthy (023 8083 4346)
A	15	Cabinet	South East England Councils	Provides a voice for the South East Region and promotes the social, economic and environmental well-being of all who live and work in the region.	Ldrs	2	No	1 Yr	Samuels Smith	Jun-10 Jun-10	May-11 May-11	Debbie Mobbs (023 8083 2549)
A	16	Cabinet	Southampton Children and Young People's Trust Partnership Board	Statutory Multi agency Board Chaired by the Cabinet Member for Children's Services.	CL	1	No	1 Yr	Holmes	Jun-10	May-11	Clive Webster (023 8083 2771)
A	17	Cabinet	Southampton International Airport Consultative Committee	To act as the consultative body in relation to the Airport for the purposes of Section and of the Civil Aviation Act 1968, between the airport management, users, local authorities and local organisations abd the county.	E&T	6	Yes	3 Yrs	Stevens Smith Blatchford Slade Osmond Robinson	Jun-10 Jun-09 Jun-10 Jun-09 Jun-10	May-12 May-12 May-12 May-12 May-12	Rob Crighton (023 8083 2322)
A	18	Cabinet	Southern Sea Fisheries District	To regulate sea fisheries within the Southern Sea Fisheries District, (coasts of Hampshire, Dorset and the Isle of Wight).	E&T	1	No	1 Yr	Osmond	Jun-10	May-11	Sandra Westacott (02380 832763)
A	19	Cabinet	Standing Advisory Council for Religious Education (S A C R E)	Constructed under the Education Reform Act 1998 to advise the Authority on matters connected with collective worship and the teaching of RE in City Schools.	CL	4	Yes	1 Yr	Cunio Parnell Daunt Vacancy	Jun-10 Jun-10 Jun-10 Jun-10	May-11 May-11 May-11 May-11	Sue Langdon (023 8083 4957)
A	20	Cabinet	Traffic Penalty Tribunal (TPT)	Provides an adjudication service in areas that carry out decriminalised parking enforcement in England and Wales excluding London. Membership is a statutory obligation under the Traffic Management Act 2004.	E&T	1	No	1 Yr	Dean	Jun-10	May-11	Ken Byng (023 8083 4622)
B. Non-Statutory Partnership												
B	01	Cabinet	Early Years Development and Childcare Partnership	To oversee the implementation of the Early Years Development Plan for Southampton.	CL	1	No	1 Yr	Capozzoli	Jun-10	May-11	Pat Hoyes (023 8083 2753)

Cat	Ref No	Appt by	Committee/ Panel/ Group/ Organisation	Summary of terms of reference or purpose of organisation	Portfolio/ Council	No. Appts	Prop	Term	Membersh ip	Appt Date	Appt till	Link Officer
B	02	Cabinet	Economy And Enterprise Board	Oversees the delivery of those parts of the Community Strategy that relate to the economy as well as the Southampton Economic Development Action Plan and the Regeneration and Renewal Plan. It ensures that there is a programme of action in place to deliver the agreed LAA Economic Development and Enterprise block outcomes.		1	No	1 Yr	Smith	Jun-10	May-11	Jeff Walters (023 8083 2256)
B	03	Cabinet	F.W. Smith Bequest Purchasing Committee	To provide/buy pictures for the Art Gallery principally from English artists from the income of the F.W.Smith Bequest.	LC&T	2	No	1 Yr	Baillie Daunt	Jun-10 Jun-10	May-11 May-11	Tim Craven (023 8083 2203)
B	04	Cabinet	Hampshire Senate		Ldrs	1	No	1 Yr	Samuels	May-10	May-11	
B	05	Cabinet	Joint Authorities' Gypsy and Traveller Panel	To improve awareness of Gypsy and Traveller issues; discuss issues of concern especially unauthorised camping; share information and good practice; develop joint polices and strategies; make joint consistent responses to government; carry out joint work as necessary; ensure consistent good practice.		1	No	1 Yr	Odgers	Jun-10	May-11	Julia Kennedy (023 8083 2091)
B	06	Cabinet	Later Years Partnership	Partnership of agencies and others involved in improving the quality of life for people in their later years.		1	No	1 Yr	Cooke	Jun-10	May-11	Charlie Hislop (023 8038 6876)
B	07	Cabinet	North Solent Shoreline Management Plan (smp)	The group of operating authorities responsible for the management of the shoreline between Selsey Bill and Hurst Spit, including the harbours and Southampton Water acting as the principal decision-making body for review of the Shoreline Management Plan (SMP). http://www.northsolentsmp.co.uk/index.cfm?articleid=6683	E&T	1	No	1Yr	Willacy	Jun-10	May-11	Rob Crighton (023 8083 2322)
B	08	Cabinet	Southampton Energy Partnership	The Energy Partnership brings together organisations and businesses in the City with high energy usage. To share information on best practice and local case studies the Partnership of organisations with the ability and commitment to take action to reduce energy needs and costs, and to reduce the carbon footprint of the City.	E&T	1	Yes	1 Yr	Dean	Jun-10	May-11	Bill Clarke (023 8083 2600)
B	09	Cabinet	Southampton Health and Well-being Partnership	To act as a constituent member of the Southampton Partnership and implement and monitor the City's Health and Well-Being Programme providing a forum for exchange between key stakeholders.		1	No	1Yr	White	Jun-10	May-11	Martin Day (023 8091 7831)

Cat	Ref No	Appt by	Committee/ Panel/ Group/ Organisation	Summary of terms of reference or purpose of organisation	Portfolio/ Council	No. Appts	Prop	Term	Membersh ip	Appt Date	Appt till	Link Officer
B	10	Cabinet	Southampton Heritage And Arts People (shape)			1	No		Hannides	Jun-10	May-11	Christine Rawnsley (023 8083 2730)
B	11	Cabinet	Southampton Housing Partnership			1	No	1Yr	Williams (P)	Jun-10	May-11	
B	12	Cabinet	Southampton Partnership Policy Board	Overarching strategic partnership for the City to develop a community strategy for improving economic, social and environmental wellbeing.	Ldrs	1	No	1 Yr	Samuels	Jun-10	May-11	Henry Pavey (023 8083 3332)
B	13	Cabinet	Southampton University Hospitals Nhs Trust Member's Council			1	No		White	Jun-10	May-11	
B	14	Cabinet	Stadium Monitoring Group	To review the impact of the operation of the Stadium and its related activities on surrounding communities, with particular reference to traffic, car parking, nuisance litter and stewarding.	E&T	3	Yes	1 Yr	Cunio Osmond Drake	Jun-09 Jun-10 Jun-10	May-10 May-11 May-11	Stephanie Smith (023 8083 2032)
B	15	Cabinet	Standing Conf on Problems Associated with The Coastline (scopac)	To provide a more co-ordinated approach to coastal engineering and related matters between authorities on the Central South coast - Lyme Bay to Worthing	E&T	1	No	1 Yr	Willacy	Jun-10	May-11	Rob Crighton (023 8083 2322)
B	16	Cabinet	The Wulfris Educational Foundation	Provision of school clothing, books and equipment to the needy children resident in Southampton.	CL	1	No	1 Yr	Jones	Jun-10	May-11	Clive Webster (02380832771)
B	17	Cabinet	Transport for South Hampshire Joint Committee	To promote the sub regional transport agenda, implement schemes of a sub-regional nature and lobby and/or influence on all other associated aspects of life within the TfSH Area.	E&T	1	Yes	1	Dean	Jun-10	May-11	Philip Marshall (023 8083 2590)
C. Groups where the City Council has direct control and ultimate decision making												
D. Informal groups												
D	01	Cabinet	Bereavement Services Liaison Group	To co-ordinate activities of stakeholders who provide services to the bereaved.	E&T	1	No	1 Yr	Fitzgerald	Jun-10	May-11	Phil Wells (023 8083 2323)

Cat	Ref No	Appt by	Committee/ Panel/ Group/ Organisation	Summary of terms of reference or purpose of organisation	Portfolio/ Council	No. Appts	Prop	Term	Membersh ip	Appt Date	Appt till	Link Officer
D	02	Cabinet	Cities In The South Group	Joint Committee with Brighton and Hove, Oxford, Portsmouth, Milton Keynes and Reading to discuss and share information and good practice and offer joint responses to key national policy, changes that affect the large urban areas in the South East.		1	Yes	1 Yr	Samuels	Jun-10	May-11	Barbara Compton (023 8083 2155)
D	03	Cabinet	Hampshire and Isle of Wight L G Association Improvement Board		Ldrs	1	No	1 Yy	Moulton	Jun-10	May-11	Carolyn Williamson (02380 834370)
D	04	Cabinet	Hampshire and Isle of Wight Local Government Association	To share knowledge economically, exploit joint working opportunities and act as effective lobby group.	Ldrs	3	Yes	1 Yr	Vinson Samuels Smith	Jun-10 Jun-10 Jun-10	May-11 May-11 May-11	Joy Wilmot-Palmer (023 8083 4428)
D	05	Cabinet	Major Cities Housing Group	The Major Cities Housing Group brings together cities such as Derby, Bristol, Leicester and Nottingham to discuss issues of common interest to cities of similar size and urban make-up. It provides a forum to share information and ideas and consider the impact of change, particularly in relation to new legislation. It also acts as a lobby of urban interests to central government.		1	No	1 Yr	Williams (P)	Jun-10	May-11	Barbara Compton (023 8083 2155)
D	06	Cabinet	Port Consultative Committee	Local Authority, trade organisations, HM Customs, Department of Trade and Commerce forum for discussion of Port issues.	E&T	3	No	1 Yr	Smith Moulton Osmond	Jun-10 Jun-10 Jun-10	May-11 May-11 May-11	Phil Marshall (023 8083 2590)
D	07	Cabinet	Soton, Hants, I O W and Portsmouth Sub Reg Local Auth Arts Grp	Sub-regional discussion forum for arts issues for officers and Leisure Members in Hampshire and the Isle of Wight.	LC&T	1	No	1 Yr	Hannides	Jun-10	May-11	Christine Rawnsley (023 8083 2730)
D	08	Cabinet	The In Between Partnership Group	Social Services Middle Years Consultative Group.		1	No	1 Yr	White	Jun-10	May-11	Jo Hillsley (023 8083 3856)
D	09	Cabinet	Thornhill Plus You	Oversees the implementation of projects funded from NDC grant designed to address the imbalances that have arisen within the Community in relation to educational attainment, poor health indices, low skill, low pay, employment and rises in periodical anti-social behaviour. This organisation will be wound up during March 2011.		1	No	1 Yr	Vacancy	Jun-10	May-11	Dawn Baxendale (023 8083 7713)

Cat	Ref No	Appt by	Committee/ Panel/ Group/ Organisation	Summary of terms of reference or purpose of organisation	Portfolio/ Council	No. Appts	Prop	Term	Membersh ip	Appt Date	Appt till	Link Officer
E. Appointments and / or financial commitments to outside bodies												
E	01	Cabinet	Association of Port Health Authorities	Exchange of ideas and the promotion of the interests of Port Health Authorities. To act as the consultative body with Central Government.	E&T	1	No	1 Yr	Dean	Jun-10	May-11	Sandra Westacott (02380 226631)
E	02	Cabinet	Association Of Port Health Authorities (Scrutiny Committee)	To scrutinise the activities, decisions and policies of the Port Health Authorities Board and to exercise call-in powers under certain circumstances.	E&T	1	No	1 Yr	Vinson	Jun-10	May-11	Mitch Sanders (023 8083 4920)
E	03	Cabinet	Corporation of Southampton College	The governing body of Southampton City College	CL	1	No	4 Yrs	Matthews	Jul-08	Jul-12	Clive Webster (023 8083 2771)
E	04	Cabinet	E U R O C I T I E S	Principal urban network which focuses on the development of E.U urban policy.		1	No	1 Yr	Samuels	Jun-10	May-11	Angela Bentham (023 8083 2383)
E	05	Cabinet	Eastpoint Centre - Company Members	To provide facilities for recreation and education in the interest of Social Welfare for the residents of Southampton with particular focus on meeting the needs of the local community.		4	Yes	1 Yr	Williams (P) Jones Willacy Stevens	Jun-10 Jun-10 Jun-10	May-11 May-11 May-11	Steve Fish (023 8091 7749)
E	06	Cabinet	Eastpoint Centre Ltd - Board Members	Directs policy and management of the company.		4	Yes	1 Yr	White Fuller Fitzhenry Letts	Jun-10 Jun-10 Jun-10 Jun-10	May-11 May-11 May-11 May-11	Steve Fish (023 8091 7749)
E	07	Cabinet	Groundwork Solent	To oversee the development and delivery of a programme of activity for Groundwork Solent in Southampton.		3	Yes	1Yr	Fitzhenry Thomas Drake	Jun-10 Jun-10 Jun-10	May-11 May-11 May-11	Paul Illingworth (023 8083 2970)

Cat	Ref No	Appt by	Committee/ Panel/ Group/ Organisation	Summary of terms of reference or purpose of organisation	Portfolio/ Council	No. Appts	Prop	Term	Membersh ip	Appt Date	Appt till	Link Officer
E	08	Cabinet	Hampshire British Legion Poppy Appeal	Armed Forces charity providing care and support to all members of the British Armed Forces past and present and their families, administering and supporting the delivery of welfare services and the membership and fundraising activities of the Legion's branches and clubs throughout Hampshire. It also acts as the national Custodian of Remembrance and safeguards the Military Covenant between the nation and its Armed Forces.	Ldrs	1	No	1Yr	Smith	Jun-10	May-11	Keith Turner (023 8083 2418)
E	09	Cabinet	Hydemartlet Housing Association	To pursue excellence in meeting housing need by the provision of rented accommodation, low cost homeownership and contributing to community regeneration.		1	No	1 Yr	Holmes	Jun-10	May-11	Sherree Stanley (023 8083 2632)
E	10	Cabinet	Joint (scc/nhs Southampton City) Strategic Board			2	No	1Yr	Moulton White	May-10 May-10	Jun-11 Jun-11	Chris Hawker (023 8083 3261)
E	11	Cabinet	Mayflower Theatre Trust	As Directors of the Trust, the representative's prime function is to ensure appropriate management of the Trust's objectives, and in particular, that the programming and financial aspect of its trading are properly managed.	LC&T	1	No	1 Yr	Hannides	Jun-10	May-11	Christine Rawnsley (023 8083 2730)
E	12	Cabinet	Member User Group	To provide strategic leadership and direction for Member Development, including support services for Members. To lead, monitor and evaluate Member Development programmes and initiatives.	Ldrs	6	Yes	1 Yr	Turner Drake Marsh- Jenks Stevens Parnell Norris	Jun-10 Jun-10 Jun-10 Jun-10 Jun-10	May-11 May-11 May-11 May-11 May-11	Celia Fraser (023 8083 2035)
E	13	Cabinet	Merchant Navy Welfare Board - Southern Ports Welfare Comm	To co-ordinate welfare work among seafarers within the UK.		1	No	1 Yr	Darke	Jun-10	May-11	Sandra Westacott (023 8083 2763)
E	14	Cabinet	Nuffield Theatre - Southampton Theatre Trust Ltd Board	As Board Members, the Councillor's role is to monitor the affairs of the Trust, oversee policy changes and development of the company.	LC&T	2	No	1 Yr	Daunt Norris	Jun-10 Jun-10	May-11 May-11	Christine Rawnsley (023 8083 2730)

Cat	Ref No	Appt by	Committee/ Panel/ Group/ Organisation	Summary of terms of reference or purpose of organisation	Portfolio/ Council	No. Appts	Prop	Term	Membersh ip	Appt Date	Appt till	Link Officer
E	15	Cabinet	Safer Roads Partnership for Hampshire & I of Wight Executive	To promote road casualty reduction in the Police force area covered by the Hampshire and Isle of Wight Constabulary.	E&T	1	No	1 Yr	Dean	Jun-10	May-11	Hii Hc (023 8083 4529)
E	16	Cabinet	Solent Skies - Board Of Directors	To preserve the aviation heritage of Southampton. (Conditional appointment subject to satisfactory conclusion of lease and management agreement).	LC&T	1	No	1yr	Hannides	Jun-10	May-11	Janet Owen (023 8023 4516)
E	17	Cabinet	Southampton City Leisure	Company set up to protect the name 'Southampton City Leisure'.	LC&T	1	No	1 Yr	Hannides	Jun-10	May-11	Andy Forrest (023 8083 2624)
E	18	Cabinet	Southampton Mencap	Southampton Mencap is a registered company with charitable status and works to raise awareness to the rights of children, young people and adults with a learning disability, and their families, parents or carers, alongside the direct provision of services, which allow opportunities for inclusion, socialisation and short breaks. The organisation prides itself on retaining a non-bureaucratic approach, and works effectively with other local statutory and voluntary agencies to improve the support available to people of all ages with learning disabilities and their families, parents or carers.	CL	1	No	1 Yr	Fitzgerald	Jun-10	May-11	Pat Hoyes (023 8083 2753)
E	19	Cabinet	Southampton Municipal Charities and Others	To consider referrals/applications for grants via Social Services and Citizens Advice Bureau from the poor, from pensioners and for educational grants.	Ldrs	4	No	4 Yrs	Cunio Lib Dem Vacancy Lab Vacancy Kolker	Jun-10 Jun-10 Jun-10	May-14 May-14 May-14	Keith Turner (023 8083 2418)
E	20	Cabinet	Southampton Record Series	To represent the City at the Joint Committee of the Southampton Record Series with the University.	LC&T	3	Yes	3 Yr	Marsh- Jenks Samuels Sollitt	Jun-09 Jun-09 Jun-10	May-12 May-12 May-12	Sue Woolgar (023 8083 2631)
E	21	Cabinet	Southampton Solent University Board Of Governors	Co-opted external Governor to sit on the Southampton Solent University Board of Governors to form a link between the Council and the Institute as one of the providers of higher education in the City.	CL	1	No	4 Yrs	Smith	Oct-08	Oct-12	Clive Webster (023 8083 2771)

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E	22	Cabinet	Southampton Voluntary Services	To provide a focus for the voluntary sector activities in Southampton and to act as a local development agency for voluntary action.		2	No	1 Yr	Samuels Fitzgerald	Jun-10 Jun-10	May-11 May-11	Suki Sitaram (023 8083 2060)
E	23	Cabinet	Swaythling Housing Society Ltd	The provision of affordable, quality, cost effective housing and related services to people in housing need through the provision of rented, shared ownership and sheltered housing schemes.		1	No	1 Yr	Dean	Jun-10	May-11	Sherree Stanley (023 8083 2632)
E	24	Cabinet	Thorner's Homes	Almshouse Charity providing accommodation for widows in limited financial circumstances.		1	No	4 yrs	Mead	Jun-10	May-11	Barbara Compton (023 8083 2155)
E	25	Cabinet	Tourism South East	To assist in the promotion and development of a framework for tourism in the South of England.		1	No	1 Yr	Smith	Jun-10	May-11	David Wood (023 8083 4509)
E	26	Cabinet	University of Southampton (Court)	The prime body for consultation between the University and the local regional community.	CL	3	Yes	1 Yr	Burke Vinson Samuels	Jun-10 Jun-10 Jun-10	May-11 May-11 May-11	Clive Webster (023 8083 2771)
F. Commercial Partnerships												
F	01	Cabinet	Business Southampton			1	No	1 Yr	Smith	Jun-10	May-11	Tim Levenson (023 8083 2550)
F	02	Cabinet	Community Champion For Design			1	No	1 Yr	Smith	Jun-10	May-11	
F	03	Cabinet	Community Champion for Heritage			1	No		Fitzgerald	Jun-10	May-11	
F	04	Cabinet	Community Champion For Older Persons	To lead consultation with relevant groups at both local and city wide level.		1	No	1 Yr	Parnell	Jun-10	May-11	Charlie Hislop (023 8038 6876)
F	05	Cabinet	Community Champion for Parenting			1	No	1 Yr	Wells	Jun-10	May-11	Trish Roscoe (023 8083 4669)
F	06	Cabinet	Enterprise First	The provision of free business advice and some training courses for new and existing small businesses in the region.		1	No	1 Yr	Smith	Jun-10	May-11	Jeff Walters (023 8083 2256)

Cat	Ref No	Appt by	Committee/ Panel/ Group/ Organisation	Summary of terms of reference or purpose of organisation	Portfolio/ Council	No. Appts	Prop	Term	Membersh ip	Appt Date	Appt till	Link Officer
F	07	Cabinet	Hampshire and Isle of Wight Joint Health Scrutiny Panel	A Cross Council Panel monitoring the provision of Health Services.		1	No	1 Yr	Parnell	Jun-10	May-11	Dave Shields (023 8083 2947)
F	08	Cabinet	Solent European Maritime Sites	To decide on management options and the production of a management scheme for Southampton Water.	E&T	2	No	1 Yr	Burke Dean	Jun-10 Jun-10	May-11 May-11	Bill Clark (023 8083 2600)
F	09	Cabinet	South East Region Arts Council (S E R A C)	SERAC monitors the work of Arts Council England South East Appointee was nominated by local authorities in GOSE and accepted by DCMS.	LC&T	1	No	3 Yr	Hannides	Jun-10	May-11	Christine Rawnsley (023 8083 2730)
F	10	Cabinet	Street Lighting PFI Network Board	The Board comprises of representatives of the Authority and Service Provider to secure a working relationship between those involved in meeting or contributing to the Authority's objectives with a view to ensuring that all decisions support the Authority's compliance with its duties.	E&T	1	No	1Yr	Dean	Jun-10	May-11	Rob Harwood (023 8083 3436)
G. Commercial or Contractual Agreements												
G	01	Cabinet	Local Government Association	Pressure Group and lobbying organisation providing an overall national voice for local government in England with a view to promoting and protecting the interests of member councils by providing advice and support.	Ldrs	4	Yes	1 Yr	Samuels Letts Smith Moulton	Jun-10 Jun-10 Jun-10 Jun-10	May-11 May-11 May-11 May-11	Joy Wilmot-Palmer (023 8083 4428)
G	02	Cabinet	Local Government Association Urban Commission	Forum for authorities with an interest in urban affairs to meet twice a year to discuss urban issues.		1	No	1 Yr	Samuels	Jun-10	May-11	Debbie Mobbs (023 8083 2549)
G	03	Cabinet	Local Government Information Unit	Independent research and information organisation with the principal aim of making the case for strong democratic Local Government together with information and support services to member authorities and individual councillors.	Ldrs	1	No	1 Yr	Samuels	Jun-10	May-11	Keith Turner (02380 832418)
G	04	Cabinet	Local Govt Association Coastal Issues Special Interst Group	To increase awareness and debate at National and European level of economic, environmental and social issues that directly affect, or may affect, coastal, estuarine and maritime communities.	E&T	1	No	1 Yr	Dean	Jun-10	May-11	Bill Clark (023 8083 2600)

Cat	Ref No	Appt by	Committee/ Panel/ Group/ Organisation	Summary of terms of reference or purpose of organisation	Portfolio/ Council	No. Appts	Prop	Term	Membersh ip	Appt Date	Appt till	Link Officer
G	05	Council	South East Employers	To provide a comprehensive employment and industrial relations advice, consultancy, training and information service to member authorities.	Council	6	Yes	1 Yr	Matthews Norris Sollitt Slade Payne Stevens	May-10 May-10 May-10 May-10 May-10 May-11	May-11 May-11 May-11 May-11 May-11 May-11	Jackie Standen (023 8083 2161)
G	06	Council	South East Employers (Scrutiny Network)	A network of elected members with an interest in scrutiny to facilitate exchange of information and practice, meeting on a bi-annual basis. Ideally the Chair and Vice-Chair of the Overview and Scrutiny Management Committee.	Council	2	Yes	1Yr	Slade Letts	Jun-10 May-10	May-11 May-11	Martin Day (023 8083 4453)
G	07	Cabinet	Streets Ahead Southampton Ltd (Board)	To co-ordinate activities of the stakeholders in the City Centre to reinforce and enhance Southampton as a leading regional centre.	Ldrs	1	Yes	1 Yr	Smith	Jun-10	May-11	Ian McClurg-Welland (023 8020 6167 or 07875 839716)
H. Legally defined arrangements												
H	01	Cabinet	Local Education Authority Governors' Appointment Panel	To make recommendations for the appointment of LEA School Governors to the Executive Director of Children's Services and Learning.	CL	3	Yes	1 Yr	Turner Cunio Harris	Jun-10 Jun-10 Jun-10	May-11 May-11 May-11	Glenda Lane (023 8083 3472)
H	02	Cabinet	Partnership for Urban South Hampshire (PUSH)	To promote sustainable, economic-led growth and development of South Hampshire supported by enhanced transport and other infrastructure and to lobby and/or influence on all other associated aspects of life within the PUSH Area.	Ldrs	3	No	1 Yr	Samuels Smith Moulton	Jun-10 Jun-10 Jun-10	May-11 May-11 May-11	Brad Roynon (023 8083 2417)
H	03	Council	Partnership for Urban South Hampshire - Overview & Scrutiny Comm	To scrutinise the activities of the joint committee of PUSH, and to call-in their decisions where appropriate. In certain circumstances, where a proposed decision is contrary to the approved business plan of PUSH, that decision may be referred back to all of the constituent local authorities in PUSH. In other cases the decision will be referred back, if the scrutiny committee chooses to do this, to the joint committee for their reconsideration, along with scrutiny's reservations or concerns.	Council	1	Yes	1 Yr	Slade	May-10	May-11	

Cat	Ref No	Appt by	Committee/ Panel/ Group/ Organisation	Summary of terms of reference or purpose of organisation	Portfolio/ Council	No. Appts	Prop	Term	Membersh ip	Appt Date	Appt till	Link Officer
H	04	Cabinet	Project Integra - Policy Review And Scrutiny Committee	Partnership body consisting of all Local Authorities in Hampshire to deal with waste management in the County.	E&T	2	No	1 Yr	Lab Vacancy Lib Dem Vacancy	Jun-10 Jun-10	May-11 May-11	Mike Thomas (023 8083 2466)
H	05	Cabinet	Project Integra Management Board	Partnership body consisting of all Local Authorities in Hampshire to deal with waste management in the County.	E&T	2	No	1 Yr	Dean Samuels	Jun-10 Jun-10	May-11 May-11	Andrew Trayer (023 8083 4234)
H	06	Cabinet	Southampton Admissions Forum	To advise the City Council on matters connected with the determination of admissions arrangements. Under the new arrangements setout in the School Admissions (Local Authority Reports and Admissions Forums) (England) Regulations 2008 two appointments to be made one representative from the majority group and one from the largest opposition group.	CL	2	Yes	1 Yr	Capozzoli Stevens	Jun-10 Jun-10	May-11 May-11	Ross Williams (023 8083 4048)
H	07	Cabinet	Southampton Adult Mental Health Partnership Board			1	No		White	Jun-10	May-11	

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DECISION-MAKER:	CABINET		
SUBJECT:	APPROVAL OF FIRST YEAR REVIEW OF THE CHILDREN AND YOUNG PEOPLE'S PLAN 2009-2012		
DATE OF DECISION:	7 JUNE 2010		
REPORT OF:	CABINET MEMBER FOR CHILDREN'S SERVICES AND LEARNING		
AUTHOR:	Name:	Sam Ray	Tel: 023 8083 3187
	E-mail:	Sam.ray@southampton.gov.uk	

STATEMENT OF CONFIDENTIALITY

None

SUMMARY

The Southampton Children and Young People's Plan 2009-12 is the city's overarching, strategic plan for all services for children and young people in Southampton. The first review evaluates the work of the Children and Young People's Trust in implementing the first year of the plan 2009-12.

The review does not replace the Children and Young People's Plan 2009-2012. It sets out the updated actions and milestones planned for 2010-11 to achieve improved outcomes in the priority areas identified by the plan.

RECOMMENDATIONS:

- (i) To approve the action plan for 2010-11 (see Appendix 1), arising from the review of progress of the first year of the Children and Young People's Plan 2009-2012.

REASONS FOR REPORT RECOMMENDATIONS

1. The Southampton Children and Young People's Trust has been monitoring the progress made since the plan was published to ensure that work is on track and to consider whether local circumstances or needs have changed which would require the plan to be modified for the second year of its implementation.

CONSULTATION

2. Consultation with a range of providers and other stakeholders has been a key feature of the development of the CYPP Review. These include:
 - Heads of Service, Principal Officers and key managers within Children's Services and Learning;
 - Partners within the PCT, including managers of Sure Start, the Parenting Commissioner and the Teenage Pregnancy lead;
 - Finance;
 - Partners from Hampshire Police;
 - Partners from Hampshire's Youth Offending Team;

- Stronger Communities and Equalities Manager;
 - Southampton Voluntary Services; and
 - Project Manager, Commissioning for Choice.
3. Many people and groups have had the opportunity to contribute to the progress of the Review from the earliest stages. The data and the sections have been discussed at Trust Board and Management Team meetings throughout the process.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

4. A review comprising of 'no change' was rejected as it would not respond to the needs of children and young people within Southampton and would not reflect the progress that had been made over the previous year in response to the actions set out in the Children and Young People's Plan 2009-2012.

DETAIL

5. The priorities within the Children and Young People's Plan 2009/12 reflected the most challenging issues for children and young people in the city. The first year saw some significant improvements in relation to all five outcomes:

Be Healthy

- 6.
- A continued reduction of 15.5% in teenage conceptions against the 1998 baseline.
 - Better access to sexual health services through re-commissioning.
 - Increased numbers of young people accessing substance misuse treatment, exceeding the target of 90 with an estimated outturn of 135.
 - A steady increase in the number of mothers initiating breastfeeding from 69.9% in 2003/4 to 76.3% in 2008/9.
 - Improved information, advice and guidance for parents and carers.

Stay Safe

- 7.
- Support for children and young people at risk of domestic violence and of 'hidden harms' of parental alcohol and drug use and those who go missing.
 - Levels of bullying reduced by 24.7% from previous year as reported by children and young people.
 - Information for children and young people with disabilities and their families.
 - Access to child care for children and young people with disabilities.
 - Placement stability for children looked after – improved from 12% of children looked after with three or placements in the year in 2008/9 to 6.8% in 2009/10 (third quarter).

Enjoy and Achieve

- 8.
- Improved educational attainment for 5, 7, 16 and 19 year olds.
 - Closing the gap between children who do well and those vulnerable to poor outcomes.
 - The rate of improvement in GCSE performance at KS4 for young people living in priority neighbourhood areas closed significantly between 2007 and 2009.
 - Improved early years and childcare provision.

- Fewer children are missing school because of fixed term exclusions.
- Good progress in reducing persistent absence in 2008/9.
- The first phase of the Primary Review was completed by July 09.
- Access to computers for children looked after through a BECTA grant.

Make a Positive Contribution

- 9.
- Improved support services for substance misuse and sexual health.
 - Reduction in the reports of anti-social behaviour from the public and a fall in criminal damage.
 - Fewer children and young people who are the victim of crime, or are involved in the criminal justice system for the first time.
 - Re-commissioning of new Positive Activities programmes.

Achieve Economic Wellbeing

- 10.
- Fewer 16-18 year olds not in education, employment and training from 12.1% to 10% in the past nine months.
 - An increase in young people achieving Level 2 (from 59.9% in 2004/4 to 67% in 2008/9) and Level 3 qualifications (from 34.6% in 2003/4 to 40% in 2008/9).
 - An increase in the number of young people staying in learning until 18 years from 85.1% in 2006 to 90.1% in 2009.
 - An increase to 66% in the number of young people completing an apprenticeship.
 - More assistance to families on out of work benefits in most deprived communities.

Service Management

- 11.
- Better use of partners' resources through joint commissioning.
 - A multi-agency training programme with agreement to shared funding by trust partners.
 - More services delivered on a locality basis.

Key areas for improvement: focus for the plan in 2010/11

- 12.
- The ten priorities identified in the Children and Young People's Plan 2009-2012 (appendix 1) will be retained in the review of the plan, with a sharper focus on specific areas that have been identified from performance and inspection information. A detailed updated and revised action plan will support these new areas of focus.

Be Healthy: areas for focus for 2010:

- 13.
- Continue to improve outcomes for children under 5 years with a specific focus on breast-feeding, obesity, positive mental health and emotional wellbeing and immunisation through implementation of the Healthy Child Programme.
 - Continue to improve outcomes for 5-19 year olds, with a specific focus on sexual health and teenage pregnancy, substance misuse, obesity and mental health and emotional wellbeing through implementation of the Healthy Child and Young Person Programme.
 - Improve outcomes for disabled children, young people and their families and reduce inequalities by implementing recommendations from the joint disability review.

- Continue to improve access to evidence-based programmes to enable parents to develop the skills, knowledge and confidence to parent their children and young people effectively.
- Continue to develop and improve the current provision of individual and family support to enable parents to access appropriate information, advice and guidance and to receive timely assessment and referral to the support needed.
- Continue to review and improve relevant services and systems to reflect the changing needs of families.

Stay Safe: areas for focus for 2010:

- 14.
- Continue to improve child protection practice and performance against statutory requirements to ensure children and young people are protected in a timely way.
 - To improve the timescales and quality of initial and core assessments.
 - Increasing understanding of the impact on children of domestic violence and developing services for 'medium risk' cases.
 - Ensure effective joint working and agency responses to families exposed to 'hidden harm' (domestic violence, substance misuse and alcohol).
 - To ensure rigorous, timely and outcome focused care planning and reviews for children looked after.
 - To sustain the improvements in placement stability.

Enjoy and Achieve: areas for focus for 2010:

- 15.
- To deliver a positive step-change in standards at Key Stage 2 and Key Stage 4.
 - To deliver the Building Schools for the Future and Academies programme.
 - To complete the procurement of Oasis Academy Lord's Hill and Oasis Acad Mayfield.
 - To complete the first stage procurement for Building Schools for the Future
 - To complete the construction of Harefield Primary School, the new teaching block at Redbridge Community School and the new sports hall at Great Oaks School.
 - To procure contractors for the Newlands Primary School and Bitterne Park Sixth Form projects.

Make a Positive Contribution: areas for focus for 2010:

- 16.
- Improve service delivery through bringing together staff and resources from different agencies into three city locations.
 - Continued to reduce the number of children and young people engaged in anti social behaviour by implementing within each locality area a programme of positive activities on Friday and Saturdays which supports children and young people to participate in more sport, leisure and cultural activities.
 - Work to ensure there is a continued reduction in children and young people being the victims of crime or entering the youth justice system by working with the Safer City Partnership to provide a co-ordinated strategic approach to target activities where there is the greatest need.

- Continue to improve the image of children and young people in Southampton, by acknowledging their positive contribution and their achievements.

Achieve Economic Wellbeing: focus for 2010

- 17.
- Broaden learning opportunities for 14-19 year olds through Apprenticeships Diplomas, GCSEs and A' Levels.
 - Implement Year 1 of the Foundation Learning Plan.
 - Increase the number of young people engaged in applied/vocational learning the number achieving these qualifications.
 - Improve our data collection and analysis of information of children living in poverty.
 - Undertake a Child Poverty Needs Assessment and develop a local action plan/strategy on tackling child poverty locally.
 - Continue to close the gap between children who do well and those vulnerable to poor outcomes – for example children entitled to free school meals and/or from priority neighbourhoods than in non priority neighbourhoods.
 - Improve take-up of Tax Credits including Child Tax Credit and Working Tax Credits.

Service Management: focus for 2010:

- 18.
- Continue to improve the analysis of performance data to inform commissioning and locality working.
 - Improve the integration of information systems between Southampton City Council and partner agencies.
 - Continue to develop integrated working through the implementation of the Workforce Strategy.
 - Maximise opportunities for children and young people, particularly the most vulnerable, to express their views and influence services.
 - Continue to maximise the use of resources and target services towards achieving improved outcomes for children and young people through implementation of the joint commissioning strategy.

FINANCIAL/RESOURCE IMPLICATIONS

Capital

19. None

Revenue

20. The total resources available to the Children's Trust total approximately £290 million in 2010/11. These include PCT, Police and Voluntary Sector budgets.

21. The action plan identifies the resources available to address each priority.

Property

22. None

Other

23. None

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

24. The Children & Young People's Plan is adopted and maintained by the Local Authority in Partnership with the Children's Trust in accordance with the provisions of the Children's Act 2004 as amended by the Apprenticeships, Skills, Children and Learning Act 2009. A joint Plan must be prepared and approved in accordance with the Council's Budget and Policy Framework Procedure Rules by 1st April 2011.

Other Legal Implications:

25. In preparing and reviewing the CYPP the Council has had regard to all relevant equalities legislation and the impact on individuals and communities in accordance with the Human Rights Act 1998

POLICY FRAMEWORK IMPLICATIONS

26. This report is not contrary to any of the Plans in the Policy Framework.

SUPPORTING DOCUMENTATION

Non-confidential appendices are in the Members' Rooms and can be accessed on-line

Appendices

1. Appendix 1 – Children and Young People's Plan updated action plan 2010-11

Documents In Members' Rooms

1. The review of the first year of the Children and Young People's Plan 2009-2012
2. Southampton Children and Young People's Plan 2009-2012

Background Documents

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1. The review of the first year of the Children and Young People's Plan 2009-2012	
2. Southampton Children and Young People's Plan 2009-2012	

Background documents available for inspection at: Frobisher House, Southampton

KEY DECISION? Yes

WARDS/COMMUNITIES AFFECTED:

All

ITEM NO: 8

APPENDIX 1

Appendix 1: Children and Young People's Plan updated action plan 2010-11

Priority 1: Every child and young person will be given the opportunity to have the healthiest possible start in life and be supported to make healthy lifestyle choices.

- 1.1 Continued development of Sexual Health Services.
- 1.2 Continued work to reduce teenage conceptions.
- 1.3 Further development of Substance Misuse Services.
- 1.4 Continues work to address obesity and promote healthy weight.
- 1.5 Undertake CAMHS review to increase effectiveness.
- 1.6 Implementation of Targeted Mental Health in Southampton schools.
- 1.7 Development of services for children with disabilities, complex health needs and special educational needs.
- 1.8 Review and develop services to improve children's speech and language.
- 1.9 Work to reduce smoking amongst pregnant women and families.
- 1.10 Implementation of the Healthy Child Programme.
- 1.11 Continues work with schools to maintain Healthy Schools status.

Priority 2: We will support, challenge and empower parents and carers to give children and young people the best start in life.

- 2.1 Continue to improve access to parenting programmes.
- 2.2 Continue to develop and improve provision of family support.
- 2.3 Continue to improve services to reflect families' changing needs.

Priority 3: More of our children and young people will be kept safe from abuse, domestic violence, bullying and harassment.

- 3.1 To improve timescales for initial assessments.
- 3.2 To improve timescales for core assessments.
- 3.3 To ensure that child protection investigations comply with statutory requirements
- 3.4 To ensure robust systems for identifying, assessing and visiting children who are privately fostered.
- 3.5 Improve performance in relation to children subject to a child protection plan.
- 3.6 Improve response to families experiencing domestic violence especially focussing on those at 'medium' risk including specific services for children and young people.
- 3.7 Ensure robust joint responses between agencies for families exposed to 'hidden harm' particularly domestic violence, alcohol and substance misuse.

Priority 4: We will improve outcomes for key groups of children and young people, especially children in care and care leavers, and children and young people with complex needs and disabilities.

- 4.1 To continue to improve placement stability for children looked after.
- 4.2 To reconfigure residential services
- 4.3 Improve the working of the corporate parenting group so that there are formal structures in place for it to meet with, listen to, and act on the views of children and young people, and to enable it to challenge performance in providing services to children in care.
- 4.4 To develop an outcome focussed care planning framework.
- 4.5 To establish a robust system of quality assurance.
- 4.6 Develop an action plan based on the outcomes of the Children's Disability Commissioning Review by August 2010.
- 4.7 Roll out Aiming High short breaks contracts by April 2010.

- 4.8 Develop re-designed Children's Disability Strategy Group.
- 4.9 To have a City wide Transition strategic planning group.

Priority 5: Many more of our children and young people will enjoy, actively engage with and achieve well at school.

- 5.1 To improve educational attainment in primary schools.
- 5.2 To improve educational attainment in secondary schools.
- 5.3 To improve educational attainment by age 19 years.
- 5.4 Improve the quality of information, advice and guidance.
- 5.5 Identify and promote activities which enhance children's enjoyment.
- 5.6 To improve the attainment of vulnerable groups of children.
- 5.7 To reduce the rate of absences from primary schools.
- 5.8 To reduce the rate of absences from secondary school.
- 5.9 To reduce the numbers of persistently absent pupils.
- 5.10 To reduce absences of children looked after.
- 5.11 Reduce fixed term exclusions from primary and secondary schools.

Priority 6: We will support the transformation in educational attainment and outcomes for children, young people, families and communities by investing in new infrastructure and school buildings.

- 6.1 To complete the procurement for the two Academies.
- 6.2 To complete the first stage procurement for Building Schools for the Future.
- 6.3 To progress the Primary Capital Programme.
- 6.4 To progress major projects at secondary schools.
- 6.5 To complete the Children's Centres, Early Years and Extended Services Programme.
- 6.6 Review options for co-location of services.

Priority 7: Many more of our children and young people will engage in positive activities and fewer of them will be involved in crime and anti-social behaviour.

- 7.1 Continue to reshape services targeted at the most at risk children and young people by developing close multi-agency locality working.
- 7.2 Continue to reduce the number of children and young people engaged in anti social behaviour.
- 7.3 Fewer children and young people are the victims of crime or entering the youth justice system.
- 7.4 To reduce the proportion of children looked after offending.
- 7.5 To ensure the continued promotion of the positive image of children and young people in Southampton.

Priority 8: Many more of our young people will successfully achieve the right skills and qualifications needed for their future economic independence.

- 8.1 To reduce the percentage of young people who are not in education, employment or training.
- 8.2 To provide a range of provision that is consistent, comprehensive and meets the needs of 14-19 year olds in a timely way.
- 8.3 Improve resources available and planning for effective transition to post-16 training.
- 8.4 Raise the profile of the issue of NEETs within the City Council and externally.

Priority 9: We will reduce significantly the number of children and young people living in poverty.

- 9.1 Ensure that the jobs potential in the city secures job opportunities for people in Priority Neighbourhoods and from excluded communities.
- 9.2 Use Section 106 Planning obligations to negotiate employment and training plans with private sector developers.
- 9.3 Work with employers and community groups to improve the employment opportunities for excluded communities.
- 9.4 Deliver externally funded initiatives to raise skills through programmes such as ESF, Learning and Skills Council and the future Adult Skills Agency.
- 9.5 Pathways to Work programme targeting Employment and Support Allowance claimants
- 9.6 Deliver an additional support package to newly unemployed residents.
- 9.7 Continue to support Southampton Information Training and Employment Service (SITES) and the partnership working to enable employment and training initiatives to be developed.
- 9.8 Work in partnership with key council departments, statutory and voluntary agencies to develop an informed, coordinated approach to tackling child poverty locally.
- 9.9 Improve our data collection of children living in poverty.
- 9.10 Develop criteria and framework for monitoring child poverty locally incorporating the Locality Performance Management Toolkit.
- 9.11 Ensure outreach/ local services target the most disadvantaged families and engage them with mainstream services.
- 9.12 Continuation of the Child Poverty Pilot in three Children's Centres to target support to families to enable them to prepare for and return to work.
- 9.13 Develop a local Child Poverty Toolkit.
- 9.14 Implementation of a general Tax Credits awareness and benefit take-up campaign with additional activities focussed at parents in deprived areas.
- 9.15 Develop and implement plan to prioritise English for Speakers of Other Languages (ESOL) to target those at most need.
- 9.16 Carry out an assessment of childcare in the City and ensure there are clear links between Jobcentre Plus and children's services to ensure parents have sufficient childcare to return to work.
- 9.17 Work with schools to promote school meals and Free School Meals entitlement.
- 9.18 Promote Financial Inclusion including access to bank accounts, affordable credit, savings, face-to-face money and debt advice and access to insurance services.
- 9.19 Tackling fuel poverty In households with children and improving energy efficiency.

Priority 10: The Southampton Children and Young People Trust will develop and adopt new ways of leading, managing and organising services to support the delivery of this plan, with the fullest possible participation of children, young people, parents and carers.

- 10.1 To ensure the actions of the CYPT Implementation Plan are carried out.
- 10.2 To ensure the actions of the Workforce Strategy are implemented.
- 10.3 Ensure that data is presented and analysed according to the needs of the Directorate and CYPT.
- 10.4 Ensure performance management is rigorous and consistent.
- 10.5 Implementation of Joint Commissioning Strategy.
- 10.6 To implement the UNICEF Friendly Communities work programme

The detailed action plan can be found in the background document: The review of the first year of the Children and Young People's Plan 2009-2012.

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ITEM NO: 9

DECISION-MAKER:	CABINET			
SUBJECT:	THE INTRODUCTION OF NEW GOVERNANCE ARRANGEMENTS FOR THE COUNCIL'S REGISTRATION SERVICES			
DATE OF DECISION:	7 JUNE 2010			
REPORT OF:	CABINET MEMBER FOR ENVIRONMENT AND TRANSPORT			
AUTHOR:	Name:	Liz Marsh	Tel:	023 8083 3613
	E-mail:	liz.marsh@southampton.gov.uk		

STATEMENT OF CONFIDENTIALITY

Not applicable.

SUMMARY

Following the White Paper 'Civil Registration: Vital Change' which set out an agenda to modernise Registration Services, the General Register Office and Local Authorities Coordinators of Regulatory Services (LACORS) have developed a modern governance framework for the local delivery of Registration Services.

These "New Governance" arrangements provide local authorities more flexibility and freedom to deliver services to meet local needs, at the same time as setting national standards, and a framework of clear accountability.

This report sets out the main proposals and implications for the city council in introducing a new scheme of governance. It highlights that staffing resources will be managed locally and therefore more efficiently and how local management and accountability will be achieved by the introduction of a local Service Delivery Plan.

Before it can apply for a new scheme of governance, the city council is required to sign up to a code of practice, have in place a performance monitoring framework and a system to report to the Registrar General. A Service Delivery Plan which sets out the council's Registration plans and targets for the year ahead will also need to be produced.

This report seeks approval for the council's Registration Service to apply for the new governance arrangements.

RECOMMENDATIONS:

- (i) To authorise the Head of Environmental Health and Consumer Protection, following consultation with the Cabinet members for Environment and Transport and Resources and Workforce Planning, to prepare a Scheme and apply to the General Register Office for approval of a new scheme of governance for the Council's Registration Service.

- (ii) To authorise the Solicitor for the Council to sign and seal the new scheme of governance.
- (iii) To authorise the Head of Environmental Health & Consumer Protection to continue to act as the Proper Officer for the Registration Service under the new scheme of governance.
- (iv) To authorise the Head of Environmental Health & Consumer Protection, following consultation with the Solicitor to the Council and the Executive Director of Resources, to do anything necessary to give effect to the proposals in this report including but not limited to the entering into of any required Code of Practice, establishment and management of any performance management arrangements, determination of any objections to the proposed new Scheme.

REASONS FOR REPORT RECOMMENDATIONS

1. Currently, the Registration Service is delivered within a framework that has not significantly changed for many years and these arrangements have become anomalous and out of step with other council services. The current governance arrangements are very prescriptive and do not allow the local authority to use staff in a flexible and efficient way.
2. There is an opportunity to adopt a new scheme of governance and this new framework will enable the Registration Service to modernise and focus more on local service delivery. The new arrangements will give Southampton City Council greater control over staffing and administrative arrangements. Subject to Cabinet's approval, a provisional implementation date of the 1st August 2010 has been agreed with the Registrar General for the introduction of the new scheme of governance.

CONSULTATION

3. The Staff are statutory consultees under the Registration Service Act 1953 and consultation with them has commenced. Consultation has been carried out by written staff briefings and team meetings. The consultation has included the Trade Unions.
4. The Code of Practice requires that local authorities consult locally with stakeholders about any scheme change and a stake holder survey has been carried out to meet this requirement.
5. Consultative meetings have also been held with the General Register Office local account manager, HR and Legal Services.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

6. The Registration Service could do nothing and continue with the present scheme of registration. This option would prevent further modernisation of the service by not allowing the benefit of local freedom and flexibility. The General Register Office would continue to have the role of, not only inspecting the service outcomes but also the local inspection of individual officers and detailed administration activity. If new governance arrangements are not adopted then any changes to staffing would be required to continue to be approved by the General Register Office via a

formal scheme change process. For these reasons, the do nothing option has been rejected.

DETAIL

7. The Civil Registration Service registers births, still births, deaths, marriages and civil partnerships and carries out marriage, civil partnership and citizenship ceremonies. The service also has responsibility to maintain the historic records of these events and licence venues for civil marriage and civil partnership.
8. The proposed new governance arrangements will give the city council more freedom to manage the Registration Service locally and will allow the flexibility to offer a service that fits the local community's requirements. It will also give the council's nominated Proper Officer more accountability for the delivery of the service rather than this resting with the Registrar General.
9. The benefits of this include greater opportunities to explore more innovative ways of delivering the service, and importantly, to strengthen the management locally. Changes to staffing levels under the proposed new scheme of governance will be able to be made without the need for a formal scheme change approved by the General Register Office which is required at present.
10. Another key benefit under new governance is that local performance monitoring of staff and the service will become the responsibility of the Proper Officer. The present inspection regime is carried out by the Account Manager from the General Register Office. Under this regime service wide inspections are conducted which can also include the detailed inspection of individual officers. Registration Services will still have to be delivered inline with statutory requirements and the national standard however there will be more opportunity to meet these standards in a more flexible way. The General Register Office will collect performance information about local services by analysing data from the online registration system and by reviewing performance self assessments made by the local service.
11. To gain approval for the new scheme of governance, the council must adopt a national Code of Practice and agree to meet national standards set out in a Good Practice Guide. It is also required to produce a Service Delivery Plan, an annual Stewardship Report and adopt a performance monitoring system which will enable reporting to the Registrar General. The Registration Service already produces an annual plan and monitors and reports on key performance indicators, therefore the new scheme will not require significant additional work.
12. The city council currently has nominated a Proper Officer for Registration. The new scheme of governance will also require that there is a Proper Officer for Registration and it is proposed that the current Proper Officer, who is also the Head of Environmental Health & Consumer Protection, be appointed to this role. The Proper Officer will be required to assure the Registrar General that robust arrangements are in place for the control and security of Registration stock. The security stock includes the certificates and registers of births, deaths and marriages and loose leaf Registration

pages. The Proper Officer is also required to maintain appropriate accounting arrangements and financial procedures. In addition, the location and safe storage of all the historic registration records must meet the required specifications and be agreed with the Registrar General.

13. The Code of Practice requires that local authorities consult locally and commit to the delivery of a registration service which meets both local needs and national standards. Currently, the service carries out regular customer surveys and has recently carried out a stakeholder survey seeking views on the Southampton Registration Service. A wide range of stakeholders were surveyed including hospitals, general practitioners, funeral directors and approved licensed venues for civil ceremonies. The results of the stakeholder survey and ongoing customer satisfaction surveys will be analysed and will be included in the Service Delivery Plan that will be formally submitted to the Registrar General as part of the application for New Governance.
14. A new scheme of governance will allow staffing resources to be used more efficiently and will strengthen local management and accountability. The Proper Officer will be responsible for ensuring that staffing arrangements are adequate and that staff are appropriately managed and trained to enable the Registration Service to meet the standards set out in the Service Delivery Plan. The City Council's arrangements for managing and developing staff, in particular its People Management Charter, and Learning and Development policies and procedures, satisfy the requirements of the General Register Office.
15. Information Technology is increasingly key to the effective delivery of the Registration Service. The service has already introduced Registration Online (RON) for Births, Deaths and Marriages as part of the national modernisation programme. However, under the present arrangements, the number of actual bound registers creates a restriction on the number of staff able to register events simultaneously, the freedoms of a new scheme of governance will allow as many registration staff as required to be able to carry out their functions at the same time. This example shows how archaic and inflexible the current scheme for registration is and why, for the service to modernise, it is necessary to adopt new arrangements which gives local management flexibility about how the service is delivered.
16. The new scheme will also allow modernisation of how the Registration Service accounts for income. It will allow financial accounting to be brought inline with the way the council accounts for its other services and therefore reduce the current duplication of effort.
17. The legislation gives registration officers the right to make representations to the local authority on the provisions contained within a proposed scheme of registration and the local authority has to consider any objections from staff and seek to resolve them. If there are any outstanding staff objections about the proposals for the new scheme of governance, staff do have recourse to the Minister, via the General Register Office.

FINANCIAL/RESOURCE IMPLICATIONS

Capital

18. None

Revenue

19. There are no additional revenue costs arising from the recommendations in this report. The new arrangements have the potential to allow resources to be used more efficiently and flexibly.

Property

20. The new scheme proposes that the Registration Service will continue to be delivered from the office in Bugle Street and the Princess Anne hospital.

Other

21. None

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

22. The Registration Service Act 1953 requires local authorities to prepare a registration scheme for the management and delivery of the Registration Service and allows scheme changes to the local registration scheme

Other Legal Implications:

23. The continued delivery of registration services will be carried out in a manner that is fully compliant with all prevailing Equalities legislation, the Human Rights Act 1998 and the Council's duties under Section.17 of the Crime & Disorder Act 1998.

POLICY FRAMEWORK IMPLICATIONS

24. The proposals in this report are consistent with and not contrary to any aspect of the policy framework.

SUPPORTING DOCUMENTATION

Non-confidential appendices are in the Members' Rooms and can be accessed on-line

Appendices

1.	None.
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Documents In Members' Rooms

1.	None.
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Background Documents

Title of Background Paper(s)

Relevant Paragraph of the
Access to Information
Procedure Rules / Schedule
12A allowing document to be
Exempt/Confidential (if
applicable)

	Not applicable	
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Background documents available for inspection at: N/A

KEY DECISION? YES

WARDS/COMMUNITIES AFFECTED:	ALL
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ITEM NO: 10

DECISION-MAKER:	CABINET		
SUBJECT:	HOUSING REVENUE ACCOUNT (HRA) CAPITAL PROGRAMME PROJECT APPROVAL PHASE II – 2010/11		
DATE OF DECISION:	7 JUNE 2010		
REPORT OF:	CABINET MEMBER FOR HOUSING AND LOCAL SERVICES		
AUTHOR:	Name:	Aidan Cooper	Tel: 023 80915108
	E-mail:	aidan.cooper@southampton.gov.uk	

STATEMENT OF CONFIDENTIALITY

Not applicable

SUMMARY

This report seeks formal approval in accordance with Financial Procedures Rules for the preparation and execution of the HRA Capital Programme schemes outlined in this report. The objective of this investment is to create decent neighbourhoods where people want to live by improving the appearance of our estates and promoting a sense of pride and local identity through resident involvement.

The proposed projects will also directly contribute to the council's strategic housing objectives including Decent Homes. This is part of an overall Decent Neighbourhoods programme of £5.490m agreed at the February 2010 budget update. The improvements to Challis Court supports Southampton's Housing Strategy for Older People Priorities 2007-11.

RECOMMENDATIONS:

- (i) To approve in accordance with Financial Procedures Rules the spend across the following schemes:

Decent Neighbourhoods	2010/11 £000s	2011/12 £000s	2012/13 £000s
Holyrood Estate	500	0	
Northam Estate	250	0	
Kingsland Estate	275	0	
Millbrook / Maybush	400	0	
Thornhill	100	0	
Estate Improvement Programme	200	200	200
Total Decent Neighbourhoods	<u>1.725</u>	<u>200</u>	<u>200</u>
Decent Homes Plus			
Challis Court (Sheltered Improvements)	291	0	
Total Decent Homes Plus	<u>291</u>	<u>0</u>	<u>0</u>
Total	<u>2.016</u>	<u>200</u>	<u>200</u>

REASONS FOR REPORT RECOMMENDATIONS

1. Financial Procedure Rules require that all schemes with a total value of more than £100,000 be approved by the appropriate Cabinet Member before they can proceed. Schemes over £200,000 need to be approved by Cabinet. Under the revised Financial Procedure Rules Agreed on the 12th May 2010 this report does not need to go to Cabinet and can be dealt with as a Chief Officer decision after appropriate consultation. As this paper was initiated before the 12th of May it has been decided to allow it to follow the original decision route and allow it to go to Cabinet as any change at this stage could cause a delay.”
2. Including sums in a capital programme does not give authority to spend the money. This is done by a separate scheme approval process. Following the capital updates it is necessary in some cases to bring scheme approvals in line with approved budgets

CONSULTATION

3. The most important driver in deciding the priorities for this investment has been the detailed and thorough consultation with residents, staff and stakeholders both at a local and strategic level.
4. Residents have the opportunity to be actively involved in the design and management of these improvements through project team membership.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

5. During consultation with tenants, their representatives and leaseholders over the Housing Revenue Account (HRA) Capital Programme and in the formation of the HRA Business Plan there was strong support for these schemes during the option appraisal process.
6. To adopt the option of not undertaking these works would consign these neighbourhoods and homes to terminal decline contrary to residents wishes and the Council's stated policy to:
 - Deliver a programme of projects to improve the appearance of our estates
 - Develop, nurture and sustain a sense of pride and local identity through resident involvement.

DETAIL

- 7 This report seeks permission to proceed with the development, procurement and implementation of the capital projects which are included within the Housing Revenue Account Capital Programmes for 2010/11, 2011/12 and 2012/13 approved by the Council on 17 February 2010. This report deals with those new schemes that are currently ready for approval. Further reports will be submitted for other schemes later in the year.
8. The works will contribute to and compliment the aim of meeting the Decent Homes Standard by 31 December 2010.

Decent Neighbourhoods

9. Holyrood Estate
 - Improvement to paving and entrance areas to blocks;
 - Improvements to landscaping;
 - Improvements to lighting and security; and
 - Improvements to the public realm including footpaths, signage, parking and parking restrictions.
10. Northam
 - Improvements to parking areas and increasing parking provision;
 - Improvements to lighting and security;
 - Improvements to play facilities and landscaping; and
 - Provision of new bulk waste management area(s).
11. Kingsland estate
 - Improvements to the public realm including footpaths and signage;
 - Improvements to landscaping;
 - Improvements to security; and
 - Improvements to the internal stairwells.

13. Millbrook / Maybush

This investment is to continue the provision of new off road parking spaces within the estates with the aim of completing a further 400 new car parking spaces over the next 12 – 18 months.

14. Estate Improvement Programme (EIP)

The EIP is a recurring annual programme that provides for each local housing team to have a budget to secure small scale improvements to their local areas in partnership with residents. This budget is split equally between the three City districts and spending is prioritised locally based on the views of residents.

Over the last year this budget has provided for a huge variety of projects including:

- Planting and landscaping schemes;
- Improvements to parking and garage areas;
- Works to shopping parades;
- Lighting, fencing and security; and
- Improvement to signage.

Many of the projects help alleviate issues of crime and antisocial behaviour on our estates and allow residents to see quick results to many low level issues that would otherwise become a more significant housing management issue.

Decent Homes Plus

15. Challis Court (Sheltered Improvements)

The existing communal facilities are “dated” and under-utilised. The new proposals will deliver a staff office, small IT suite for resident use, improved lighting, toilet facilities and communal kitchen refurbishment as well as improved access to the patio area and general redecoration.

FINANCIAL/RESOURCE IMPLICATIONS

Capital

16. **Decent Neighbourhoods**

There is £1.725m in 2010/11, £0.200m in 2011/12 and £0.200m in 2012/13 which remains uncommitted for Decent Neighbourhoods projects.

Approvals for these sums will be sought in this report.

17. **Decent Homes Plus**

There is £2.367m in 2010/11 and £15.021m in 2011/12 which still remains uncommitted for Decent Homes and Decent Homes Plus projects.

Approvals for these sums will be sought in future reports as detailed programmes are developed.

Revenue

Decent Neighbourhoods

18. The capital financing costs of spending £1.725m in 2010/11, £0.200m in 2011/12 and £0.200m in 2012/13 on the schemes approved in this report is already included in the capital programme were allowed for in the revenue estimates that were approved by Council on 17th February 2010.

Decent Homes Plus

19. The capital financing costs of spending £291k in 2010/11 on the scheme approved in this report is already included in the capital programme were allowed for in the revenue estimates that were approved by Council on 17th February 2010.

Property

Decent Neighbourhoods

20. The HRA capital programme is fully reflected in the Corporate Asset Management Plan.

Decent Homes Plus

21. The HRA capital programme is fully reflected in the Corporate Asset Management Plan.

Other

22. None

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

23. There are no specific legal implications in connection with this report. The power to carry out the proposals is contained within the Part 2 of the Housing Act 1985.

Other Legal Implications:

24. None

POLICY FRAMEWORK IMPLICATIONS

25. The proposed schemes set out in this report will contribute positively to the Council's objectives set out in the Housing Strategy and HRA Business Plan to improve the appearance and facilities on the city's estates and the wellbeing and satisfaction of our tenants in the areas where they live.

SUPPORTING DOCUMENTATION

Non-confidential appendices are in the Members' Rooms and can be accessed on-line

Appendices

1.	None
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Documents In Members' Rooms

1.	Business Cases:
	Holyrood Estate
	Northam Estate
	Kingsland Estate
	Millbrook / Maybush
	Thornhill
	Estate Improvement Programme
	Challis Court (Sheltered Improvements)

Background Documents

Title of Background Paper(s)

Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)

1.	None	
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Background documents available for inspection at:

KEY DECISION? Yes

WARDS/COMMUNITIES AFFECTED:	All
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